# **Judicial Council Meeting Minutes**

#### JUDICIAL COUNCIL MEETING MINUTES

Monday, July 15, 2002 Council Room, Matheson Courthouse 450 South State Street Salt Lake City, Utah

#### **MEMBERS PRESENT:**

Chief Justice Christine M. Durham Justice Matthew Durrant Hon. James Davis Hon. Ben Hadfield Hon. Jerald Jensen Hon. Clair Poulson Hon. Robert Hilder Hon. Lee Dever Hon. Andrew Valdez Hon. Lynn Davis Hon. Ronald Hare Hon. Lyle Anderson (by telephone) Hon. Scott Johansen Debra Moore, esq.

#### **STAFF PRESENT:**

Daniel J. Becker Myron K. March D. Mark Jones Richard Schwermer Ray Wahl Holly Bullen Tim Shea Matty Branch Gordon Bissegger AnNicole Faeth

#### **GUESTS PRESENT:**

Jerry Howe, Office of Legislative Research and General Counsel Dave Walsh, Commission on Criminal and Juvenile Justice Collin Winchester, Judicial Conduct Commission

## 1. WELCOME & APPROVAL OF MINUTES: (Chief Justice Christine M. Durham)

All in attendance were welcomed to the meeting. The minutes of the Council's June meeting were discussed. A minor change was mentioned, the following motion was then made.

**Motion:** A motion was made to approve the minutes, as amended. The motion was seconded and carried unanimously.

#### 2. DISCUSSION OF VOTER INFORMATION PAMPHLET: (Tim Shea)

Tim Shea reported that the day after the last Council meeting, Chief Justice Durham received a letter signed by President Al Mansell, Speaker Martin R. Stephens, Sen. David L. Gladwell, Rep. Glenn L. Way, Sen. Terry R. Spencer, and Rep. Greg J. Curtis which expressed two concerns about the content of the Voter Information Pamphlet. Mr. Shea reported that the legislators were concerned that a description for two judges in the pamphlet did not indicate that they failed to meet the minimum certification standards. Mr. Shea clarified that there were three judges who failed to meet minimum standards, but they were certified based on a showing of good cause. It was suggested that the language be changed to say that a judge was certified or that the judge met the minimum certification standards in all areas but one in which they were certified for good cause.

Mr. Shea mentioned that the second concern raised by the legislators related to the reporting of attorney survey scores. They have requested that the "Total Favorable Responses" column be removed from the table. Mr. Shea reported that the Council has always included the column in order to notify the public when a judge's performance in an area is less than satisfactory, and that removing the column eliminates that notice. After discussion took place, the following motion was made.

**Motion:** Judge Anderson made a motion to accept Mr. Shea's recommendation to remove the "Total Favorable Responses" column, and to include the addition of language to certify. Judge Hilder seconded the motion. The motion carried unanimously.

#### 3. ROY CITY JUSTICE COURT: (Richard Schwermer)

Richard Schwermer reported that, during the legislature's special session, a resolution was passed which allows for the closure of the State Court location in the City of Roy as part of the court's budget reduction. Roy City has since submitted an application to create a justice court, which requests a waiver of the two year start-up period, in order to allow for an opening date of January 1, 2003.

**<u>Motion</u>**: Judge Poulson made a motion to approve Roy City's request to form a justice court, including the accelerated time frame. The motion was seconded and carried unanimously.

# 4. BUDGET DISCUSSION and LEGISLATIVE UPDATE: (Daniel J. Becker, Myron K. March, Richard Schwermer)

The legislature met in a special session, June 26<sup>th</sup> and July 8<sup>th</sup> and 9<sup>th</sup> in order to address a \$173 million deficit in the state's FY 2003 budget.

#### Discussion of Legislation:

Richard Schwermer reported that several items of legislation which affect the courts, passed during the special session. Changes were summarized as follows:

When justice courts begin filing electronically to the Department of Public Safety, they will need to include new data elements which were required of the State Court System during the 2002 general session.

Legislation was passed in the 2002 general session which requires judges to order felons to submit to DNA testing. There has been a challenge to the way the bill handles indigents because felons are required to pay \$75 fee when the testing is conducted. In an effort to address this issue, the legislature passed a bill during the special session which requires the agencies involved to form a process of identifying indigence. The language was removed from the bill, however, which required district and juvenile courts to order a defendant to undergo DNA testing

Legislation passed a few years ago which allowed employees to apply up to \$250 of annual leave hours (over the maximum accrual of 320 hours) to their 401K. This option was terminated during the special session in order to save approximately \$600,000.

Mr. Becker mentioned that one item the legislature looked at was eliminating two Third District Court judgeships once vacancies occur. This would have been in addition to two judgeships that will be moved to the Third District Juvenile Court and the Fifth District Court. It was reported that Rep. Greg Curtis reasoned that this would be possible as a result of the movement of cases to the West Valley and Salt Lake City Justice Courts. No action was taken on this during the special session.

#### **Discussion of Budget:**

Daniel J. Becker reported that the legislature balanced the budget through budget cuts and the use of \$70 million in one-time funds such as the Centennial Highway Fund, Tobacco Settlement funds, and bonding for construction projects that had previously been funded with cash. It was mentioned that \$200 million in additional revenue will need to be generated in FY 2003 in order to just sustain spending in FY 2004.

During the special session, the legislature initially looked at the courts taking a \$4.8 million reduction, which would include approximately \$2.6 million in across the board cuts and \$1.1 million from state supervision funds. As a result of the court's efforts to retain state supervision, those funds were restored on the last day of the special session and the courts ultimately took a reduction of \$2,983,600 in its budget. Since this amount is significantly lower than anticipated, it was suggested that the Council implement the tentatively approved reduction of \$2.6 million and then ask the Appellate Court Administrator and Trial Court Executives to determine how their share of the remaining \$299,000 should be taken from their area, rather than asking the boards of judges to make that determination.

It was also mentioned that there are 26 employees who would be eligible to receive a longevity pay increase this year, which would equate to \$41,527. It was suggested that these increases be frozen in FY 2003, in addition to the freeze of other increases the Council had considered. The following motions were then made.

<u>Motion</u>: Judge Valdez made a motion to adopt the proposals for taking \$2.6 million in across the board reductions, as presented by Daniel Becker, and refer \$340,000 to the Appellate Court Administrator and Trial Court Administrators for reduction from their districts. Judge James Davis seconded the motion.

Judge Lynn Davis suggested that the delay of awarding longevity increases be substituted for the elimination of 1 court reporter position.

**<u>Amended Motion</u>**: Judge Valdez amended his motion to adopt the recommendations for \$2.6 million in across the board reductions and to substitute the delay in awarding longevity increases for the elimination of 1 court reporter position. Judge James Davis withdrew his second. Judge Lynn Davis seconded the motion. The motion was defeated with 2 in favor and 11 opposed.

**<u>Motion</u>**: Judge Johansen made a motion to adopt \$2.6 million in across the board cuts, and freeze the longevity plan in FY 2003 (\$45,000), and to defer the remaining \$299,000 to the districts and appellate court to reduce from their budget accordingly. Justice Durrant seconded the motion. The motion carried with 12 in favor and one opposed.

**Motion:** Judge Johansen made a motion to instruct the districts that State Supervision funds may not be used to address their share of the reductions. Judge Valdez seconded the motion. The motion carried unanimously.

A summary of the Council's decisions concerning the FY 2003 budget are listed below:

Amount

## **Base Budget Reductions**

2% Travel Reduction 9,500 2% Current Expense Reduction 150,600 Subtotal 160,100

#### **Return to original FTE Reduction**

Withdraw 13.5 FTE DPO authorization 297,500 Withdraw 1.0 Appellate Clerk authorization 35,000 Withdraw 1.0 Court Reporter authorization 65,000 Subtotal 397,500

Eliminate Balance of Positions Resulting from Reduced Workload

Withdraw 10.0 FTE Clerk Distribution 330,000 Withdraw 1.0 Court Commissioner authorization 123,500 Subtotal 453,500

# **Other Budget Reductions**

Freeze Career Ladder for 1 year 250,000

Longevity freeze 41,500

Market Salary Survey 240,000

DP Current/Contractual 75,000

Eliminate Education Assistance 20,000

Reduce Appellate Security from Full time to 20,000

in-court contractual arrangement.

Reduce Bailiff 30,000

AOC

676,500

Reduce AOC Staffing by 7 FTEs 368,900

Subtotal 2,056,500

#### **OTHER LINE ITEMS**

Reduce contractual services in Lease Budget 410,000 Reduce Juror/Witness/Interpreter 76,100 Reduce GAL (2 to 3 FTEs) 142,000

628,100

Subtotal 2,684,600

#### ADDITION TO MAIN LINE ITEM

Distribution to Court Executives 299,000

**GRAND TOTAL** 2,983,600

The Council then discussed lifting the hiring freeze which has been in place, once the districts and appellate court submit a plan to address their share of the \$299,000 reduction. The Council also discussed allowing the one-time spending plan, which was adopted in April, to be implemented.

# 5. OTHER BUSINESS:

• Chief Justice Durham reported that she had signed an administrative order placing Judge Ray Harding, Jr. on administrative leave, pending the outcome of criminal proceedings.

# 6. ADJOURN:

*Motion:* A motion was made to adjourn the meeting. The motion was seconded and carried unanimously.