

1 **Rule 83. Vexatious litigants.**

2 **(a) Definitions.**

3 (1) The court may find a person to be a "vexatious litigant" if the person, with or  
4 without legal representation, including an attorney acting pro se, does any of the  
5 following:

6 (A) In the immediately preceding seven years, the person has filed at least five  
7 claims for relief, other than small claims actions, that have been finally  
8 determined against the person, and the person does not have within that time at  
9 least two claims, other than small claims actions, that have been finally  
10 determined in that person's favor.

11 (B) After a claim for relief or an issue of fact or law in the claim has been finally  
12 determined, the person two or more additional times re-litigates or attempts to  
13 re-litigate the claim, the issue of fact or law, or the validity of the determination  
14 against the same party in whose favor the claim or issue was determined.

15 (C) In any action, the person three or more times does any one or any  
16 combination of the following:

17 (i) files unmeritorious pleadings or other papers,

18 (ii) files pleadings or other papers that contain redundant, immaterial,  
19 impertinent or scandalous matter,

20 (iii) conducts unnecessary discovery or discovery that is not proportional to  
21 what is at stake in the litigation, or

22 (iv) engages in tactics that are frivolous or solely for the purpose of  
23 harassment or delay.

24 (D) The person purports to represent or to use the procedures of a court other  
25 than a court of the United States, a court created by the Constitution of the  
26 United States or by Congress under the authority of the Constitution of the  
27 United States, a tribal court recognized by the United States, a court created by a  
28 state or territory of the United States, or a court created by a foreign nation  
29 recognized by the United States.

30 (2) "Claim" and "claim for relief" mean a petition, complaint, counterclaim, cross  
31 claim or third-party complaint.

32 **(b) Vexatious litigant orders.** The court may, on its own motion or on the motion of any  
33 party, after notice and an opportunity to be heard, enter an order requiring a vexatious  
34 litigant to:

35 (1) furnish security to assure payment of the moving party's reasonable expenses,  
36 costs and, if authorized, attorney fees incurred in a pending action;

37 (2) obtain legal counsel before proceeding in a pending action;

38 (3) obtain legal counsel before filing any future claim for relief;

39 (4) abide by a prefiling order requiring the vexatious litigant to obtain the court's  
40 ~~leave-permission of the court~~ before filing any paper, pleading, or motion, in a  
41 pending action; except that the court may not require a vexatious litigant to obtain  
42 the court's permission before filing a notice of or petition for permission to appeal;

43 (5) abide by a prefiling order requiring the vexatious litigant to obtain the court's  
44 ~~leave-permission of the court~~ before filing any future claim for relief in any court; or

45 (6) take any other action reasonably necessary to curb the vexatious litigant's  
46 abusive conduct.

47 **(c) Necessary findings and security.**

48 (1) Before entering an order under subparagraph (b), the court must find by clear  
49 and convincing evidence that:

50 (A) the party subject to the order is a vexatious litigant; and

51 (B) there is no reasonable probability that the vexatious litigant will prevail on  
52 the claim.

53 (2) A preliminary finding that there is no reasonable probability that the vexatious  
54 litigant will prevail is not a decision on the ultimate merits of the vexatious litigant's  
55 claim.

56 (3) The court shall identify the amount of the security and the time within which it is  
57 to be furnished. If the security is not furnished as ordered, the court shall dismiss the  
58 vexatious litigant's claim with prejudice.

59 **(d) Prefiling orders in a pending action.**

60 (1) If a vexatious litigant is subject to a prefiling order in a pending action requiring  
61 ~~leave-the court's permission of the court~~ to file any paper, pleading, or motion, the  
62 vexatious litigant shall submit any proposed paper, pleading, or motion, except for a  
63 notice of or petition for permission to appeal, to the judge assigned to the case and  
64 must:

65 (A) demonstrate that the paper, pleading, or motion is based on a good faith  
66 dispute of the facts;

67 (B) demonstrate that the paper, pleading, or motion is warranted under existing  
68 law or a good faith argument for the extension, modification, or reversal of  
69 existing law;

70 (C) include an oath, affirmation or declaration under criminal penalty that the  
71 proposed paper, pleading or motion is not filed for the purpose of harassment or  
72 delay and contains no redundant, immaterial, impertinent or scandalous matter;

73 (2) A prefiling order in a pending action shall be effective until a final determination  
74 of the action on appeal, unless otherwise ordered by the court.

75 (3) After a prefiling order has been effective in a pending action for one year, the  
76 person subject to the prefiling order may move to have the order vacated. The  
77 motion shall be decided by the judge to whom the pending action is assigned. In  
78 granting the motion, the judge may impose any other vexatious litigant orders  
79 permitted in paragraph (b).

80 (4) All papers, pleadings, and motions filed by a vexatious litigant subject to a  
81 prefiling order under this paragraph (d) shall include a judicial order authorizing  
82 the filing and any required security. If the order or security is not included, the clerk  
83 or court shall reject the paper, pleading, or motion.

84 **(e) Prefiling orders as to future claims.**

85 (1) A vexatious litigant subject to a prefiling order restricting the filing of future  
86 claims shall submit an application seeking an order before filing. The presiding  
87 judge of the judicial district in which the claim is to be filed shall decide the  
88 application. The presiding judge may consult with the judge who entered the  
89 vexatious litigant order in deciding the application. In granting an application, the  
90 presiding judge may impose in the pending action any of the vexatious litigant  
91 orders permitted under paragraph (b).

92 (2) To obtain an order under paragraph (e)(1), the vexatious litigant's application  
93 must:

94 (A) demonstrate that the claim is based on a good faith dispute of the facts;

95 (B) demonstrate that the claim is warranted under existing law or a good faith  
96 argument for the extension, modification, or reversal of existing law;

97 (C) include an oath, affirmation, or declaration under criminal penalty that the  
98 proposed claim is not filed for the purpose of harassment or delay and contains  
99 no redundant, immaterial, impertinent or scandalous matter;

100 (D) include a copy of the proposed petition, complaint, counterclaim, cross-  
101 claim, or third party complaint; and

102 (E) include the court name and case number of all claims that the applicant has  
103 filed against each party within the preceding seven years and the disposition of  
104 each claim.

105 (3) A prefiling order limiting the filing of future claims is effective indefinitely unless  
106 the court orders a shorter period.

107 (4) After five years a person subject to a pre-filing order limiting the filing of future  
108 claims may file a motion to vacate the order. The motion shall be filed in the same  
109 judicial district from which the order entered and be decided by the presiding judge  
110 of that district.

111 (5) A claim filed by a vexatious litigant subject to a prefiling order under this  
112 paragraph (e) shall include an order authorizing the filing and any required security.  
113 If the order or security is not included, the clerk of court shall reject the filing.

114 **(f) Notice of vexatious litigant orders.**

115 (1) The clerks of court shall notify the Administrative Office of the Courts that a pre-  
116 filing order has been entered or vacated.

117 (2) The Administrative Office of the Courts shall disseminate to the clerks of court a  
118 list of vexatious litigants subject to a prefiling order.

119 **(g) Statute of limitations or time for filing tolled.** Any applicable statute of limitations  
120 or time in which the person is required to take any action is tolled until 7 days after  
121 notice of the decision on the motion or application for authorization to file.

122 **(h) Contempt sanctions.** Disobedience by a vexatious litigant of a pre-filing order may  
123 be punished as contempt of court.

124 **(i) Other authority.** This rule does not affect the authority of the court under other  
125 statutes and rules or the inherent authority of the court.

126 **(j) Applicability of vexatious litigant order to other courts.** After a court has issued a  
127 vexatious litigant order, any other court may rely upon that court's findings and order  
128 its own restrictions against the litigant as provided in paragraph (b).

129 [Effective: May 1, 2024.](#)