

1 **Rule 26. General provisions governing disclosure and discovery.**

2 **(a) Disclosure.** This rule applies unless changed or supplemented by a rule governing  
3 disclosure and discovery in a practice area.

4 **(1) Initial disclosures.** Except in cases exempt under paragraph (a)(3), a party shall,  
5 without waiting for a discovery request, serve on the other parties:

6 (A) the name and, if known, the address and telephone number of:

7 (i) each individual likely to have discoverable information supporting its  
8 claims or defenses, unless solely for impeachment, identifying the subjects of  
9 the information; and

10 (ii) each fact witness the party may call in its case-in-chief and, except for an  
11 adverse party, a summary of the expected testimony;

12 (B) a copy of all documents, data compilations, electronically stored information,  
13 and tangible things in the possession or control of the party that the party may  
14 offer in its case-in-chief, except charts, summaries, and demonstrative exhibits  
15 that have not yet been prepared and must be disclosed in accordance with  
16 paragraph (a)(5);

17 (C) a computation of any damages claimed and a copy of all discoverable  
18 documents or evidentiary material on which such computation is based,  
19 including materials about the nature and extent of injuries suffered;

20 (D) a copy of any agreement under which any person may be liable to satisfy  
21 part or all of a judgment or to indemnify or reimburse for payments made to  
22 satisfy the judgment; and

23 (E) a copy of all documents to which a party refers in its pleadings.

24 **(2) Timing of initial disclosures.** The disclosures required by paragraph (a)(1) shall  
25 be served on the other parties:

26 (A) by ~~the~~ a plaintiff within 14 days after the filing of the first answer to ~~the~~ that  
27 plaintiff's complaint; and

28 (B) by ~~the~~ a defendant within 42 days after the filing of ~~the~~ that defendant's first  
29 answer to the complaint ~~or within 28 days after that defendant's appearance,~~  
30 ~~whichever is later.~~

31 **(3) Exemptions.**

32 (A) Unless otherwise ordered by the court or agreed to by the parties, the  
33 requirements of paragraph (a)(1) do not apply to actions:

34 (i) for judicial review of adjudicative proceedings or rule making proceedings  
35 of an administrative agency;

36 (ii) governed by Rule [65B](#) or Rule [65C](#);

37 (iii) to enforce an arbitration award;

38 (iv) for water rights general adjudication under [Title 73, Chapter 4,](#)  
39 Determination of Water Rights.

40 (B) In an exempt action, the matters subject to disclosure under paragraph (a)(1)  
41 are subject to discovery under paragraph (b).

42 **(4) Expert testimony.**

43 **(A) Disclosure of retained expert testimony.** A party shall, without waiting for a  
44 discovery request, serve on the other parties the following information regarding  
45 any person who may be used at trial to present evidence under Rule [702](#) of the  
46 Utah Rules of Evidence and who is retained or specially employed to provide  
47 expert testimony in the case or whose duties as an employee of the party  
48 regularly involve giving expert testimony: (i) the expert's name and  
49 qualifications, including a list of all publications authored within the preceding  
50 10 years, and a list of any other cases in which the expert has testified as an  
51 expert at trial or by deposition within the preceding four years, (ii) a brief

52 | summary of the opinions to which the witness is expected to testify, (iii) ~~all the~~  
53 | facts and data and other information specific to the case that will be relied upon  
54 | by the witness in forming those opinions, and (iv) the compensation to be paid  
55 | for the witness's study and testimony.

56 | **(B) Limits on expert discovery.** Further discovery may be obtained from an  
57 | expert witness either by deposition or by written report. A deposition shall not  
58 | exceed four hours and the party taking the deposition shall pay the expert's  
59 | reasonable hourly fees for attendance at the deposition. A report shall be signed  
60 | by the expert and shall contain a complete statement of all opinions the expert  
61 | will offer at trial and the basis and reasons for them. Such an expert may not  
62 | testify in a party's case-in-chief concerning any matter not fairly disclosed in the  
63 | report. The party offering the expert shall pay the costs for the report.

64 | **(C) Timing for expert discovery.**

65 | (i) The party who bears the burden of proof on the issue for which expert  
66 | testimony is offered shall serve on the other parties the information required  
67 | by paragraph (a)(4)(A) within ~~seven~~14 days after the close of fact discovery.  
68 | Within ~~seven~~14 days thereafter, the party opposing the expert may serve  
69 | notice electing either a deposition of the expert pursuant to paragraph  
70 | (a)(4)(B) and Rule [30](#), or a written report pursuant to paragraph (a)(4)(B). The  
71 | deposition shall occur, or the report shall be served on the other parties,  
72 | within ~~28~~42 days after the election is served on the other parties. If no  
73 | election is served on the other parties, then no further discovery of the expert  
74 | shall be permitted.

75 | (ii) The party who does not bear the burden of proof on the issue for which  
76 | expert testimony is offered shall serve on the other parties the information  
77 | required by paragraph (a)(4)(A) within 14 ~~seven~~ days after the later of (A) the  
78 | date on which the ~~election~~disclosure under paragraph (a)(4)(C)(i) is due, or  
79 | (B) ~~receipt~~service of the written report or the taking of the expert's deposition

80 | pursuant to paragraph (a)(4)(C)(i). Within ~~seven~~14 days thereafter, the party  
81 | opposing the expert may serve notice electing either a deposition of the  
82 | expert pursuant to paragraph (a)(4)(B) and Rule [30](#), or a written report  
83 | pursuant to paragraph (a)(4)(B). The deposition shall occur, or the report shall  
84 | be served on the other parties, within ~~28~~42 days after the election is served on  
85 | the other parties. If no election is served on the other parties, then no further  
86 | discovery of the expert shall be permitted.

87 | (iii) If the party who bears the burden of proof on an issue wants to designate  
88 | rebuttal expert witnesses, it shall serve on the other parties the information  
89 | required by paragraph (a)(4)(A) within 14 ~~seven~~ days after the later of (A) the  
90 | date on which the election under paragraph (a)(4)(C)(ii) is due, or (B) ~~receipt~~  
91 | service of the written report or the taking of the expert's deposition pursuant  
92 | to paragraph (a)(4)(C)(ii). Within ~~seven~~14 days thereafter, the party opposing  
93 | the expert may serve notice electing either a deposition of the expert pursuant  
94 | to paragraph (a)(4)(B) and Rule [30](#), or a written report pursuant to paragraph  
95 | (a)(4)(B). The deposition shall occur, or the report shall be served on the other  
96 | parties, within ~~28~~42 days after the election is served on the other parties. If no  
97 | election is served on the other parties, then no further discovery of the expert  
98 | shall be permitted. An expert disclosed only as a rebuttal witness cannot be  
99 | used in the case in chief.

100 | **(D) Multiparty actions.** In multiparty actions, all parties opposing the expert  
101 | must agree on either a report or a deposition. If all parties opposing the expert do  
102 | not agree, then further discovery of the expert may be obtained only by  
103 | deposition pursuant to paragraph (a)(4)(B) and Rule [30](#).

104 | **(E) Summary of non-retained expert testimony.** If a party intends to present  
105 | evidence at trial under Rule [702](#) of the Utah Rules of Evidence from any person  
106 | other than an expert witness who is retained or specially employed to provide  
107 | testimony in the case or a person whose duties as an employee of the party

108 regularly involve giving expert testimony, that party must serve on the other  
109 parties a written summary of the facts and opinions to which the witness is  
110 expected to testify in accordance with the deadlines set forth in paragraph  
111 (a)(4)(C). Such a witness cannot be required to provide a report pursuant to  
112 paragraph (a)(4)(B). A deposition of such a witness may not exceed four hours  
113 and, unless manifest injustice would result, the party taking the deposition shall  
114 pay the expert's reasonable hourly fees for attendance at the deposition.

115 **(5) Pretrial disclosures.**

116 (A) A party shall, without waiting for a discovery request, serve on the other  
117 parties:

118 (i) the name and, if not previously provided, the address and telephone  
119 number of each witness, unless solely for impeachment, separately  
120 identifying witnesses the party will call and witnesses the party may call;

121 (ii) the name of witnesses whose testimony is expected to be presented by  
122 transcript of a deposition and a copy of the transcript with the proposed  
123 testimony designated; and

124 (iii) a copy of each exhibit, including charts, summaries, and demonstrative  
125 exhibits, unless solely for impeachment, separately identifying those which  
126 the party will offer and those which the party may offer.

127 (B) Disclosure required by paragraph (a)(5)(A) shall be served on the other  
128 parties at least 28 days before trial. Disclosures required by paragraph (a)(5)(A)(i)  
129 and (a)(5)(A)(ii) shall also be filed. At least 14 days before trial, a party shall  
130 serve and file any counter designations of deposition testimony, and any  
131 objections and grounds for the objections to the use of any deposition, witness,  
132 and ~~or to the admissibility of exhibits~~ if the grounds for the objection are  
133 apparent before trial. Other than objections under Rules [402](#) and [403](#) of the Utah

134 Rules of Evidence, other objections not listed are waived unless excused by the  
135 court for good cause.

136 (6) Form of disclosure and discovery production. Rule 34 governs the form in  
137 which all documents, data compilations, electronically stored information, tangible  
138 things, and evidentiary material should be produced under this Rule.

139 **(b) Discovery scope.**

140 **(1) In general.** Parties may discover any matter, not privileged, which is relevant to  
141 the claim or defense of any party if the discovery satisfies the standards of  
142 proportionality set forth below. Privileged matters that are not discoverable or  
143 admissible in any proceeding of any kind or character include all information in any  
144 form provided during and created specifically as part of a request for an  
145 investigation, the investigation, findings, or conclusions of peer review, care review,  
146 or quality assurance processes of any organization of health care providers as  
147 defined in the [Utah Health Care Malpractice Act](#) for the purpose of evaluating care  
148 provided to reduce morbidity and mortality or to improve the quality of medical  
149 care, or for the purpose of peer review of the ethics, competence, or professional  
150 conduct of any health care provider.

151 **(2) Proportionality.** Discovery and discovery requests are proportional if:

152 (A) the discovery is reasonable, considering the needs of the case, the amount in  
153 controversy, the complexity of the case, the parties' resources, the importance of  
154 the issues, and the importance of the discovery in resolving the issues;

155 (B) the likely benefits of the proposed discovery outweigh the burden or expense;

156 (C) the discovery is consistent with the overall case management and will further  
157 the just, speedy, and inexpensive determination of the case;

158 (D) the discovery is not unreasonably cumulative or duplicative;

159 (E) the information cannot be obtained from another source that is more  
160 convenient, less burdensome, or less expensive; and

161 (F) the party seeking discovery has not had sufficient opportunity to obtain the  
162 information by discovery or otherwise, taking into account the parties' relative  
163 access to the information.

164 **(3) Burden.** The party seeking discovery always has the burden of showing  
165 proportionality and relevance. To ensure proportionality, the court may enter orders  
166 under Rule [37](#).

167 **(4) Electronically stored information.** A party claiming that electronically stored  
168 information is not reasonably accessible because of undue burden or cost shall  
169 describe the source of the electronically stored information, the nature and extent of  
170 the burden, the nature of the information not provided, and any other information  
171 that will enable other parties to evaluate the claim.

172 **(5) Trial preparation materials.** A party may obtain otherwise discoverable  
173 documents and tangible things prepared in anticipation of litigation or for trial by or  
174 for another party or by or for that other party's representative (including the party's  
175 attorney, consultant, surety, indemnitor, insurer, or agent) only upon a showing that  
176 the party seeking discovery has substantial need of the materials and that the party  
177 is unable without undue hardship to obtain substantially equivalent materials by  
178 other means. In ordering discovery of such materials, the court shall protect against  
179 disclosure of the mental impressions, conclusions, opinions, or legal theories of an  
180 attorney or other representative of a party.

181 **(6) Statement previously made about the action.** A party may obtain without the  
182 showing required in paragraph (b)(5) a statement concerning the action or its subject  
183 matter previously made by that party. Upon request, a person not a party may  
184 obtain without the required showing a statement about the action or its subject  
185 matter previously made by that person. If the request is refused, the person may

186 move for a court order under Rule [37](#). A statement previously made is (A) a written  
187 statement signed or approved by the person making it, or (B) a stenographic,  
188 mechanical, electronic, or other recording, or a transcription thereof, which is a  
189 substantially verbatim recital of an oral statement by the person making it and  
190 contemporaneously recorded.

191 **(7) Trial preparation; experts.**

192 **(A) Trial-preparation protection for draft reports or disclosures.** Paragraph  
193 (b)(5) protects drafts of any report or disclosure required under paragraph (a)(4),  
194 regardless of the form in which the draft is recorded.

195 **(B) Trial-preparation protection for communications between a party's**  
196 **attorney and expert witnesses.** Paragraph (b)(5) protects communications  
197 between the party's attorney and any witness required to provide disclosures  
198 under paragraph (a)(4), regardless of the form of the communications, except to  
199 the extent that the communications:

200 (i) relate to compensation for the expert's study or testimony;

201 (ii) identify facts or data that the party's attorney provided and that the expert  
202 considered in forming the opinions to be expressed; or

203 (iii) identify assumptions that the party's attorney provided and that the  
204 expert relied on in forming the opinions to be expressed.

205 **(C) Expert employed only for trial preparation.** Ordinarily, a party may not, by  
206 interrogatories or otherwise, discover facts known or opinions held by an expert  
207 who has been retained or specially employed by another party in anticipation of  
208 litigation or to prepare for trial and who is not expected to be called as a witness  
209 at trial. A party may do so only:

210 (i) as provided in Rule [35\(b\)](#); or

211 (ii) on showing exceptional circumstances under which it is impracticable for  
212 the party to obtain facts or opinions on the same subject by other means.

213 **(8) Claims of privilege or protection of trial preparation materials.**

214 **(A) Information withheld.** If a party withholds discoverable information by  
215 claiming that it is privileged or prepared in anticipation of litigation or for trial,  
216 the party shall make the claim expressly and shall describe the nature of the  
217 documents, communications, or things not produced in a manner that, without  
218 revealing the information itself, will enable other parties to evaluate the claim.

219 **(B) Information produced.** If a party produces information that the party claims  
220 is privileged or prepared in anticipation of litigation or for trial, the producing  
221 party may notify any receiving party of the claim and the basis for it. After being  
222 notified, a receiving party must promptly return, sequester, or destroy the  
223 specified information and any copies it has and may not use or disclose the  
224 information until the claim is resolved. A receiving party may promptly present  
225 the information to the court under seal for a determination of the claim. If the  
226 receiving party disclosed the information before being notified, it must take  
227 reasonable steps to retrieve it. The producing party must preserve the  
228 information until the claim is resolved.

229 | **(c) Methods, sequence, and timing of discovery; tiers; limits on standard discovery;  
230 extraordinary discovery.**

231 **(1) Methods of discovery.** Parties may obtain discovery by one or more of the  
232 following methods: depositions upon oral examination or written questions; written  
233 interrogatories; production of documents or things or permission to enter upon land  
234 or other property, for inspection and other purposes; physical and mental  
235 examinations; requests for admission; and subpoenas other than for a court hearing  
236 or trial.

237 **(2) Sequence and timing of discovery.** Methods of discovery may be used in any  
 238 sequence, and the fact that a party is conducting discovery shall not delay any other  
 239 party's discovery. Except for cases exempt under paragraph (a)(3), a party may not  
 240 seek discovery from any source before that party's initial disclosure obligations are  
 241 satisfied.

242 **(3) Definition of tiers for standard discovery.** Actions claiming \$50,000 or less in  
 243 damages are permitted standard discovery as described for Tier 1. Actions claiming  
 244 more than \$50,000 and less than \$300,000 in damages are permitted standard  
 245 discovery as described for Tier 2. Actions claiming \$300,000 or more in damages are  
 246 permitted standard discovery as described for Tier 3. Absent an accompanying  
 247 damage claim for more than \$300,000, actions claiming non-monetary relief are  
 248 permitted standard discovery as described for Tier 2. Domestic relations actions are  
 249 permitted standard discovery as described for Tier 4.

250 **(4) Definition of damages.** For purposes of determining standard discovery, the  
 251 amount of damages includes the total of all monetary damages sought (without  
 252 duplication for alternative theories) by all parties in all claims for relief in the  
 253 original pleadings.

254 **(5) Limits on standard fact discovery.** Standard fact discovery per side (plaintiffs  
 255 collectively, defendants collectively, and third-party defendants collectively) in each  
 256 tier is as follows. The days to complete standard fact discovery are calculated from  
 257 the date the first defendant's first disclosure is due and do not include expert  
 258 discovery under paragraphs (a)(4)(C) and (D).

Tier	Amount of Damages	Total Fact Deposition Hours	Rule 33 Interrogatories including all discrete subparts	Rule 34 Requests for Production	Rule 36 Requests for Admission	Days to Complete Standard Fact Discovery
1	\$50,000 or less	3	0	5	5	120

2	More than \$50,000 and less than \$300,000 or non-monetary relief	15	10	10	10	180
3	\$300,00 or more	30	20	20	20	210
<u>4</u>	<u>Domestic relations actions</u>	<u>4</u>	<u>10</u>	<u>10</u>	<u>10</u>	<u>90</u>

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260 **(6) Extraordinary discovery.** To obtain discovery beyond the limits established in  
 261 paragraph (c)(5), a party shall ~~file~~:

262 (A) before the close of standard discovery and after reaching the limits of  
 263 standard discovery imposed by these rules, file a stipulated statement that  
 264 extraordinary discovery is necessary and proportional under paragraph (b)(2)  
 265 and, for each party represented by an attorney, a statement that the attorney that  
 266 each party has reviewed and approved a discovery budget consulted with the  
 267 client about the request for extraordinary discovery; ~~or~~

268 (B) before the close of standard discovery and after reaching the limits of  
 269 standard discovery imposed by these rules, file a request for extraordinary  
 270 discovery under Rule [37\(a\)](#); or

271 (C) obtain an expanded discovery schedule under Rule 100A.

272 **(d) Requirements for disclosure or response; disclosure or response by an**  
 273 **organization; failure to disclose; initial and supplemental disclosures and responses.**

274 (1) A party shall make disclosures and responses to discovery based on the  
 275 information then known or reasonably available to the party.

276 (2) If the party providing disclosure or responding to discovery is a corporation,  
 277 partnership, association, or governmental agency, the party shall act through one or

278 more officers, directors, managing agents, or other persons, who shall make  
279 disclosures and responses to discovery based on the information then known or  
280 reasonably available to the party.

281 (3) A party is not excused from making disclosures or responses because the party  
282 has not completed investigating the case, ~~or because~~ the party challenges the  
283 sufficiency of another party's disclosures or responses, ~~or because~~ another party has  
284 not made disclosures or responses.

285 (4) If a party fails to disclose or to supplement timely a disclosure or response to  
286 discovery, that party may not use the undisclosed witness, document, or material at  
287 any hearing or trial unless the failure is harmless or the party shows good cause for  
288 the failure.

289 (5) If a party learns that a disclosure or response is incomplete or incorrect in some  
290 important way, the party must timely serve on the other parties the additional or  
291 correct information if it has not been made known to the other parties. The  
292 supplemental disclosure or response must state why the additional or correct  
293 information was not previously provided.

294 **(e) Signing discovery requests, responses, and objections.** Every disclosure, request  
295 for discovery, response to a request for discovery, and objection to a request for  
296 discovery shall be in writing and signed by at least one attorney of record or by the  
297 party if the party is not represented. The signature of the attorney or party is a  
298 certification under Rule [11](#). If a request or response is not signed, the receiving party  
299 does not need to take any action with respect to it. If a certification is made in violation  
300 of the rule, the court, upon motion or upon its own initiative, may take any action  
301 authorized by Rule [11](#) or Rule [37\(b\)](#).

302 **(f) Filing.** Except as required by these rules or ordered by the court, a party shall not file  
303 with the court a disclosure, a request for discovery, or a response to a request for

304 discovery, but shall file only the certificate of service stating that the disclosure, request  
305 for discovery<sub>z</sub> or response has been served on the other parties and the date of service.

306 **Advisory Committee Notes**

307 *Note Adopted 2011*

308 **Disclosure requirements and timing. Rule 26(a)(1).**

309 Not all information will be known at the outset of a case. If discovery is serving its  
310 proper purpose, additional witnesses, documents, and other information will be  
311 identified. The scope and the level of detail required in the initial Rule 26(a)(1)  
312 disclosures should be viewed in light of this reality. A party is not required to interview  
313 every witness it ultimately may call at trial in order to provide a summary of the  
314 witness's expected testimony. As the information becomes known, it should be  
315 disclosed. No summaries are required for adverse parties, including management level  
316 employees of business entities, because opposing lawyers are unable to interview them  
317 and their testimony is available to their own counsel. For uncooperative or hostile  
318 witnesses any summary of expected testimony would necessarily be limited to the  
319 subject areas the witness is reasonably expected to testify about. For example, defense  
320 counsel may be unable to interview a treating physician, so the initial summary may  
321 only disclose that the witness will be questioned concerning the plaintiff's diagnosis,  
322 treatment and prognosis. After medical records have been obtained, the summary may  
323 be expanded or refined.

324 Subject to the foregoing qualifications, the summary of the witness's expected testimony  
325 should be just that- a summary. The rule does not require prefiled testimony or detailed  
326 descriptions of everything a witness might say at trial. On the other hand, it requires  
327 more than the broad, conclusory statements that often were made under the prior  
328 version of Rule 26(a)(1)(e.g., "The witness will testify about the events in question" or  
329 "The witness will testify on causation."). The intent of this requirement is to give the  
330 other side basic information concerning the subjects about which the witness is  
331 expected to testify at trial, so that the other side may determine the witness's relative

332 importance in the case, whether the witness should be interviewed or deposed, and  
333 whether additional documents or information concerning the witness should be sought.  
334 *See RJW Media Inc. v. Heath*, 2017 UT App 34, ¶¶ 23-25, 392 P.3d 956. This information is  
335 important because of the other discovery limits contained in Rule 26.

336 Likewise, the documents that should be provided as part of the Rule 26(a)(1) disclosures  
337 are those that a party reasonably believes it may use at trial, understanding that not all  
338 documents will be available at the outset of a case. In this regard, it is important to  
339 remember that the duty to provide documents and witness information is a continuing  
340 one, and disclosures must be promptly supplemented as new evidence and witnesses  
341 become known as the case progresses.

342 Early disclosure of damages information is important. Among other things, it is a  
343 critical factor in determining proportionality. The committee recognizes that damages  
344 often require additional discovery, and typically are the subject of expert testimony. The  
345 Rule is not intended to require expert disclosures at the outset of a case. At the same  
346 time, the subject of damages should not simply be deferred until expert discovery.  
347 Parties should make a good faith attempt to compute damages to the extent it is  
348 possible to do so and must in any event provide all discoverable information on the  
349 subject, including materials related to the nature and extent of the damages.

350 The penalty for failing to make timely disclosures is that the evidence may not be used  
351 in the party's case-in-chief. To make the disclosure requirement meaningful, and to  
352 discourage sandbagging, parties must know that if they fail to disclose important  
353 information that is helpful to their case, they will not be able to use that information at  
354 trial. The courts will be expected to enforce them unless the failure is harmless or the  
355 party shows good cause for the failure.

356 The purpose of early disclosure is to have all parties present the evidence they expect to  
357 use to prove their claims or defenses, thereby giving the opposing party the ability to  
358 better evaluate the case and determine what additional discovery is necessary and  
359 proportional.

360 **Expert disclosures and timing. Rule 26(a)(3).** Disclosure of the identity and subjects of  
361 expert opinions and testimony is automatic under Rule 26(a)(3) and parties are not  
362 required to serve interrogatories or use other discovery devices to obtain this  
363 information.

364 Experts frequently will prepare demonstrative exhibits or other aids to illustrate the  
365 expert's testimony at trial, and the costs for preparing these materials can be substantial.  
366 For that reason, these types of demonstrative aids may be prepared and disclosed later,  
367 as part of the Rule 26(a)(4) pretrial disclosures when trial is imminent.

368 If a party elects a written report, the expert must provide a signed report containing a  
369 complete statement of all opinions the expert will express and the basis and reasons for  
370 them. The intent is not to require a verbatim transcript of exactly what the expert will  
371 say at trial; instead the expert must fairly disclose the substance of and basis for each  
372 opinion the expert will offer. The expert may not testify in a party's case in chief  
373 concerning any matter that is not fairly disclosed in the report. To achieve the goal of  
374 making reports a reliable substitute for depositions, courts are expected to enforce this  
375 requirement. If a party elects a deposition, rather than a report, it is up to the party to  
376 ask the necessary questions to "lock in" the expert's testimony. But the expert is  
377 expected to be fully prepared on all aspects of his/her trial testimony at the time of the  
378 deposition and may not leave the door open for additional testimony by qualifying  
379 answers to deposition questions.

380 There are a number of difficulties inherent in disclosing expert testimony that may be  
381 offered from fact witnesses. First, there is often not a clear line between fact and expert  
382 testimony. Many fact witnesses have scientific, technical or other specialized  
383 knowledge, and their testimony about the events in question often will cross into the  
384 area of expert testimony. The rules are not intended to erect artificial barriers to the  
385 admissibility of such testimony. Second, many of these fact witnesses will not be within  
386 the control of the party who plans to call them at trial. These witnesses may not be  
387 cooperative, and may not be willing to discuss opinions they have with counsel. Where

388 this is the case, disclosures will necessarily be more limited. On the other hand,  
389 consistent with the overall purpose of the 2011 amendments, a party should receive  
390 advance notice if their opponent will solicit expert opinions from a particular witness so  
391 they can plan their case accordingly. In an effort to strike an appropriate balance, the  
392 rules require that such witnesses be identified and the information about their  
393 anticipated testimony should include that which is required under Rule 26(a)(1)(A)(ii),  
394 which should include any opinion testimony that a party expects to elicit from them at  
395 trial. If a party has disclosed possible opinion testimony in its Rule 26(a)(1)(A)(ii)  
396 disclosures, that party is not required to prepare a separate Rule 26 (a)(4)(E) disclosure  
397 for the witness. And if that disclosure is made in advance of the witness's deposition,  
398 those opinions should be explored in the deposition and not in a separate expert  
399 deposition. Otherwise, the timing for disclosure of non-retained expert opinions is the  
400 same as that for retained experts under Rule 26(a)(4)(C) and depends on whether the  
401 party has the burden of proof or is responding to another expert.

402 **Scope of discovery—Proportionality. Rule 26(b).** Proportionality is the principle  
403 governing the scope of discovery. Simply stated, it means that the cost of discovery  
404 should be proportional to what is at stake in the litigation.

405 In the past, the scope of discovery was governed by “relevance” or the “likelihood to  
406 lead to discovery of admissible evidence.” These broad standards may have secured  
407 just results by allowing a party to discover all facts relevant to the litigation. However,  
408 they did little to advance two equally important objectives of the rules of civil  
409 procedure—the speedy and inexpensive resolution of every action. Accordingly, the  
410 former standards governing the scope of discovery have been replaced with the  
411 proportionality standards in subpart (b)(1).

412 The concept of proportionality is not new. The prior rule permitted the Court to limit  
413 discovery methods if it determined that “the discovery was unduly burdensome or  
414 expensive, taking into account the needs of the case, the amount in controversy,  
415 limitations on the parties’ resources, and the importance of the issues at stake in the

416 litigation.” The Federal Rules of Civil Procedure contains a similar provision. See Fed.  
417 R. Civ. P. 26(b)(2) (C).

418 Any system of rules which permits the facts and circumstances of each case to inform  
419 procedure cannot eliminate uncertainty. Ultimately, the trial court has broad discretion  
420 in deciding whether a discovery request is proportional. The proportionality standards  
421 in subpart (b)(2) and the discovery tiers in subpart (c) mitigate uncertainty by guiding  
422 that discretion. The proper application of the proportionality standards will be defined  
423 over time by trial and appellate courts.

424 **Standard and extraordinary discovery. Rule 26(c).** As a counterpart to requiring more  
425 detailed disclosures under Rule 26(a), the 2011 amendments place new limitations on  
426 additional discovery the parties may conduct. Because the committee expects the  
427 enhanced disclosure requirements will automatically permit each party to learn the  
428 witnesses and evidence the opposing side will offer in its case-in-chief, additional  
429 discovery should serve the more limited function of permitting parties to find  
430 witnesses, documents, and other evidentiary materials that are harmful, rather than  
431 helpful, to the opponent’s case.

432 Parties are expected to be reasonable and accomplish as much as they can during  
433 standard discovery. A statement of discovery issues may result in additional discovery  
434 and sanctions at the expense of a party who unreasonably fails to respond or otherwise  
435 frustrates discovery. After the expiration of the applicable time limitation, a case is  
436 presumed to be ready for trial. Actions for nonmonetary relief, such as injunctive relief,  
437 are subject to the standard discovery limitations of Tier 2, absent an accompanying  
438 monetary claim of \$300,000 or more, in which case Tier 3 applies.

439 **Consequences of failure to disclose.** Rule 26(d). If a party fails to disclose or to  
440 supplement timely its discovery responses, that party cannot use the undisclosed  
441 witness, document, or material at any hearing or trial, absent proof that non-disclosure  
442 was harmless or justified by good cause. More complete disclosures increase the  
443 likelihood that the case will be resolved justly, speedily, and inexpensively. Not being

444 able to use evidence that a party fails properly to disclose provides a powerful incentive  
445 to make complete disclosures. This is true only if trial courts hold parties to this  
446 standard. Accordingly, although a trial court retains discretion to determine how  
447 properly to address this issue in a given case, the usual and expected result should be  
448 exclusion of the evidence.

449 **Legislative Note**

450 *Note adopted 2012*

451 [S.J.R. 15](#)

452 (1) The amended language in paragraph (b)(1) is intended to incorporate long-standing  
453 protections against discovery and admission into evidence of privileged matters  
454 connected to medical care review and peer review into the Utah Rules of Civil  
455 Procedure. These privileges, found in both Utah common law and statute, include  
456 Sections 26-25-3, 58-13-4, and 58-13-5, UCA, 1953. The language is intended to ensure  
457 the confidentiality of peer review, care review, and quality assurance processes and to  
458 ensure that the privilege is limited only to documents and information created  
459 specifically as part of the processes. It does not extend to knowledge gained or  
460 documents created outside or independent of the processes. The language is not  
461 intended to limit the court's existing ability, if it chooses, to review contested documents  
462 in camera in order to determine whether the documents fall within the privilege. The  
463 language is not intended to alter any existing law, rule, or regulation relating to the  
464 confidentiality, admissibility, or disclosure of proceedings before the Utah Division of  
465 Occupational and Professional Licensing. The Legislature intends that these privileges  
466 apply to all pending and future proceedings governed by court rules, including  
467 administrative proceedings regarding licensing and reimbursement.

468 (2) The Legislature does not intend that the amendments to this rule be construed to  
469 change or alter a final order concerning discovery matters entered on or before the  
470 effective date of this amendment.

471

472 (3) The Legislature intends to give the greatest effect to its amendment, as legally  
473 permissible, in matters that are pending on or may arise after the effective date of this  
474 amendment, without regard to when the case was filed.

475 Effective date. Upon approval by a constitutional two-thirds vote of all members elected  
476 to each house. [March 6, 2012]