

## Utah Working Interdisciplinary Network of Guardianship Stakeholders (WINGS)

Thursday, August 21, 2025 - 12:00 to 2:00 p.m.

Attended				Not Present
Judge Keith Kelly	Rob Ence	Wendy Naylor	Holly Thorson	Judge Coral Sanchez
Shane Bahr	Leslie Francis	Alan Ormsby	Todd Weiler	Judge Brian Cannell
Sarah Box	Nels Holmgren	Andrew Riggle	Kaye Lynn Wootton	Deborah Brown
Natasha Burningham	Ann Humpherys	Keri Sargent		Rob Denton
Brant Christiansen	Rachelle Johnson	Bree Spaulding	<b>Guests:</b>	Wendy Fayles
Megan Connelly	Eve Larsen	Shonna Thomas	Michael Starks	James Toledo
Katie Cox	Nan Mendenhall	Katie Thomson		Michelle Wilkes

## Agenda

	Topic	Presenter	Materials
12:00	<b>Meeting begins</b>		
	<ul style="list-style-type: none"> <li>Housekeeping, minutes</li> </ul>	Judge Kelly	<ul style="list-style-type: none"> <li>June 2025 – Minutes (draft)</li> </ul>
12:10	<b>Committee Member Updates</b>		
	<ul style="list-style-type: none"> <li>Welcome Bree Spaulding, Utah Legal Service</li> <li>New WINGS Chair</li> <li>Retiring members &amp; successors</li> </ul>	Judge Kelly Judge Sanchez Shonna Thomas	
12:40	<b>Current Topics</b>		
	<ul style="list-style-type: none"> <li>GRAMP funding request</li> <li>DLC Funding proposal</li> </ul>	Shonna Thomas Keri Sargent Andrew Riggle	
	<ul style="list-style-type: none"> <li>SB 199 – Severe Intellectual Disability</li> </ul>	Judge Kelly Shonna Thomas Keri Sargent	<a href="https://le.utah.gov/xcode/Title75/Chapter5/75-5-P6.html?v=C75-5-P6_2025050720250507">https://le.utah.gov/xcode/Title75/Chapter5/75-5-P6.html?v=C75-5-P6_2025050720250507</a>
1:40	<b>Other Business</b>		
	<ul style="list-style-type: none"> <li>Subcommittee and workgroup status updates</li> </ul>	Shonna Thomas	
	<ul style="list-style-type: none"> <li>Judge's Brown Bag – November 2025</li> </ul>	Keri Sargent	
	<ul style="list-style-type: none"> <li></li> </ul>		
2:00	Meeting adjourned		

## Housekeeping

- Meeting began at 12:03pm.
- No changes were recommended to the minutes. Rob Ence motioned to approve; Katie Cox seconded. Minutes approved.
- Meeting adjourned at 1:23pm.

## Committee Member Updates

Judge Kelly welcomed new stakeholder Bree Spaulding, Staff Attorney with Utah Legal Services.

Judge Kelly informed the committee that Judge Coral Sanchez was approved by the Judicial Council as the new Chair of WINGS. This is Judge Kelly's final meeting as the WINGS Chair. WINGS recognizes Judge Kelly's work on the committee over the years and his invaluable commitment to improving guardianship processes, education, and understanding in the Courts and with community partners.

Nan Mendenhall is also retiring as the Director of Adult Protective Services (APS) and a key member of the WINGS Executive Committee. Nan has been involved with WINGS for many years. Her contributions have provided valuable insight into the needs of vulnerable adults in our community and helped WINGS serve this population more effectively.

The committee thanks Judge Kelly and Nan Mendenhall for their service and wishes them both the best on their retirement.

Wendy Naylor, Director of Office of Public Guardian (OPG), has accepted the position of Director of APS to replace Nan Mendenhall. The listing to fill the open OPG Director position will be posted soon.

Brant Christiansen nominates Dr. Carole Baraldi to join WINGS as a medical representative. Dr. Baraldi works in the field of geriatrics and is certified in hospice and palliative care. In addition to clinical practice, she also currently works with the University of Utah as a professor. With no objections or concerns from the Committee, this nomination will be brought to the Executive Committee for a vote.

## Current Topics

### GRAMP funding request and DLC funding proposal

The funding proposal from GRAMP for two attorneys to assist with attorney shortages has been approved by the Judicial Council to move forward to the legislature. Rather than combining it with the court's budget requests, it will be pursued as a separate, independent funding request based on the statutory requirement. Shonna Thomas and Keri Sargent will continue to work with the court's legislative committee and the Utah State Bar to help bring this request to the legislature during the 2026 session.

Andrew Riggle shared with the committee a model used in Nevada that adds a small fee/surcharge to regular court filings that could be set aside and used to help pay for an independent lawyer if the respondent cannot afford one of their own. Like the funding proposal from GRAMP, in this model, a firm or other legal service organization would be awarded the contract and be on hand to provide legal services to guardianship respondents on an as-needed basis. The fee/surcharge offers a funding stream to accomplish the goals outlined in the GRAMP proposal, ensuring independent counsel and a future pipeline of attorneys well-versed in guardianship law and procedure. The Disability Law Center may look to create a workgroup to discuss this proposal in more depth.

**SB 199 – Severe Intellectual Disability**

The court case and injunction on implementing this legislation has been dismissed. The forms for this new case type were previously approved and should be available on the court's website soon. Judge Kelly, Judge Sanchez, and Shonna Thomas will be presenting on this topic at the 2025 Judicial Conference in September. The presentation will address the differences between an SID guardianship and an adult guardianship and highlight the greater restriction on rights for SID appointments. WINGS stakeholders are encouraged to reach out to Shonna if they have any other specific items they would like to add to the training presentation.

**Other Business****Subcommittee and workgroup status updates**

Shonna Thomas updated the committee on the progress of the WINGS workgroups. If you are interested in participating in any of these workgroups, reach out to Shonna.

- Forms Workgroup - The new pre-appointment forms for adult and adult child guardianship cases were approved by the Forms Committee and are now available on the court's website – 22 new forms in total. The workgroup will decide at their next meeting whether to work on post-appointment or temporary and emergency guardianship forms next.
- Background disclosure subcommittee – The subcommittee continues to work on this project, but there is nothing new to report at this time.
- Guardianship Education workgroup – This workgroup is scheduled to meet next week to look at final updates to the guidelines manual and next steps for improving the guardianship exam.

**Judge's Brown Bag**

WINGS has reserved a Brown Bag training slot in November. WINGS can use this opportunity to provide additional training on the Severe Intellectual Disability case type or other guardianship related matters. Stakeholders interested in being involved in that session should reach out to Shonna.

**Action Items**

- Reach out to Shonna if you have training suggestions, would like to participate in a WINGS workgroup, or would like to be involved in the November Brown Bag.

Stakeholders

**Deferred / Continuing Items**

- Attorney shortages and funding proposals
- WINGS workgroups – forms, background disclosure, education
- Brown Bag, November 12<sup>th</sup>

**Next Meeting(s):**

October 16, 2025  
 December 18, 2025  
 February 19, 2026  
 April 16, 2026  
 June 18, 2026  
 August 20, 2026