

Utah Supreme Court Rules of Evidence Committee

Meeting Agenda

Chris Hogle, Chair

Location: WebEx Meeting:

https://utcourts.webex.com/meet/brysonk

Date: January 10th, 2023

Time: 5:15 p.m. - 7:15 p.m. MST

Action : Welcome and approve December 13 th , 2022 Minutes	Tab 1	Chris Hogle
Discussion: Update on Rule 506	Tab 2	Sarah Carlquist
Discussion: Juvenile Amendments, Rules 101, 1101, 412, and 615	Tab 3	Judge Leavitt

https://www.utcourts.gov/utc/rules-evidence/

Meeting Schedule:

February 21, 2023 April 11, 2023 June 13, 2023 October 10, 2023 November 14, 2023

Rule Status:

URE 106 - Under consideration by Supreme Court

URE 404 - Awaiting advice from Supreme Court

URE 506 - On remand from Supreme Court for Committee discussion

URE 507.1 - Awaiting DoH guidelines

Tab 1

ON THE RULES OF EVIDENCE

MEETING MINUTES

DRAFT

December 13th, 2022 5:15 p.m.-7:00 p.m. Via Webex

MEMBERS PRESENT	MEMBERS EXCUSED	GUESTS	STAFF
Chris Hogle	Minhvan Brimhall		Bryson King
Sarah Carlquist	Hon. Teresa Welch		Angelica Juarez
Ed Havas	Teneille Brown		
Nicole Salazar-Hall	Adam Crayk		
Tony Graf	Sam Knight		
Adam Alba	Hon. Richard McKelvie		
Dallas Young	Jennifer Parrish		
Hon. Michael Leavitt	Hon. Vernice Trease		
Hon. David Williams	Hon. Linda Jones		
Deborah Bulkeley	Jacqueline Carlton		
Ryan Mcbride			
Matthew Hansen			
Melinda Bowen			

1. WELCOME AND APPROVAL OF MINUTES

Due to the partial absence of Chris Hogle, Nicole Salazar-Hall chaired the meeting and welcomed everyone. After one change to the November minutes, Adam Alba moved to approve the minutes. Tony Graf seconded. The motion carried.

2. UPDATE ON RULE 506

Sarah Carlquist updated the committee on Rule 506. The Appellate Rules Committee does not want to do anything until the Supreme Court requests action. The Supreme Court will potentially address this issue, on the merits, in an upcoming case. The question is whether this committee wants to continue to hold 506 pending the Appellate Rules Committee or if this committee should send it up to the Supreme Court.

The administrative rules of judicial procedure have been amended making express that if records are sealed at the trial court level, they remain sealed at the appellate court level, but the appeals court can unseal them upon a proper motion.

Ms. Salazar-Hall suggested sending the Rule 506 draft with a note that says we held off sending this pending the outcome of the potentially applicable Supreme Court case. Judge Michael Leavitt agreed that the Rule and memorandum should be sent to the Supreme Court. Debora Bulkeley expressed her agreement. Mr. Graf also agreed.

Ms. Carlquist suggested flagging the potential issues with Rule 11 and the potential issues on appeal.

Ms. Bulkeley motioned to send Rule 506 to the Supreme Court with a quick memorandum on its interplay with Rule 11. Judge Leavitt seconded. The motion carried.

3. PRESUMPTION OF ADMISSIBILITY OF GOOGLE EARTH PHOTOS – FLORIDA STATUTE 90.2035

Ed Havas discussed a court of appeals decision overturned based on google earth photos.

It is commonplace to rely upon google earth and other similar web-based imagery and it allows the court to take judicial notice as long as it is from a recognized and accepted source and the date from the image is shown. In Florida, a rule permitting courts to take judicial notice of this evidence passed with unanimous bipartisan support. Mr. Havas stated that this seems like a good thing to add to our rules to avoid confusion on the introduction of such evidence in Utah. Mr. Havas suggested creating a stand-alone rule.

Several members of the group raised concerns regarding the scope of this potential rule. Ms. Carlquist added that Rule 201 may already speak to this issue. Mr. Alba suggested gauging the interest of the Court. Judge David Williams volunteered to raise it with the Board of District Court Judges. Judge Leavitt similarly volunteered to raise it with the Juvenile Rules Committee.

Ms. Salazar-Hall suggested taking a poll from this committee to determine if this committee should further explore this potential rule. A vote was taken, and the results were as follows: six members were in favor of exploring this at least on a cursory level and polling the Judges to see if this might be necessary. Three members were in favor of not moving. Three members abstained from voting.

Judge Leavitt made a motion for Judge Williams and Judge Leavitt to raise the matter with their respective boards of judges and report back. Ms. Bulkeley seconded. The motion carried. Judges Leavitt and Williams will report back during the committee's February 21, 2023 meeting.

4. JUVENILE AMENDMENTS TO RULES

Judge Leavitt led this discussion.

This committee recommended and the Supreme Court adopted an amendment to Rule 412. This created some confusion as to rules that don't mention juvenile proceedings. Judge Leavitt prepared proposed amendments (Tab 3 to the agenda) and met with the Rules of Juvenile Procedure Committee. Judge Leavitt suggested punting the remaining issues to the Rules of

Juvenile Procedure Committee.

Chris Hogle suggested that this committee review Tab 3 and come prepared with questions at the next meeting.

Mr. Hogle moved to table agenda item No. 4 until the January 10th, 2023, meeting. Dallas Young Seconded. The motion carried.

ADJOURN:

With no further items to discuss, Ms. Salazar-Hall adjourned the meeting. The next meeting will be January 10, 2023, at 5:15 pm, via Webex video conferencing.

Tab 2

1 Rule 506. Physician and Mental Health Therapist-Patient.

3 (a) Definitions.

2

- 4 **(a)(1)** "Patient" means a person who consults or is examined or interviewed by a physician or mental health therapist.
- (a)(2) "Physician" means a person licensed, or reasonably believed by the patient to
 be licensed, to practice medicine in any state.
- 8 (a)(3) "Mental health therapist" means a person who
- (a)(3)(A) is or is reasonably believed by the patient to be licensed or certified in
 any state as a physician, psychologist, clinical or certified social worker, marriage
 and family therapist, advanced practice registered nurse designated as a registered
 psychiatric mental health nurse specialist, or professional counselor; and
- (a)(3)(B) is engaged in the diagnosis or treatment of a mental or emotional condition, including alcohol or drug addiction.
- (b) Statement of the Privilege. A patient has a privilege, during the patient's life, to refuse to disclose and to prevent any other person from disclosing information that is communicated in confidence to a physician or mental health therapist for the purpose of diagnosing or treating the patient. The privilege applies to:
- (b)(1) diagnoses made, treatment provided, or advice given by a physician or mental health therapist;
- 21 **(b)(2)** information obtained by examination of the patient; and
- (b)(3) information transmitted among a patient, a physician or mental health therapist, and other persons who are participating in the diagnosis or treatment under the direction of the physician or mental health therapist. Such other persons include guardians or members of the patient's family who are present to further the interest of the patient because they are reasonably necessary for the transmission of the communications, or participation in the diagnosis and treatment under the direction of the physician or mental health therapist.
- (c) Who May Claim the Privilege. The privilege may be claimed by the patient, or
 the guardian or conservator of the patient. The person who was the physician or
 mental health therapist at the time of the communication is presumed to have
 authority during the life of the patient to claim the privilege on behalf of the patient.
- (d) Exceptions. No privilege exists under paragraph (b) in the following circumstances:
- (d)(1) Condition as Element of Claim or Defense. For <u>a</u> communications relevant to an issue of the physical, mental, or emotional condition of the patient:

37 38	(d)(1)(A) in any proceeding in which that condition is an element of any claim or defense, or	
39 40	(d)(1)(B) after the patient's death, in any proceedings in which any party relies upon the condition as an element of the claim or defense;	
41 42	(d)(2) Necessary to a Criminal Case. If a party in a criminal case shows by the preponderance of the evidence that the communication is necessary to a fair	
43	determination of guilt or innocence and the communication:	Formatted: Strikethrough
44		
45	(d)(2)(A) contains a recantation or material inconsistency;	
46		
47	(d)(2)(B) shows that thean accusation was the product of suggestion	Formatted: Indent: Left: 1", First line: 0"
48	or undue influence;	
49		
50	(d)(2)(C) relates to the reliability of the method or means by which the	
51	communication was disclosed; or	
52		
53	(d)(2)(D) is necessary to protect a criminal defendant's constitutional	
54	<u>rights.</u>	
55	(DVO) (OVA II	
56 57	(d)(2)-(3)Hospitalization for Mental Illness. For <u>a</u> communications relevant to an issue in proceedings to hospitalize the patient for mental illness, if the mental health	
58	therapist in the course of diagnosis or treatment has determined that the patient is	
59	in need of hospitalization; and	
60	(d)(3)(4)-Court Ordered Examination. For a communications made in the course	
61 62	of, and pertinent to the purpose of, a court-ordered examination of the physical, mental, or emotional condition of a patient, whether a party or witness, unless the	
63	court in ordering the examination specifies otherwise.	
64	(e) Effect of Claiming any Exception in a Criminal ProceedingCase. The	
65	following provisions apply only in criminal cases and only if a party is claiming an	
66	exception under paragraphs (d)(1) or (d)(2).	
67		
68	(e)(1) If the party claiming any exception makes the required showing, the court shall conduct an in-camera review of the communications and shall	
69 70	release to the parties any communication to which the exception applies.	
71	subject to any protective orders entered by the court,	

 (e)(2) If the party claiming the exception makes the required showing and the court has not released all communications that were subject to the incamera review, upon motion of a party based on changed circumstances, the court shall conduct further in-camera review of the communications to reexamine the applicability of an exception and to release any additional communication to which the exception applies.

(e)(3) AllAny communications submitted to the court for in-camera review and that are not otherwise released under an exception shall be sealed and made part of the record.

(f) Reasonable Protective Orders and Procedures. The court may make reasonable orders regarding the confidentiality protections and the procedure to be followed when a party claims an exception.

2021 Advisory Committee Note. The language of this rule has been amended in light of the Utah Supreme Court's decision in State v. Bell, 2020 UT 38, 469 P.3d 929. There, the Court noted "that Mr. Bell raise[d] important constitutional and policy concerns regarding a criminal defendant's access to records that may contain exculpatory evidence[,]" and referred the rule to its advisory committee for review. *Id.* \P 1. Specifically, the court directed the committee "to consider the importance of": (1) "maintaining a strong privilege rule": (2) "more clearly defining what is required to qualify for exceptions to the privilege"; and (3) "respecting a criminal defendant's constitutional rights." *Id.* The amendments contained in subsections (d)(2) and (e) are intended to address the court's directive. Further, the amendment in subsection (d)(2) is not intended to change the longstanding requirement that "some type of extrinsic indication" is necessary to show the exception applies. See State v. Worthen, 2009 UT 79, ¶ 38. The amendments do not limit the availability of this rule's other exceptions in criminal proceedings. Communications released to the parties may qualify as private records and be subject to Rules 4-202.02 and 4-202.03 of the Utah Rules of Judicial Administration.

2011 Advisory Committee Note. The language of this rule has been amended as part of the restyling of the Evidence Rules to make them more easily understood and to make class and terminology consistent throughout the rules. These changes

are intended to be stylistic only. There is no intent to change any result in any ruling 109 on evidence admissibility. 110

Original Advisory Committee Note. Rule 506 is modeled after Rule 503 of the 111

Uniform Rules of Evidence, and is intended to supersede Utah Code §§ 78-24-8(4) 112

and 58-25a-8. There is no corresponding federal rule. By virtue of Rule 501, 113

marriage and family therapists are not covered by this Rule. 114

The differences between existing Utah Code § 78-24-8 and Rule 506 are as follows: 115

(1) Rule 506 specifically applies to psychotherapists and licensed psychologists, it 116 being the opinion of the Committee that full disclosure of information by a patient in 117 118

those settings is as critical as and as much to be encouraged as in the "physician" patient setting. The Utah Supreme Court requested that Rule 506 further apply to

119 licensed clinical social workers. To meet this request, the Committee included such 120

individuals within the definition of psychotherapists. Under Utah Code § 58-35-2(5), 121

the practice of clinical social work "means the application of an established body of 122

knowledge and professional skills in the practice of psychotherapy...." Section 58-123 124

35-6 provides that "[n]o person may engage in the practice of clinical social work unless that person: (1) is licensed under this chapter as a certified social worker,"

has the requisite experience, and has passed an examination. Section 58-35-8(4)

126 refers to licenses and certificates for "clinical social worker[s]." As a result of 127

including clinical social workers, Rule 506 is intended to supplant Utah Code § 58-128

35-10 in total for all social workers. 129

125

(2) Rule 506 applies to both civil and criminal cases, whereas Utah Code § 78-24-8 130 applies only to civil cases. The Committee was of the opinion that the considerations 131

supporting the privilege apply in both. 132

(3) In the Committee's original recommendation to the Utah Supreme Court, the 133

proposed Rule 506 granted protection only to confidential communications, but did 134 not extend the privilege to observations made, diagnosis or treatment by the 135

physician/psychotherapist. The Committee was of the opinion that while the 136

traditional protection of the privilege should extend to confidential 137

communications, as is the case in other traditional privileges, the interests of society 138

in discovering the truth during the trial process outweigh any countervailing 139

interests in extending the protection to observations made, diagnosis or treatment. 140

141 However, the Supreme Court requested that the scope of the privilege be broadened

142 to include information obtained by the physician or psychotherapist in the course of

diagnosis or treatment, whether obtained verbally from the patient or through the 143

physician's or psychotherapist's observation or examination of the patient. The 144

Court further requested that the privilege extend to diagnosis, treatment, and 145

advice. To meet these requests, the Committee relied in part on language from the 146

California evidentiary privileges involving physicians and psychotherapists. See Cal. 147

Evid. Code §§ 992 and 1012. These features of the rule appear in subparagraphs 148

- (a)(4) and (b). The Committee also relied on language from Uniform Rule of
- Evidence 503.
- 151 Upon the death of the patient, the privilege ceases to exist.
- 152 The privilege extends to communications to the physician or psychotherapist from
- other persons who are acting in the interest of the patient, such as family members
- or others who may be consulted for information needed to help the patient.
- 155 The privilege includes those who are participating in the diagnosis and treatment
- under the direction of the physician or psychotherapist. For example, a certified
- social worker practicing under the supervision of a clinical social worker would be
- included. See Utah Code § 58-35-6.
- The patient is entitled not only to refuse to disclose the confidential communication,
- but also to prevent disclosure by the physician or psychotherapist or others who
- were properly involved or others who overheard, without the knowledge of the
- patient, the confidential communication. Problems of waiver are dealt with by Rule
- 163 507.
- The Committee felt that exceptions to the privilege should be specifically
- enumerated, and further endorsed the concept that in the area of exceptions, the
- rule should simply state that no privilege existed, rather than expressing the
- exception in terms of a "waiver" of the privilege. The Committee wanted to avoid
- any possible clashes with the common law concepts of "waiver."
- The Committee did not intend this rule to limit or conflict with the health care data
- statutes listed in the Committee Note to Rule 501.
- 171 Rule 506 is not intended to override the child abuse reporting requirements
- contained in Utah Code § 62A-4-501 et seq.
- 173 The 1994 amendment to Rule 506 was primarily in response to legislation enacted
- during the 1994 Legislative General Session that changed the licensure
- requirements for certain mental health professionals. The rule now covers
- communications with additional licensed professionals who are engaged in
- treatment and diagnosis of mental or emotional conditions, specifically certified
- social workers, marriage and family therapists, specially designated advanced
- 179 practice registered nurses and professional counselors.
- Some mental health therapists use the term "client" rather than "patient," but for
- 181 simplicity this rule uses only "patient."
- The committee also combined the definition of confidential communication and the
- 183 general rule section, but no particular substantive change was intended by the
- 184 reorganization.

Tab 3

Rule 101. Scope; Definitions.

- **(a) Scope.** These rules apply to proceedings in Utah courts. The specific courts and proceedings to which the rules apply, along with exceptions, are set out in <u>Rule 1101</u>.
- **(b) Definitions.** In these rules:
- **(b)(1)** "civil case" means a civil action or proceeding, including all juvenile court cases or proceedings that are not delinquency proceedings non-delinquency proceedings;
- **(b)(2)** "criminal case" includes a criminal proceeding and a juvenile court delinquency case or proceeding;
- **(b)(3)** "public office" includes a public agency;
- (b)(4) "record" includes a memorandum, report, or data compilation;
- **(b)(5)** a reference to any kind of written material or any other medium includes electronically stored information:
- (b)(6) "defendant" includes a minor in a juvenile delinquency case or proceeding accused of committing an act that would be a crime if committed by an adult;
- (b)(7) "conviction" includes an adjudication in a juvenile delinquency case or proceeding. (c) To the extent the above definitions and the Utah Rules of Juvenile Procedure conflict, the provisions of the Utah Rules of Juvenile Procedure shall govern.

Rule 1101. Applicability of Rules.

Effective: 5/1/2022

- (a) **Proceedings Generally.** These rules apply to all actions and proceedings in the courts of this state except as otherwise provided in subsections (c) and (d). They apply generally to civil actions and proceedings, criminal cases and contempt proceedings except those in which the court may act summarily, and all juvenile court proceedings unless stated otherwise in the Utah Rules of Juvenile Procedure.
- (b) **Rule of Privilege.** The rule with respect to privileges applies at all stages of all actions, cases and proceedings.
- (c) **Rules Inapplicable.** The rules (other than with respect to privileges) do not apply in the following situations:
- (c)(1) **Preliminary Questions of Fact.** The determination of questions of fact preliminary to admissibility of evidence when the issue is to be determined by the court under URE 104.
- (c)(2) **Grand Jury.** Proceedings before grand juries.
- (c)(3) **Revoking Probation.** Proceedings for revoking probation, unless the court for good cause otherwise orders.
- (c)(4) **Miscellaneous Proceedings.** Proceedings for extradition or rendition; sentencing; issuance of warrants for arrest, criminal summonses, and search warrants; and proceedings with respect to release on bail or otherwise.
- (d) **Reliable Hearsay in Criminal Preliminary Examinations.** In a criminal preliminary examination, reliable hearsay shall be admissible as provided under URE 1102.

Rule 412. Admissibility of Victim's Sexual Behavior or Predisposition. *Effective: 5/1/2017*

- **(a) Prohibited Uses.** The following evidence is not admissible in <u>a</u> criminal <u>or juvenile</u> <u>delinquency</u> proceedings involving alleged sexual misconduct:
- (a)(1) evidence offered to prove that a victim engaged in other sexual behavior; or
- **(a)(2) evidence offered** to prove a victim's sexual predisposition.
- **(b) Exceptions.** The court may admit the following evidence if the evidence is otherwise admissible under these rules:
- **(b)(1)** evidence of specific instances of a victim's sexual behavior, if offered to prove that someone other than the defendant was the source of semen, injury, or other physical evidence;
- **(b)(2)** evidence of specific instances of a victim's sexual behavior with respect to the person accused of the sexual misconduct, if offered by the defendant to prove consent or if offered by the prosecutor; or
- **(b)(3)** evidence whose exclusion would violate the defendant's constitutional rights.
- (c) Procedure to Determine Admissibility.
- (c)(1) Motion. If a party intends to offer evidence under Rule 412(b), the party must:
- **(c)(1)(A)** file a motion that specifically describes the evidence and states the purpose for which it is to be offered;
- **(c)(1)(B)** do so at least 14 days before trial unless the court, for good cause, sets a different time; and
- (c)(1)(C) serve the motion on all parties.
- **(c)(2)** Notice to the Victim. The prosecutor shall timely notify the victim or, when appropriate, the victim's guardian or representative.
- **(c)(3)** Hearing. Before admitting evidence under this rule, the court must conduct an in camera hearing and give the victim and parties a right to attend and be heard. Unless the court orders otherwise, the motion, related materials, and the record of the hearing are classified as protected.
- (d) **Definition of** "Victim." In this rule, "victim" includes an alleged victim.

Rule 615. Excluding Witnesses.

At a party's request, the court must order witnesses excluded so that they cannot hear other witnesses' testimony. Or the court may do so on its own. But this rule does not authorize excluding:

- (a) a party who is a natural person;
- **(b)** an officer or employee of a party that is not a natural person, after being designated as the party's representative by its attorney;
- **(c)** a person whose presence a party shows to be essential to presenting the party's claim or defense;
- **(d)** a victim in a criminal or juvenile delinquency proceeding where the prosecutor agrees with the victim's presence;

- **(e)** a victim counselor while the victim is present unless the defendant establishes that the counselor is a material witness in that criminal proceeding_or juvenile delinquency proceeding; or
- **(f)** a person authorized by statute to be present.