CJA 3-414 DRAFT: February 3, 2023

1 Rule 3-414. Court Security

- 2 Intent:
- To promote the safety and well-being of judicial personnel, members of the bar, and citizens
- 4 utilizing the courts.
- 5 To establish uniform policies for court security consistent with <u>Utah Code</u> Section 78A-2-203.
- 6 To delineate responsibility for security measures by the Council, the administrative office, local
- 7 judges, court executives, and law enforcement agencies.
- 8 Applicability:
- 9 This rule shall apply to all courts of record and not of record.
- 10 Section Paragraphs (7) and (8) on weapons shall not apply to trial exhibits.
- 11 Statement of the Rule:
- 12 (1) **Definitions**.

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- (1)(A) **"Court security"**. Court security includes the procedures, technology, and architectural features needed to ensure the safety and protection of individuals within the courthouse and the integrity of the judicial process. Court security is the joint effort of law enforcement and the judiciary to prevent or control such problems as, disorderly conduct, physical violence, theft, bomb threats, prisoner escapes, assassinations, and hostage situations.
- 19 (1)(B) <u>"Key manager" A key manager is means</u> a person authorized by <u>athe</u> court 20 executive or <u>the dDeputy sState cCourt aAdministrator</u> to issue, retrieve, activate, and 21 deactivate keys <u>and/</u>or access cards to courthouses in their districts.
- (1)(C) <u>"Presiding judge". As used in this rule, presiding judge</u> includes the judge of a single-judge courthouse. The presiding judge may delegate the responsibilities of this rule to another judge.
 - (2) Responsibilities of the Council.
 - (2)(A) The Council shall ensure that all design plans for renovation or new construction of court facilities are reviewed for compliance with The Utah Judicial System Design Standards <u>published</u> by the administrative office.
 - (2)(B) As a condition for the justice court certification of a new justice court or the continued or recertification of an existing justice court, the Council shall require the justice court shall to file an acceptable local security plan with the court security depirector and shall file, including any amendments to the plan with the Court Security Director as amendments are made. The local security plan shall provide for the

34 presence of a law enforcement officer or constable in court during court sessions or a reasonable response time by the local law enforcement agency upon call of the court. 35 (3) Responsibilities of the Administrative Office. 36 37 (3)(A) The state court administrator shall appoint a ccourt ssecurity difference who shall: (3)(A)(i) review and keep on file copies of all local security plans; and 38 39 (3)(A)(ii) periodically visit the various court jurisdictions to offer assistance in the development or implementation of local security plans. 40 (3)(B) The state court administrator shall appoint a court executive in each judicial 41 district to serve as a local security coordinator. 42 (3)(C) The court security director shall promulgate general security guidelines to 43 assist local jurisdictions in the development of court security plans. 44 (4) Responsibilities of the court executive. 45 (4)(A) The court executive designated as the local security coordinator shall: 46 (4)(A)(i) in consultation with the law enforcement administrator responsible for 47 security and with the judges responsible for the security plan, develop and 48 49 implement a local security plan for each court-of record facility within the district; 50 (4)(A)(ii) annually review the local security plan with the presiding judge and the law enforcement administrator to identify deficiencies in the plan and problems 51 with implementation; 52 53 (4)(A)(iii) file an acceptable local security plan with the cCourt sSecurity dDirector; and 54 (4)(A)(iv) file amendments to the plan with the ccourt ssecurity dDirector as 55 amendments are made. 56 (4)(B) The local security plan for a courthouse and any amendments to it shall be 57 58 approved by a majority of the judges of in the judicial district of any court level that regularly occupying the courthouse, including the justices of the Supreme Court, the 59 judges of the Court of Appeals, district court judges, juvenile court judges, and all justice 60 court judges who occupy the courthouse. Voting shall be without regard to court level. 61 As used in this subsection the term "judges of the district of any court level occupying 62 the courthouse" shall include all judges of the district court of the district and all judges of 63 64 the juvenile court of the district regardless of whether a particular judge occupies the courthouse so long as at least one judge of that court level occupies the courthouse. The 65 term also includes the justices of the Supreme Court, the judges of the Court of Appeals 66 and all justice court judges who actually occupy the courthouse. 67

(4)(C) The court executive shall provide a copy of the current local security plan and 68 annual training on the plan to all court personnel, volunteers and security personnel. 69 (4)(D) The local plan shall clearly delineate the responsibilities between court personnel 70 and law enforcement personnel for all areas and activities in and about the courthouse. 71 (4)(E) The court clerk or probation officer, under the supervision of the court executive, 72 shall provide timely notice to transportation officers of required court appearances and 73 cancellation of appearances for individuals in custody. The court shall consolidate 74 scheduled appearances whenever practicable and otherwise cooperate with 75 transportation officers to avoid unnecessary court appearances. 76 (4)(F) To the extent possible, the clerk of the court shall establish certain days of the 77 week and times of day for court appearances of persons in custody in order to permit 78 79 transportation officers reasonable preparation and planning time. The court shall give 80 priority to cases in which a person in custody is appearing at the courthouses in order to prevent increased security risks resulting from lengthy waiting periods. 81 82 (5) Responsibilities of law enforcement agencies. (5)(A) The law enforcement agency with responsibility for security of the courthouse, 83 through a law enforcement administrator, shall: 84 85 (5)(A)(i) coordinate all law enforcement activities within the courthouse necessary for implementation of the security plan and for response to emergencies; 86 (5)(A)(ii) cooperate with the court executive in the development and 87 implementation of a local security plan; 88 (5)(A)(iii) provide local law enforcement personnel with training as provided in 89 this rule; 90 (5)(A)(iv) provide court bailiffs; and 91 (5)(A)(v) provide building and perimeter security. 92 93 (5)(B) The law enforcement agency responsible for court security shall be as follows: 94 (5)(B)(i) The Department of Public Safety for the Supreme Court and the Court of Appeals when they are in session in Salt Lake County. When convening outside 95 of Salt Lake County, security shall be provided by the county sheriff. The 96 Department of Public Safety may call upon the Salt Lake County Sheriff for 97 additional assistance as necessary when the appellate courts are convening in 98 Salt Lake County. 99 (5)(B)(ii) The county sheriff for district courts and juvenile courts within the 100 county. 101

102 (5)(B)(iii) The county sheriff for a county justice court and the municipal police for 103 a municipal justice court. The county or municipality may provide a constable to provide security services to the justice court. If a municipality has no police 104 department or constable, then the law enforcement agency with which the 105 106 municipality contracts shall provide security services to the justice court. 107 (6) Court bailiffs. (6)(A) Qualifications. Bailiffs shall be "law enforcement officers" as defined in Utah 108 Code Section 53-13-103. At the discretion of the law enforcement administrator and with 109 the consent of the presiding judge, bailiffs may be "special function officers" as defined in 110 Utah Codeby Section 53-13-105. 111 (6)(B) **Training.** Prior to exercising the authority of their office, bailiffs shall satisfactorily 112 complete the basic course at a certified peace officer training academy or pass a waiver 113 examination and be certified. Bailiffs shall complete 40 hours of annual training as 114 established by the Division of Peace Officer Standards and Training. Bailiffs shall 115 116 receive annual training on the elements of the court security plan, emergency medical assistance and the use of firearms. 117 (6)(C) Physical and mental condition. Court bailiffs shall be of suitable physical and 118 mental condition to ensure that they are capable of providing a high level of security for 119 the court and to ensure the safety and welfare of individuals participating in court 120 121 proceedings. Bailiffs shall be capable of responding appropriately to any potential or actual breach of security. 122 123 (6)(D) **Appointment.** The appointment of a bailiff is subject to the concurrence of the presiding judge. 124 125 (6)(E) **Supervision**. The court bailiff shall be supervised by the appointing authority and 126 perform duties in compliance with directives of the appointing authority. 127 (6)(F) Responsibilities. Court bailiff responsibilities shall include but are not limited to 128 the following: (6)(F)(i) The bailiff shall prevent persons in custody from having physical contact 129 130 with anyone other than the members of the defense counsel's team. Visitation shall be in accordance with jail and prison policies and be restricted to those 131 facilities. 132 (6)(F)(ii) The bailiff shall observe all persons entering the courtroom, their 133 movement and their activities. The bailiff shall control access to the bench and 134 135 other restricted areas. (6)(F)(iii) The bailiff shall search the interior of the courtroom and restricted areas 136 prior to the arrival of any other court participants. Similar searches shall be 137

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138 conducted following recesses to ensure the room is clear of weapons. explosives, or contraband. 139 (6)(F)(iv) Bailiffs shall wear the official uniform of the law enforcement agency by 140 whom they are employed. 141 (6)(F)(v) Bailiffs shall comply with the directives of the judge or commissioner 142 with respect to security related activities and shall perform other duties incidental 143 to the efficient functioning of the court which do not detract from security 144 functions. Activities wholly unrelated to security or function of the court, including 145 personal errands, shall not be requested nor performed. 146 (6)(F)(vi) Bailiffs shall perform responsibilities provided for in the local court 147 148 security plan. (6)(F)(vii) The bailiff shall maintain a clear line of sight of all courtroom 149 150 participants and shall be between individuals who are in custody and courtroom 151 exits. (7) Weapons generally. 152 153 (7)(A)(i) A courthouse is presumed to be free of all weapons and firearms unless a local 154 security plan provides otherwise in accordance with this rule. No person may possess an explosive device in a courthouse. Except as permitted by a local security plan in 155 accordance with this rule, no person may possess a weapon, firearm, ammunition, or 156 dangerous weaponexplosive device in a courthouse. 157 (7)(B)(v) If permitted by a local security plan, court personnel and volunteers may 158 possess an otherwise legal personal protection device, other than a firearm, except 159 while appearing as a party to litigation. 160 (7)(C) Court personnel and volunteers shall not possess a firearm while on duty. 161 regardless of location. 162 (8) Firearms. (7)(A)(ii) All firearms permitted under this rule and a local security plan (7)(A)(ii)(b) 163 shall remain in the physical possession of the person authorized to possess it and shall not be 164 placed in a drawer, cabinet, briefcase or purse unless the person has physical possession of the 165 briefcase or purse or immediate control of the drawer or cabinet or the drawer or cabinet is 166 locked. 167 168 (87)(A)(ii)(a) Firearm security. While in publicly accessible areas of the courthouse, all firearms shall: and 169 (8)(A)(i) be carried upon the person and shall be concealed, unless worn as part 170 of a public law enforcement agency uniform, with agency affiliation visible from at 171 least three sides: 172

173 (8)(A)(ii) if visible in accordance with (8)(A)(i), be secured in a duty-type holster with a user-operated restraining device; and 174 (8)(A)(iii) if concealed, be secured with a restraint feature and not visible to the 175 public. 176 shall remain in the physical possession of the person authorized to possess it and shall not be 177 placed in a drawer, cabinet, briefcase or purse unless the person has physical possession of the 178 briefcase or purse or immediate control of the drawer or cabinet or the drawer or cabinet is 179 locked; and 180 181 (7)(A)(ii)(c) shall be secured in a holster with a restraining device. (87)(B) Persons authorized to possess a firearm or other weapon. 182 183 (87)(B)(i) Officers. The following officers may possess a firearm and ammunition 184 in a courthouse if the firearm is issued by or approved by the officer's appointing authority, if-possession is required or permitted by the officer's appointing 185 authority and the local security plan, and if the officer presents valid picture 186 identification: 187 188 (87)(B)(i)(a) "law enforcement officer," as defined in Utah Code Section 189 53-13-103; (87)(B)(i)(b) "correctional officer," as defined in Utah Code Section 53-13-190 191 104: (87)(B)(i)(c) "special function officer," as defined in Utah Code Section 53-192 13-105: 193 (87)(B)(i)(d) "federal officer," as defined in Utah Code Section 53-13-106; 194 195 and (87)(B)(i)(e) a private security officer, licensed under Utah Code Title 58, 196 Chapter 63, Security Personnel Licensing Act, hired by the court or the 197 court's banker to transport money. 198 199 (87)(B)(ii) Judges and court commissioners. A j Judges or law enforcement 200 official and court commissioners, as defined in Utah Code Section 53-5-711, may possess in a courthouse a firearm and ammunition in a courthouse, if for which 201 the judge or law enforcement official court commissioner has a valid certificate of 202 qualification issued under Utah Code Section 53-5-711 and-if possession is 203 permitted by the local security plan. 204 205 (7)(B)(iii) A court commissioner may possess in a courthouse a firearm and 206 ammunition for which the court commissioner has a concealed weapons permit, but only if the court commissioner has obtained the training and annual retraining 207

208 necessary to qualify for a certificate issued under Section 53-5-711 and if 209 possession is permitted by the local security plan. (8)(B)(iii) Court Security Director. The court security director may possess in a 210 courthouse a firearm and ammunition for which the court security director has a 211 concealed weapons permit, but only if possession is permitted by the local 212 security plan and the director has obtained the training and annual retraining 213 necessary to: 214 (8)(B)(iii)(a) qualify for a certificate issued under Utah Code Section 53-5-215 711; 216 (8)(B)(iii)(b) qualify as a Utah police officer firearms instructor in 217 accordance with Utah Administrative Code R728-502-9(4); or 218 (8)(B)(iii)(c) qualify as a retired law enforcement officer in accordance with 219 United States Code Title 18, Part I, Chapter 44, Section 926C. 220 (87)(CB)(ivii) Appearing as a party. A person permitted under subsections (i), (ii), (iii), 221 or (vi) to possess a firearm under paragraph (8)(B) nevertheless shall not possess a 222 firearm in a courthouse or courtroom if the person is appearing at the courthouse as a 223 party to litigation. 224 (8)(D) Courtrooms. Any person possessing a firearm in a courtroom shall notify the 225 bailiff or the judge. 226 227 (7)(B)(v) If permitted by the local security plan, court personnel and volunteers may possess in a courthouse an otherwise legal personal protection device other 228 229 than a firearm. Court personnel and volunteers shall not possess a personal protection device while appearing as a party to litigation. Court personnel and 230 volunteers shall not possess a firearm while on duty. 231 (7)(B)(viv) The Court Security Director may possess in a courthouse a firearm 232 233 and ammunition for which the court security director has a concealed weapons permit, but only if possession is permitted by the local security plan and the 234 director has obtained the training and annual retraining necessary to: 235 (7)(B)(vi)v(a) qualify for a certificate issued under Section 53-5-711; 236 237 (7)(B)(vi)(b) qualify as a Utah police officer firearms instructor in 238 accordance with Utah Administrative Code R728-502-9(4); or 239 (7)(B)(vvi)(c) qualify as a retired law enforcement officer in accordance with United States Code Title 18, Part I, Chapter 44, Section 926C. 240 241 (87)(EC) Firearm training requirements. (7)(C)(i) To requalify for a certificate issued under <u>Utah Code</u> Section 53-5-711, <u>a-judges and court commissioners</u> shall annually 242 complete with a passing score and pass a range qualification course for judges and law 243

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244 enforcement officials established by the Department of Public Safety or a course established by any law enforcement agency of the state of Utah or its political 245 subdivision for the requalification of its officers. 246 (87)(FD) Costs. The cost of firearms, ammunition, initial qualification, regualification, 247 and any other equipment, supplies or fees associated with a certificate of qualification 248 249 issued under Utah Code Section 53-5-711 shall be the responsibility of the judge or court commissioner and shall not be paid from state funds. 250 251 (98) Security devices and procedures. 252 (98)(A) Metal detectors. The use of metal detectors or other screening devices, wWhere present, shall be used by the law enforcement agency responsible for security 253 254 or /bailiff services. (98)(B) Physical search. Searches of persons in or about the courthouse or courtroom 255 shall be conducted at the discretion of the law enforcement agency responsible for 256 257 security when the local law enforcement agency has reason to believe that the person to 258 be searched is carrying a weapon or contraband into or out of the courthouse or when the court so orders. No other person is authorized to conduct such searches. Written 259 260 notice of this policy shall be posted in a conspicuous place at the entrance to all court facilities. 261 262 (98)(C) Individuals in custody. All persons in custody shall be kept in a holding cell, restrained by restraining devices, or supervised at all times while in a courthouse or 263 courtroom, unless otherwise specifically ordered by the judge in whose courtroom the 264 individual appears. 265 (98)(D) Extra security. In anticipated high risk situations or a highly publicized case, the 266 law enforcement agency responsible for security should, on its own initiative or in 267 response to an order of the court, provide extra security including additional personnel, 268 269 controlled access, etc. A written operational plan outlining and assigning security duties should be developed in conjunction with the presiding judge, the court executive and the 270 **c**Court **s**Security **d**Director. 271 (98)(E) Courthouse aAccess cControl. Only judges, court commissioners, court staff, 272 and security, and maintenance staff assigned to the courthouse will be granted access 273 274 cards or keys and only to those areas of the courthouse to which the individual needs access. A court executive may approve access to a courthouse by judges, 275 commissioners, and court staff not assigned to the courthouse, if the court executive 276 determines access is appropriate under the circumstances. No access cards or keys 277 shall be issued solely for convenience purposes. Any exceptions to this rule must be 278 pre-approved, in writing, by the dDeputy sState cCourt aAdministrator. 279

(98)(E)(i) Access cards or keys. Access cards or keys will be issued by a key

manager only with the prior written authorization of athe-court executive(s) or the-court executive (s) or <a href="mailto:the-court exec

283 transactions will be the responsibility of the key manager. Supervisors shall recover all issued keys and cards from court personnel who are terminated, 284 suspended or transferred or if loss of privileges is part of an adverse personnel 285 action. Supervisors will return the cards or keys to the court executive who will 286 287 deactivate the access card. If the access card is not returned as required, the supervisor will immediately contact the key manager to deactivate the card. 288 (98)(E)(ii) Identification. Court personnel shall possess their court-issued 289 identification at all times when in the courthouse or staff parking area. Court 290 personnel may not loan their identification cards, access cards or keys to others 291 292 and must report any lost or missing identification or access card or key to the key manager or their direct supervisor as soon as possible after the loss is 293 294 discovered. Any lost access card will be deactivated before a replacement card is 295 issued. (98)(E)(iii) Security screening. Court personnel with a court-issued identification 296 card may bypass security screening only when they are assigned to that 297 particular courthouse. Court personnel from other courthouses will be required to 298 299 successfully pass through the security screening area before being allowed 300 entry. 301 (98)(E)(iv) Semi-annual review. The court executive will undertake a semiannual review of access card records to ensure that no unauthorized use is 302 occurring. 303 304 (98)(F) Demonstrations and other activities. In order to protect the safety and welfare 305 of court customers, no one is permitted to block the entry or exit of a courthouse and no one is permitted to picket, parade, proselytize, demonstrate or distribute leaflets, 306 pamphlets, brochures or other materials inside a courthouse. 307 (109) Transportation of persons in custody. 308 309 (109)(A) The federal, state, county or municipal agency with physical custody of a person whose appearance in court is required is responsible for transportation of that 310 person to and from the courtroom. 311 312 (109)(B) The transportation officer shall: (109)(B)(i) remain present at all times during court appearances; 313 (109)(B)(ii) be responsible for the custody of such persons; 314 (109)(B)(iii) support the court bailiff in the preservation of peace in the courthouse 315 and courtroom; 316 (109)(B)(iv) provide advance notice of the transportation and of any extraordinary 317 318 security requirements to the law enforcement agency responsible for court 319 security, to the judge, and to the bailiff;

320 321	$(\underline{109})(B)(v)$ comply with any regulations of the county sheriff regarding the transportation of persons in custody to court; and
322	(109)(B)(vi) return the person in custody to the proper place of confinement.
323 324	(109)(C) The law enforcement agency responsible for court security shall provide assistance to the transportation officer as circumstances dictate.
325	Effective: May/November 1, 2018