CJA 3-411 DRAFT: September 8, 2021

1	Rule 3-411.	Grant	management.

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3 Intent:

- 4 To establish the policy and procedures for obtaining applying for grant funds.
- To delineate the responsibility for the <u>assessment and</u> administration of grant funds, <u>including</u> compliance and renewal-projects.
- 7 To facilitate the coordination of grant funded projects in the courts.

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Applicability:

- This Rerule shall apply to all grants where the courts are the applicant, sub-recipient, or passthrough recipient of public or private grant funds. Applicability of this Rule concerning letters of support, or similar non-financial collaborations with external partners, is specified in Section (13).
- 14 the application process for and management of grants for the judiciary.
- This Rule applies broadly to encompass all agreements precedent to the potential receipt of grant funds either directly or indirectly. Agreements include, but are not limited to, memoranda of understanding (MOU) and any agreements for which the courts are contributing material resources or incurring risk, express or implied.

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The Grant Application Proposal and approval process is also governed by Rule 3-105- (Administration of the Judiciary). Judicial Council review of Grant Application Proposals is governed by and subject to Rule 2-103 (Open and closed meetings) and Rule 2-104 (Recording meetings).

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Statement of the Rule:

(1) **Definitions**:

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(1)(A) "Grantor" means the organization providing the funds or the state agency distributing the funds to the courts.

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(1)(B) "Grant Application Proposal" (GAP) is the form maintained in the Accounting Manual used to request authorization to pursue grant funding.

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(1)(C) "Grant Administering Unit" (GAU) is the Council, committee, court, board of judges, department, or court employee that intends to apply for and administer the grant or grant funds.

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(1)(D) "Grant Coordinator" is the individual responsible for facilitating, monitoring, and executing the assessment and administration of Grant Application Proposals ensuring compliance with this Rule and all other applicable state rules, statutes, and federal requirements. Accounting Manual Section 11-07.00(D)(1) further delineates roles and responsibilities.

 (1)(E) "Grant Manager" is the individual identified by the GAU or Grant Coordinator to manage the grant for the GAU. Accounting Manual Section 11-07.00(D)(2) further delineates roles and responsibilities.

(1)(F) "Governing Bodies" with oversight of the grant process refer to Boards of Appellate, District, Justice, and Juvenile Court Judges, the Judicial Council, the Budget and Fiscal Management Committee, the Judicial Council Management Committee, the appropriate cCourt-level administrator and trial court executives, and any cCourt committee (standing or ad hoc) vested with authority to direct the affairs of implicated cCourt areas and operations. Judicial Council is the ultimate approving body for the grants process, preceded by the Budget and Fiscal Management Committee's prior recommendation. Additional Governing Bodies are specific to the implicated cCourt areas. The Grant Coordinator will confirm and may assist the GAU/Grant Manager with identifying the appropriate Governing Bodies. Determinations concerning the exclusive authority reserved by the Supreme Court and Judicial Council are governed by Rule 3-105.

(1)(G) "Notice of Award" (NOA) is the document notifying the applicant that an award has been

issued and that funds are available to be accepted. This document contains the terms and conditions of the grant.

(1)(H) "Quorum" is defined in Rule 1-101(1)(S) as "a majority of the members of the Judicial Council, Board, committee or other body."

- (2) **Purpose.** The purpose of the grants policy is to facilitate the prudent pursuit of grant funds that further the courts' mission to provide an open, fair, efficient, and independent system for the advancement of justice under the law.
- (3) **Grant Application Proposals.** To apply for a grant, the person who would serve as the Grant Manager shall complete the steps set forth in the Accounting Manual Section 11-07.00(E)(2). The following requirements set forth in 11-07.00(E)(2) are incorporated into this Rule:

(3)(A) The Grant Coordinator, or their designee, must be notified of the applicant's intent to apply a minimum of 8-weeks prior to the grant submission deadline established by the Grantor.

(4) Assessment

(4)(A) The Grant Coordinator will conduct a collaborative assessment of the incremental impacts the grant may have on the courts, with particular emphasis on IT Department resources. The Grant Coordinator must consider:

(4)(A)(i) the capacity of each impacted area to support the grant at current staffing levels; and

(4)(A)(ii) whether any incremental impacts would continue when grant funds cease.

(4)(B) Following the assessment, the GAU must incorporate adjustments identified by the Grant Coordinator in the Grant Application Proposal before circulating it for approval.

(5) Approval of Grant Application Proposals

(5)(A) The GAU and Grant Coordinator will present Grant Application Proposals to all Governing Bodies within the court that may benefit from or be impacted by the grant. All Grant Application Proposals must be reviewed and recommended by the Budget and Fiscal Management Committee ("BFMC") prior to review and vote by the Judicial Council. Grant Application Proposals that do not receive approval from a Governing Body will not be advanced.

(5)(B) No Grant Application Proposal or grant shall be approved unless it is first presented for approval in a regularly scheduled meeting of the Judicial Council as provided in the annual Judicial Council Meeting Schedule and in compliance with Rule 2-103 and Rule 2-104. "Urgent" requests (GAPs with less than an 8-week period between notice and application due date) must also comply with paragraph (5)(A) and may be considered only if the grant funds are non-federal, do not exceed \$150,000 inclusive of matching funds, and do not include the hiring of new employees. For an urgent request to be approved it must (1) secure a three-quarters supermajority vote among a Quorum of the Judicial Council in a regular meeting as provided in the Judicial Council Annual Meeting Schedule – ad hoc convenings will not be considered for the purpose of grant or Grant Application Proposal review, and (2) the urgency of the matter must not be precipitated by an "emergency of one's own causing."

(5)(C) The GAU must incorporate adjustments identified by a Governing Body in the Grant Application Proposal before it is circulated for re-consideration.

(5)(D) The Grant Coordinator will provide a synopsis of Grant Application Proposals that did not receive approval from a Governing Body to the BFMC.

(5)(E) When evaluating Grant Application Proposals, the BFMC and Judicial Council will consider the following:

(5)(E)(i) Does the grant contribute to accomplishing the mission of the courts?

130	(5)(E)(ii) Does the grant add value when compared with the burden on existing
131	and future resources, both during the grant project completion phase and
132	thereafter?
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134	(5)(E)(iii) Does the grant provide measurable benefits to marginalized, minority,
135	pro se, or similar under-served individuals or communities?
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137	(5)(E)(iv) Does the grant assist the courts in solving problems and promoting
138	innovations that cannot be accomplished with existing resources?
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140	(5)(E)(v) Does the grant require actions or implementation of policy not in
141	conformity with the mission of the courts or in conformity with policies previously
142	established by the Judicial Council, Supreme Court, or the Utah Constitution?
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144	(5)(E)(vi) Does the grant expose the courts to potential long-term, unfunded
145	financial obligations?
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147	(5)(F) If a Grant Application Proposal or grant implicates both the Supreme Court's and
148	the Judicial Council's exclusive authority, the Supreme Court and the Judicial Council
149	shall comply with Rule 3-105 before making application for the grant or accepting grant
150	funds.
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152	(6) Submission and tracking of approved applications. The tracking of approved
153	submissions will follow the steps set forth in the Accounting Manual Section 11-07.00(E)(5).
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155	(7) Notice of Aaward and accepting grant funds
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157	(7)(A) Upon receipt of a Notice of Award, the Grant Coordinator will ensure the notice is
158	consistent with the Grant Application Proposal as approved by the Judicial Council.
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160	(7)(B) In accordance with Utah Code, as detailed in the Accounting Manual Section 11-
161	07.00 Exhibit A, if approved by the Judicial Council, the Grant Coordinator will either:
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163	(7)(B)(i) notify the Executive Appropriations Committee (EAC);
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165	(7)(B)(ii) obtain "review and recommendation" from the EAC; or
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167	(7)(B)(iii) obtain approval from the Legislature.
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169	If approval from the Legislature is required, the Grant Coordinator will ensure grant funds
170	are not accepted until Legislative approval is obtained.
171	are not accepted with Ecglolative approval to obtained.

(7)(C) If not approved by the Judicial Council, no funds shall be accepted from the grant
and the Grant Coordinator and Grant Manager will notify the Grantor of the Judicial
Council's decision not to accept grant funds.
(7)(D) If grant funds may only be accepted with remedial steps, the Grant Coordinator
and Grant Manager will communicate those steps in writing to the Grantor. The Grant
Coordinator and Grant Manager will work with the State Court Administrator to ensure
remediation has been accomplished and to determine whether the grant can be
resubmitted for Judicial Council approval.
(8) Grant implementation. Grant implementation will follow the steps set forth in the
Accounting Manual Section 11-07.00(E)(7). The following requirements in 11-07.00(E)(7) are
incorporated into this Rule:
(8)(A) Judicial Council. Grant funds shall only be used to hire permanent full-time or
part-time employees if approved by the Judicial Council and in accordance with Utah
Code.
(8)(B) Judicial/Quasi-Judicial duties. If impacted by the grant, the presiding judge(s)
of each district shall supervise any judicial or quasi-judicial duties required by the grant.
(9) Grant reporting requirements. Grant reporting to the Grantor will follow the steps set forth
in the Accounting Manual Section 11-07.00(E)(8). The following requirements in 11-07.00(E)(8)
are incorporated into this Rule:
(9)(A) Judicial Council
(9)(A)(i) Annually, the Grant Coordinator will complete a compliance self-
assessment for all grants in the courts' active portfolio and report the results to
the BFMC, Audit Director, and Judicial Council.
(9)(A)(ii) Quarterly, the Grant Coordinator will prepare a summary of:
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(9)(A)(ii)(1) all existing court grants;
(9)(A)(ii)(2) a pipeline of potential future grants inclusive of all grants-in-
progress under paragraphs (5) and (6); and
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(9)(A)(ii)(3) a list of potential grants denied under paragraph (5)(A).
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(10) Changes in budget or scope
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(10)(A) Any changes to a grant must be documented with a grant amendment, whether
or not the Grantor requires such documentation. Changes include, but are not limited to:

216 (10)(A)(i) revisions to the scope or objectives of the overall grant or any portion 217 218 thereof; 219 220 (10)(A)(ii) transfers of funds between different cost categories with no overall budget impact; 221 222 223 (10)(A)(iii) extensions of time to complete grant spending; 224 (10)(A)(iv) revisions to the amount of funds needed; or 225 226 (10)(A)(v) changes in key personnel named in the grant. 227 228 (10)(B) Changes may not be implemented until Grantor approval is obtained in writing 229 and executed between the parties. 230 231 (10)(C) The Grant Manager and Grant Coordinator will work together to prepare grant 232 233 amendments. 234 (10)(D) Grant amendments described in paragraph (12)(B) must be approved by the 235 Judicial Council. All other amendments must be reviewed by General Counsel staff and 236 signed by the State Court Administrator or designee. 237 238 239 (11) Closing out the grant. Procedures to close out a grant will follow the steps set forth in the 240 Accounting Manual Section 11-07.00(E)(10). 241 242 (12) Renewing the grant 243 (12)(A) Judicial Council approval is required for grant renewal, even when there are no 244 changes to scope, purpose, employees, matching, funding amount, or other areas, or 245 when the prior assessment and/or Legislature approvals will not need to be revised. With 246 appropriate documentation and the recommendation of BFMC, the Management 247 Committee may review and confirm the grant renewal for Judicial Council approval in the 248 249 consent calendar. 250 251 (12)(B) If a grant renewal involves a change that requires a new incremental assessment, or a change to the number of permanent full or part-time employees, or a 252 grant amount requiring a different approval level than previously obtained, the Grant 253 Coordinator will perform the steps in paragraphs (4) and (5). If the grant qualifies, the 254 Grant Coordinator will resubmit the grant to the BFMC and Judicial Council for approval. 255 256 257 (13) Letters of support and other non-financial collaborations

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(13)(A) External partners pursuing their own grant opportunities ("principal applicant") may request the support of the courts as a stakeholder and explicit non-financial collaborator (NFC). Such collaborations are low-risk and provide documented reasonable assurances that no risk nor grant obligations will transfer to the courts directly or indirectly from the principal applicant. Letters of support or similar contributions to grant applications pursued by external partners must (1) be time-limited, (2) not entail the exchange of funds, (3) be non-binding, (4) not include the hiring of court employees, and (5) not commit or otherwise impose financial obligations on the courts.

(13)(A)(i) Agreements meeting all of the criteria in (13)(A) may be referred to the Grant Coordinator who will perform and document a risk assessment to be delivered to the State Court Administrator. If approved by the State Court Administrator or their designee, the Grant Coordinator shall retain a copy of the approval and notify the initiating party of the decision.

(13)(B) If approval is not granted, and assuming sufficient time to comply with this Rule, the State Court Administrator may recommend the request be modified to undergo the full process for Grant Application Proposals, or, withdrawn from all consideration.

(13)(C) All agreements approved or rejected in this process will be documented in the Grant Coordinator's monthly updates to the Budget and Fiscal Management Committee and Judicial Council.

Effective May/November 1, 20

(1) Application process.

(1)(A) A person interested in applying for grant funds shall prepare a proposal including

(1)(A)(i) the issues to be addressed by the project,

(1)(A)(ii) an explanation of how the grant funds will contribute toward resolving the issues identified, and

(1)(A)(iii) an identification of possible funding sources for the continuing costs of the project when grant funds are no longer available.

(1)(B) If the applicant is seeking new federal funds or to participate in a new federal program, the proposal shall include:

(1)(B)(i) the number of additional permanent full-time and part-time employees needed to participate in the federal program; and

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(2) Administration of grant funds and projects.

(1)(B)(ii) a list of any requirements the state must meet as a condition for receiving the federal 302 303 funds or participating in the federal program. 304 (1)(C) Submission of the proposal. 305 306 (1)(C)(i) The proposal shall be reviewed by the court executives or their designees and the 307 judges in the districts which will be affected by the project. 308 309 (1)(C)(ii) If the court executives or their designees and the presiding judges in the districts which 310 311 will be affected by the project approve the proposal, the proposal shall be forwarded to the grant coordinator at the administrative office. 312 313 (1)(C)(iii) If the court executives or their designees and the presiding judges in the districts that 314 the project will affect approve the proposal, but sufficient time to comply with paragraph (1)(D) 315 prior to submission of the proposal to the funding source is not available, the proposal may be 316 317 submitted simultaneously to the funding source and the grant coordinator at the administrative 318 office. 319 (1)(D) Review of the proposal. The grant coordinator shall review the proposal with the Finance 320 Manager and the court level administrator. This review must be complete prior to submission to 321 322 the Board(s) of Judges. 323 324 (1)(E) Recommendation by the Board of Judges. The Board of Judges for affected courts must 325 recommend to the Council that the grant proposal be pursued. 326 (1)(F) Approval by the Council. Any proposal to apply for grant funds must be approved by the 327 328 Council. 329 (1)(G) Approval by the Legislature. The Judicial Council shall submit proposals to the Legislative 330 331 Executive Appropriations Committee or to the Legislature as required by statute. 332 333 (1)(H) If the Council approves the proposal, the grant coordinator shall work with the requestor 334 and the affected courts in seeking the grant funds. The administrative office shall constitute the 335 designated agency for approving grant applications if such approval is required by the grant application. 336 337 (1)(I) If the Council or a Board of Judges does not approve the proposal, the proposal shall not 338 be submitted to the funding source or, if already submitted to the funding source, the proposal 339 shall be withdrawn. 340 341 342 (1)(J) No funds shall be accepted from a funding source until the proposal is approved.

(2)(A) The administrative office shall receive, administer and be accountable for all grant funds 346 347 awarded to the courts and provide detailed budget reports to the Council upon request. 348 (2)(B) The administrative office shall name the project director for each grant. The project 349 director may delegate the supervision of non-judicial daily operations and other non-judicial 350 duties required by the grant. The presiding judges of the districts affected by the project shall 351 352 supervise any judicial or quasi-judicial duties required by the grant. 353 (3) Grant applications by non-judicial branch applicants. 354 355 (3)(A) Endorsement of a grant application prepared by a non-judicial branch applicant may only 356 357 be made by the Judicial Council. 358 (3)(B) Any grant application by a non-judicial branch applicant which contemplates participation 359 of the courts or expenditures of court resources should be referred to the Judicial Council for 360 361 review and endorsement. Judicial branch employees shall not participate in the preparation of a grant application by a non-judicial branch applicant without Judicial Council approval. 362 363 364 Effective May/November 1, 20