



# Administrative Office of the Courts

Chief Justice Matthew B. Durrant  
Utah Supreme Court  
Chair, Utah Judicial Council

April 17, 2026

Ronald B. Gordon, Jr.  
State Court Administrator  
Neira Siaperas  
Deputy State Court Administrator

## MEMORANDUM

**TO:** Management Committee

**FROM:** Judge Coral Sanchez, WINGS Chair  
Shonna Thomas, Court Program Administrator – GRAMP  
Keri Sargent, Deputy District Court Administrator

**RE:** Performance Review - WINGS Committee

---

The Working Interdisciplinary Network of Guardianship Stakeholders (WINGS) committee is a problem-solving body that relies on court-community partnerships to:

- Oversee guardianship practice in the Courts;
- Improve the handling of guardianship cases;
- Engage in outreach and public education; and
- Enhance the quality of care and quality of life of vulnerable individuals.

WINGS conducts business in agreement with UCJA Rule 3-421 and has been a standing committee of the Judicial Council since 2022. WINGS currently has 31 stakeholders.

Recent updates to UCJA Rule 1-205(1)(D)(ii) indicate that standing committees are required to conduct a performance assessment at least every three years, and to present the outcome of that assessment to the Management Committee for review.

In accordance with this rule, a survey was sent to all WINGS stakeholders to evaluate the efficiency of the committee's work, identify any redundancies or need for consolidation with other committees, and determine if WINGS continues to serve its stated purpose.

The feedback from the committee questionnaire highlights several key themes:

- The committee continues to serve a critical role in protecting the rights of people with disabilities, by offering legislative recommendations to improve protections for vulnerable individuals and gathering a diverse group of stakeholders to identify gaps and navigate guardianship changes.

- Recent successes include educating judges, making forms more accessible, addressing attorney gaps, working to develop background checks for guardians, and conducting training presentations geared toward alternatives to guardianship.
- Meetings are well attended, subcommittees are formed as needed, and there is strong follow-through between meetings to keep tasks moving forward.
- Although the committee has been productive, some members note that efficiency could be improved with setting timelines and clear goals for projects, encouraging greater membership participation, and increasing WINGS' presence at legislative sessions to connect with change-agents and promote funding measures.
- Some specific suggestions from stakeholders included inviting a representative from the Forms Committee directly to WINGS meetings, rather than maintaining a separate forms workgroup, and increasing professional representation by recruiting social workers, fiduciaries, estate attorneys, and medical support staff like PAs or NPs. Additionally, including family members of those under guardianship may provide crucial "in the trenches" perspectives.
- Despite some overlap, members agree WINGS should remain an independent committee due to its unique stakeholder composition and proven success in consistently meeting its stated objectives.

The results of the survey indicate clear support that this committee continues to be the best method for completing associated work in guardianship and conservatorship matters. Therefore, it is requested that the Management Committee recommend to the Judicial Council that WINGS remain a standing committee until the next performance review.

**WINGS Executive Committee:**

Coral Sanchez	Judge, WINGS Chair	Third District Court
Matthew Hansen	Judge, WINGS Vice Chair	Second District
Brant Christiansen	Attorney/Partner	Lewis Hansen Law Firm
Nels Holmgren	Director	Division of Adult and Aging Services
Wendy Naylor	Director	Adult Protective Services
Andrew Riggle	Public Policy Analyst	Disability Law Center
Keri Sargent	Deputy District Court Administrator	Administrative Office of the Courts
Shonna Thomas	Program Administrator - GRAMP	Administrative Office of the Courts
Holly Thorson	Court Visitor Program	Administrative Office of the Courts

**WINGS Steering Committee:**

Shane Bahr	District Court Administrator	Administrative Office of the Courts
Carole Baraldi	Professor, Geriatrics	University of Utah School of Medicine
Sarah Box	Attorney	Utah Courts - Self Help Center
Deborah Brown	Retired Professional Guardian	Guardianship & Conservator Services
Natasha Burningham	Education Project Coordinator	Utah Parent Center

Megan Connelly	Access to Justice Director	Utah State Bar
Katie Cox	Attorney	Disability Law Center
Rob Denton	Attorney	Attorney at Law
Rob Ence	Director	Utah Commission on Aging
Wendy Fayles	Criminal Justice / Mentor	National Alliance on Mental Illness
Leslie Francis	Attorney	University of Utah Law School
Ann Humpherys	LTC Ombudsman Program Manager	Dept. of Health and Human Services
Doug LeDoux	Court Visitor Program	Administrative Office of the Courts
Rachelle Johnson	Probate Clerk	Fourth District Court
Eve Larsen	Case Manager Senior Services	Davis County Health Department
Alan Ormsby	State Director	AARP
Tanya Schmidt	Director	Office of Public Guardian
Bree Spaulding	Staff Attorney	Utah Legal Services
Katie Thomson	Judicial Case Manager	Third District Court
James Toledo	Program Manager	Utah Division of Indian Affairs
Todd Weiler	Utah State Senator	Utah Legislature
Kaye Lynn Wootton	Assistant Attorney General	Medicaid Fraud Control Unit