

Language Access in the Trial Courts FY 2013 – FY 2015

November 18, 2015

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English Language Proficiency in Utah

English language proficiency continues to be an issue in Utah. Although 94.8% of Utah's population speaks English very well, 5.2% of the population speaks English less than very well. *See* Table 1. That 5.2%, or about 132,825 people, are considered likely to need an interpreter. *See* Table 2.

The Spanish-speaking population continues to lead out as the language population with the least English proficiency in Utah. About 72%, roughly 97,000, of those who speak English less than very well speak Spanish. *See* Table 3. In addition, 16% of those who speak English less than very well speak an Asian or Pacific Island language, while 8% speak an Indo-European language. *Id*. The remaining 4% of those who speak English less than very well speak another native language. *Id*.

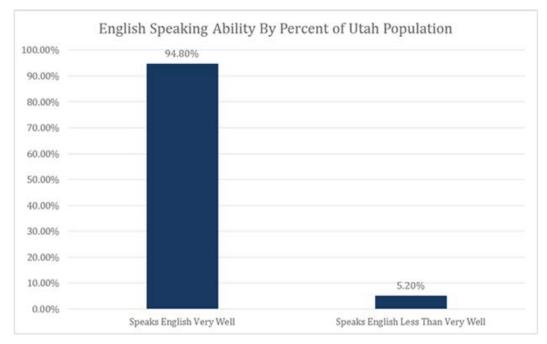
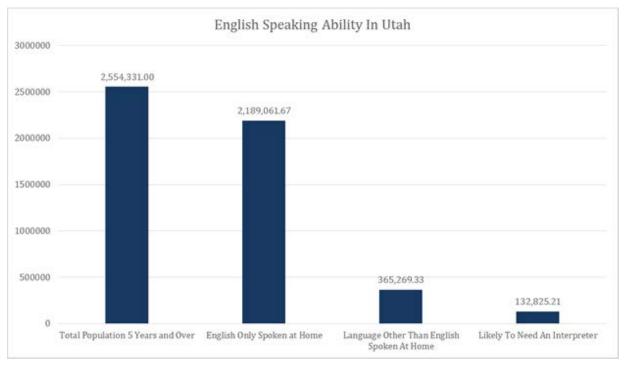


Table 1.¹

Source: U.S. Census Bureau, American Community Survey (5-year estimates 2009 - 2013)

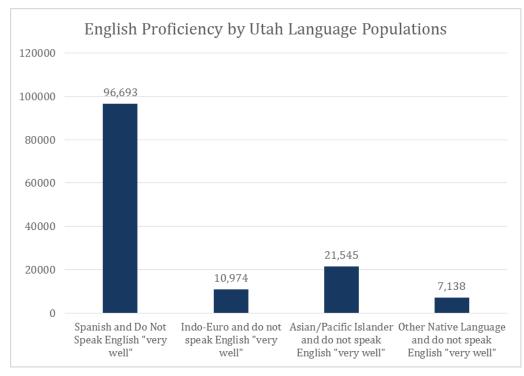
¹ Except as otherwise indicated, all data is from FY 2015.





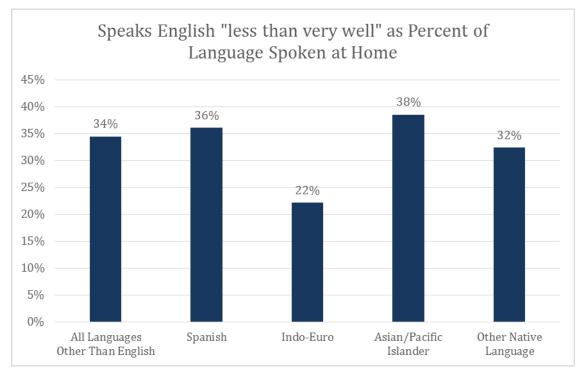
Source: U.S. Census Bureau, American Community Survey (5-year estimates 2009 - 2013)





Source: U.S. Census Bureau, American Community Survey (1-year estimates 2014)





Source: U.S. Census Bureau, American Community Survey (1-year estimates 2014)

Interpreters

Licensing

Utah has three levels of licensing for interpreters: certified, approved, and registered. Each level of licensing has different requirements, with certified having the most stringent requirements. Court rule and national best practices require a certified interpreter to be used by the court unless one is not reasonably available, in which case an approved interpreter must be sought, followed by a registered interpreter. UTAH CODE JUD. ADMIN. 3-306. For this reason, it is the Language Access Program's ("Program") goal to seek and recruit and certify interpreters whenever possible. However, with some of the rarer languages, it can be difficult (or even impossible) to certify interpreters. In that case, the Program seeks to credential interpreters at the highest level possible.

1. Certified

Certified interpreters are the most highly qualified interpreters. To become certified an interpreter do the following: pass an English written test and a test on the Interpreter Code of Professional Responsibility; complete a two-day orientation workshop, a five-day training course, a background check and 10 hours of observation; and pass a three-part exam offered by the National Center for State Courts (NCSC).

2. Approved

To become approved the interpreter must pass an English written test and a test on the Interpreter Code of Professional Responsibility. The interpreter must also complete a two-day orientation workshop, a background check and 10 hours of observation. Finally, the interpreter must pass an Oral Proficiency Interview (OPI).

3. Registered

To become a registered interpreter the interpreter must pass an English written test and a test on the Interpreter Code of Professional Responsibility. The interpreter must also complete a two-day orientation workshop, a background check and 10 hours of observation.

During a portion of FY 2015, there were two registered designations: Registered 1, if there was no examination available in the interpreter's language; and Registered 2, if an exam was available in the interpreter's language, but the interpreter had not taken or had not passed the exam.

The Council removed the Registered 2 designation effective November 1, 2014. Now an interpreter may become Registered if he or she has met all of the requirements but for the OPI exam, only if the OPI is not available in the interpreter's language. Interpreters who have met all the requirements but have failed to take or to pass an exam that is available in their language may be conditionally approved for specific assignments.

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4. Conditionally Approved

An interpreter who has not met the above requirements may nevertheless be approved to interpret a hearing or other court proceeding on a conditional basis. Languages listed in this report that do not have interpreters will have been interpreted by a conditionally approved interpreter.

Interpreter Availability

Nearly 77% of interpreted hours in the Utah State Courts ("State Courts") involve a Spanish interpreter. *See* Table 5. And importantly, certified interpreters interpret more than 99% of those hours. *See* Table 6. In the 6th, 7th, and 8th districts, courts use certified interpreters in hearings requiring a Spanish-speaking interpreter 100% of the time. *Id.* These impressive numbers are likely due to the fact that the State Courts employ four Spanish-speaking staff interpreters in the 3rd district, and have 42 Spanish-speaking certified contract interpreters.

The State Courts fair less well in hearings involving other languages where a certified interpreter is on the Courts' roster. *See* Table 7. The court has certified interpreters in only four languages other than Spanish – Vietnamese, Russian, Bosnian/Croatian/Serbian, and Cambodian. *Id.* The Courts were able to secure certified interpreters for 88% of the hours interpreted in Vietnamese, and for 71% of the hours interpreted in Bosnian/Croatian/Serbian. *Id.* The Courts used a certified interpreter for 58% of the hours interpreted in Russian and did not use a certified interpreter for any of the hours interpreted in Cambodian. *Id.* The lower percentages of hours interpreted by certified interpreters in these languages are likely due to the Courts' shortfall of certified interpreters in these languages. There is only one certified interpreter for each of these four languages on the Courts' roster. *See* Table 5.

| Hours Inter | preted per Lar | iguage | Num | ber of Inter | oreters | by Cr | edentials | |
|------------------|----------------|---------------|-----------|--------------|---------|-------|-----------|--------|
| | | % of Total | | | | - | | % of |
| Language | Hours | Hours | Certified | Approved | R1 | R2 | Total | Total |
| Spanish | 14968 | 76.89% | 46 | 9 | 0 | 3 | 55 | 59.14% |
| ASL ² | 723 | 3.71% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Arabic | 533 | 2.74% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Vietnamese | 401 | 2.06% | 1 | 1 | 0 | 0 | 2 | 2.15% |
| Somali | 390 | 2.00% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Russian | 146 | 0.75% | 1 | 1 | 0 | 0 | 2 | 2.15% |
| Tigrigna | 144 | 0.74% | 0 | 0 | 1 | 0 | 1 | 1.08% |
| Burmese | 144 | 0.74% | 0 | 2 | 0 | 0 | 2 | 2.15% |
| Farsi | 141 | 0.72% | 0 | 1 | 0 | 1 | 2 | 2.15% |
| Mandarin | 139 | 0.72% | 0 | 3 | 0 | 0 | 3 | 3.23% |
| Tongan | 137 | 0.70% | 0 | 0 | 3 | 0 | 3 | 3.23% |
| Samoan | 117 | 0.60% | 0 | 0 | 2 | 0 | 2 | 2.15% |
| Armenian | 112 | 0.58% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Swahili | 111 | 0.57% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| BCS | 108 | 0.55% | 1 | 2 | 0 | 0 | 3 | 3.23% |
| French | 95 | 0.49% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Marshallese | 93 | 0.48% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Kirundi | 92 | 0.47% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Korean | 90 | 0.46% | 0 | 2 | 0 | 0 | 2 | 2.15% |
| Portuguese | 81 | 0.42% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Nepalese | 66 | 0.34% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Laotian | 65 | 0.33% | 0 | 2 | 0 | 0 | 2 | 2.15% |
| Dinka | 54 | 0.28% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Cantonese | 43 | 0.22% | 0 | 3 | 0 | 0 | 3 | 3.23% |
| Urdu | 42 | 0.22% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Panjabi | 40 | 0.21% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Uduk | 38 | 0.19% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Tagalog | 36 | 0.18% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Thai | 32 | 0.16% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Chuukese | 31 | 0.16% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Hmong | 31 | 0.16% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Japanese | 30 | 0.15% | 0 | 2 | 0 | 0 | 2 | 2.15% |

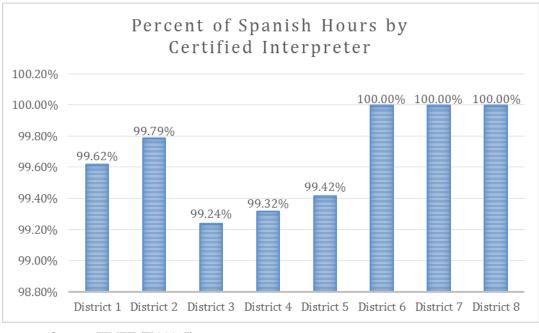
Table 5.

² All American Sign Language and deaf interpreters are required by Utah law to be certified in order to interpret in court. UTAH CODE Title 78B, Chapter 1. However, since they are not certified by the Language Access Program, the number of certified ASL interpreters is not listed.

| Hours Interpreted per Language | | Num | ber of Inter | preters | s by Cr | edentials | | |
|--------------------------------|-------|------------------------|--------------|----------|---------|-----------|-------|---------------|
| Language | Hours | % of Total Hours | Certified | Approved | R1 | R2 | Total | % of Total |
| Nuer | 25 | 0.13% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Tamil | 24 | 0.12% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Pohnpeian | 19 | 0.10% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Mongolian | 16 | 0.08% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Rohingya | 16 | 0.08% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Romanian | 14 | 0.07% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Navajo | 13 | 0.07% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Tedim | 11 | 0.05% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Karen | 10 | 0.05% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Sango | 10 | 0.05% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Hindi | 8 | 0.04% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Amharic | 7 | 0.04% | 0 | 1 | 0 | 0 | 1 | 1.08% |
| Kinyarwanda | 4 | 0.02% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Cambodian | 4 | 0.02% | 1 | 1 | 0 | 0 | 2 | 2.15% |
| German | 3 | 0.02% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Creole | 2 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Ewe | 2 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| French Creole | 2 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Italian | 1 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Krahn | 1 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Czech | 1 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Putu | 1 | 0.01% | 0 | 0 | 0 | 0 | 0 | 0.00% |
| Grand Total | 19466 | 100% | 50 | 36 | 6 | 4 | 93 | 100% |

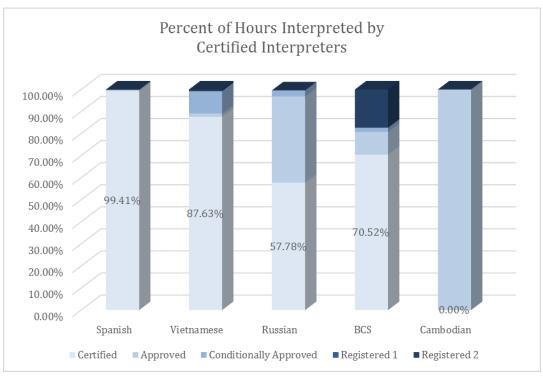
Source: FINET (FY 2015)





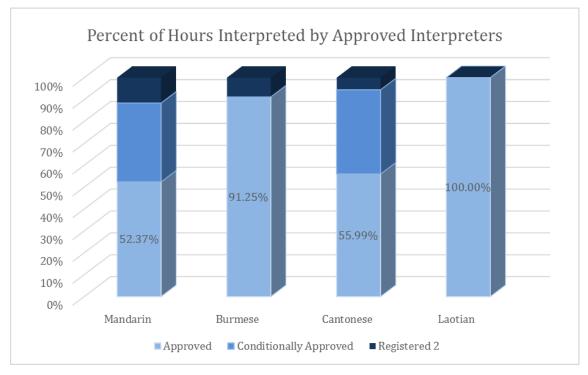
Source: FINET (FY 2015)





Source: FINET (FY 2015)





Source: FINET (FY 2015)

Interpreting

Hours Interpreted by District

With the exception of two districts, the number of hours interpreted by district stayed fairly steady. *See* Tables 9 and 10. However, in 4th district, the number of hours interpreted increased from 3,682 in 2014, to 4032 in 2015. *Id*. There was also a large decrease in 3rd district, where the number of interpreted hours decreased from 10,392 in 2014, to 9,790 in 2015.

The decrease in hours in 3rd district is likely due, at least in part, to a change in policy regarding Miscellaneous Interpreters. For a number of years, the 3rd district (including district and juvenile courts) used Miscellaneous Interpreters as back-ups for the Staff Interpreters. The Miscellaneous Interpreters were scheduled for four-hour blocks, one in the morning, and one in the afternoon, Monday through Friday. It became apparent that the Miscellaneous Interpreters were being scheduled on a daily basis, even though the Staff Interpreters were not, at times, being used to their capacity. Following an audit of this practice, the Language Access Program Manager ("Program Manager") determined that there were numerous problems with the practice, including that Miscellaneous Interpreters were sometimes being given credit not only for the four hours they were scheduled, but also for hearings covered by them during that time. The Program Manager immediately halted this program, and the 3rd district has not been using Miscellaneous Interpreters since August 11, 2014.

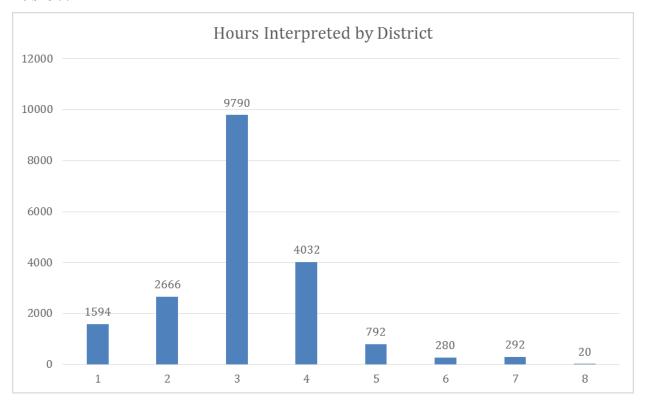
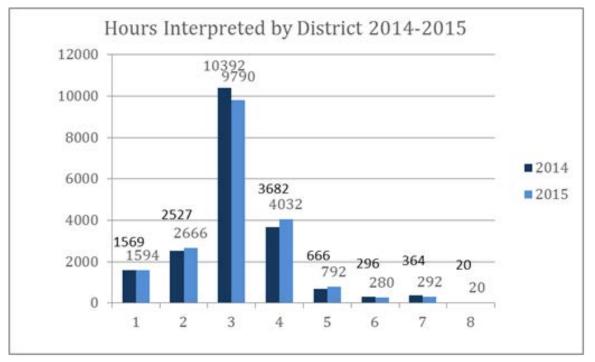


Table 9.

Source: FINET (FY 2015)



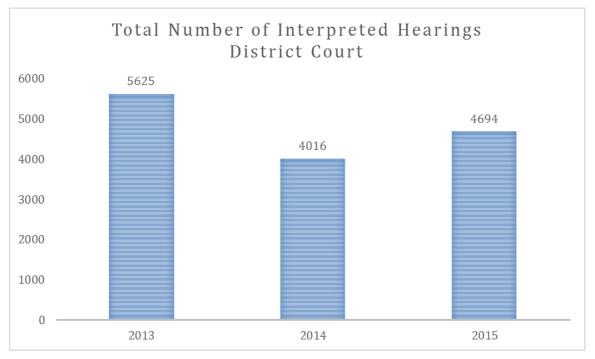


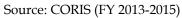
Source: FINET (FY 2014 & 2015)

District Court

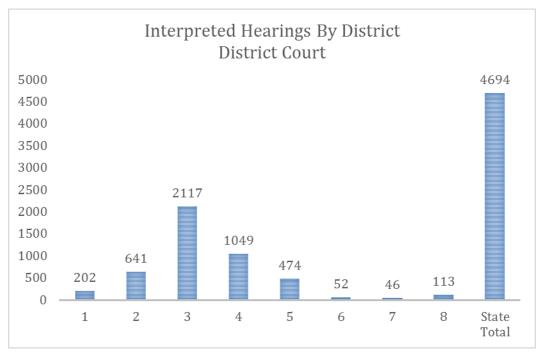
The number of hearings interpreted in district court has increased since the last FY. *See* Table 11. As in years past, the 3rd district had the most interpreted hearings, with the 2nd and 4th districts next in line. *See* Table 12. The 6th and 7th districts had the fewest interpreted hearings. *Id.*











Source: CORIS (FY 2015)

| Case type | 2013 | 2014 | 2015 |
|--------------------------------------|------|------|------|
| Administrative | 1 | 0 | 2 |
| Adoption | 7 | 11 | 10 |
| Attorney Discipline | 0 | 0 | 3 |
| Civil Stalking | 6 | 10 | 11 |
| Common Law Marriage | 2 | 4 | 2 |
| Conservatorship | 1 | 2 | 4 |
| Contracts | 11 | 0 | 11 |
| Custody and Support | 23 | 51 | 34 |
| Debt Collection | 24 | 41 | 44 |
| Divorce/Annulment | 100 | 201 | 183 |
| Estate Personal Rep | 0 | 5 | 5 |
| Eviction | 15 | 46 | 32 |
| Foreign Judgment | 1 | 3 | 3 |
| Forfeiture of Property | 0 | 0 | 1 |
| Guardianship | 17 | 54 | 77 |
| Infraction | 1 | 0 | 0 |
| Involuntary Commitment | 0 | 1 | 5 |
| Lien/Mortgage Foreclosure | 0 | 0 | 1 |
| Malpractice | 0 | 0 | 1 |
| Minor's Settlement | 4 | 16 | 14 |
| Miscellaneous | 2 | 12 | 8 |
| Misdemeanor DUI | 167 | 80 | 117 |
| Name Change | 5 | 11 | 19 |
| Other Misdemeanor | 813 | 596 | 625 |
| Other Probate | 0 | 2 | 2 |
| Paternity | 16 | 36 | 26 |
| Personal Injury | 2 | 22 | 3 |
| Post-conviction Relief (Non Capital) | 0 | 4 | 1 |
| Property Damage | 0 | 2 | 2 |
| Property Rights | 2 | 1 | 1 |
| Protective Orders | 103 | 247 | 226 |
| SC Denovo District | 0 | 2 | 0 |
| SC Denovo Justice | 2 | 12 | 11 |
| Separate Maintenance | 0 | 1 | 0 |
| Small Claim | 2 | 1 | 1 |
| State Felony | 4000 | 2572 | 3010 |
| Tax Lien | 0 | 0 | 1 |
| Traffic Court Case | 288 | 148 | 164 |
| UCCJEA Child Custody Jurisdiction | 0 | 1 | 1 |
| UIFSA | 1 | 5 | 3 |
| Wrongful Death | 0 | 0 | 1 |
| Unknown | 17 | 27 | 29 |
| Grand Total | 5465 | 4144 | 4694 |

Table 13.

Source: CORIS (FY 2013-2015)

Table 14.

| Adoption 0 7 0 Appointment of Counsel 372 0 0 Arraignment Giv 0 0 30 Arraignment City 0 0 30 Arraignment State 0 0 11 Bail Forfeiture 5 0 0 Bail Hearing 23 10 19 Bench Trial 0 0 433 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 1 Ecr Status 4 0 <th>Hearing Type</th> <th>2013</th> <th>2014</th> <th>2015</th> | Hearing Type | 2013 | 2014 | 2015 |
|--|------------------------|------|------|------|
| Arraignment498402436Arraignment City0030Arraignment State0011Bail Forfeiture500Bail Hearing231019Bench Trial0043Bench Warrant Hearing505035Bond Hearing103Change of Plea35834614Competency Hearing5209Continuance02730Custody Hearing002Decision to Prelim0350Default Judgment003Drug Court003Drug Court003Drug Court Review002ECR Status 10068ECR Status 20031ECR Status 4002ECR Status 5002ECR Status 4002ECR Status 501Garnishment0700124Law and Motion855116St4402Jury Trial0002110Order of Examination03Order of Dismissal0500124Law and Motion855102Piela Bargain50Order of Dismissal00 <t< td=""><td>Adoption</td><td>0</td><td>7</td><td>0</td></t<> | Adoption | 0 | 7 | 0 |
| Arraignment 498 402 436 Arraignment City 0 0 30 Arraignment State 0 0 11 Bail Forfeiture 5 0 0 Bail Hearing 23 10 19 Bench Trial 0 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 3 Default Judgment 0 0 3 Drug Court 0 0 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 1 Ecr Status 4 0 0 | Appointment of Counsel | 372 | 0 | 0 |
| Arraigment State 0 0 11 Bail Forfeiture 5 0 0 Bail Hearing 23 10 19 Bench Trial 0 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 5 0 1 1 Garnishment 0 7 | | 498 | 402 | 436 |
| Bail Forfeiture 5 0 0 Bail Hearing 23 10 19 Bench Trial 0 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 43 0 Immediate Occupancy 4 | Arraignment City | 0 | 0 | 30 |
| Bail Hearing 23 10 19 Bench Trial 0 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 1 0 Garnishment 0 7 0 Guardianship 0 43< | Arraignment State | 0 | 0 | 11 |
| Bench Trial 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 1 ECR Status 3 0 0 2 ECR Status 4 0 0 2 ECR Status 2 0 30 1 Forfeiture Hearing 0 30 1 Forfeiture Hearing 0 43 <t< td=""><td>Bail Forfeiture</td><td>5</td><td>0</td><td>0</td></t<> | Bail Forfeiture | 5 | 0 | 0 |
| Bench Trial 0 0 43 Bench Warrant Hearing 50 50 35 Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 1 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 4 0 0 1 Garnishment 0 7 0 Guardianship 0 43 0 Immediate Occupancy 4 18 | Bail Hearing | 23 | 10 | 19 |
| Bond Hearing 1 0 3 Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 355 0 Default Judgment 0 0 3 Disposition Hearing 1 277 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 4 0 0 2 ECR Status 4 0 0 2 ECR Status 4 0 0 1 Garnishment 0 7 0 Guardianship 0 43 0 Immediate Occupancy 4 18 15 | | 0 | 0 | 43 |
| Change of Plea35834614Competency Hearing5209Continuance02730Custody Hearing002Decision to Prelim0350Default Judgment003Disposition Hearing1273Drug Court003Drug Court Review002ECR Status 10068ECR Status 20031ECR Status 3007ECR Status 4002ECR Status 5001Garnishment0301Forfeiture Hearing0301Forfeiture Hearing0430Immediate Occupancy41815Initial Appearance413534821Jury Trial00124Law and Motion855116544Minor's Settlement080Order of Examination003Order of Dismissal050Order of Dismissal050Order of Dismissal050Preliminary Hearing331257500Preliminary Hearing331257500 | Bench Warrant Hearing | 50 | 50 | 35 |
| Change of Plea 358 346 14 Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 5 0 0 1 Forfeiture Hearing 0 4 0 Eviction Hearing 0 4 0 Evidentiary Hearing 0 1 Garnishment 0 7 0 0 124 Law and Motion 855 116 St4H 0 0 Motion Hearing 5 0 0 0 10 0 0 10 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 0 10 0 | Bond Hearing | 1 | 0 | 3 |
| Competency Hearing 5 20 9 Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 4 0 Evidentiary Hearing 0 1 1 Garnishment 0 7 0 Guardianship 0 413 534 821 Jury Trial 0 0 124 Law and Motion 85 | | 358 | 346 | 14 |
| Continuance 0 273 0 Custody Hearing 0 0 2 Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 4 0 0 2 ECR Status 4 0 0 2 ECR Status 4 0 0 1 Garnishment 0 7 0 Guardianship 0 43 0 Immediate Occupancy 4 18 15 Initial Appearance 413 534 821 Jury Trial 0 0 | | 5 | 20 | 9 |
| Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 5 0 0 2 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 4 0 Evidentiary Hearing 0 1 1 Garnishment 0 7 0 0 Guardianship 0 43 0 1 Immediate Occupancy 4 18 15 1 Initial Appearance 413 534 821 1 | | 0 | 273 | 0 |
| Decision to Prelim 0 35 0 Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 5 0 0 2 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 4 0 Evidentiary Hearing 0 1 1 Garnishment 0 7 0 0 Guardianship 0 43 0 1 Immediate Occupancy 4 18 15 1 Initial Appearance 413 534 821 | Custody Hearing | 0 | 0 | 2 |
| Default Judgment 0 0 3 Disposition Hearing 1 27 3 Drug Court 0 0 3 Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status 4 0 0 2 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 4 0 Evidentiary Hearing 0 30 1 Forfeiture Hearing 0 0 1 Garnishment 0 7 0 Guardianship 0 433 0 Immediate Occupancy 4 18 15 Initial Appearance 413 534 821 Jury Trial 0 | · · · · | 0 | 35 | 0 |
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| Drug Court Review 0 0 2 ECR Status 1 0 0 68 ECR Status 2 0 0 31 ECR Status 3 0 0 7 ECR Status 4 0 0 2 ECR Status Conference 32 74 8 Eviction Hearing 0 4 0 Evidentiary Hearing 0 30 1 Forfeiture Hearing 0 0 1 Garnishment 0 7 0 Guardianship 0 43 0 Immediate Occupancy 4 18 15 Initial Appearance 413 534 821 Jury Trial 0 0 124 Law and Motion 855 116 544 Minor's Settlement 0 8 0 Motion Hearing 5 0 0 Order of Dismissal 0 5 0 Order of Dismissal | | 0 | 0 | 3 |
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| Preliminary Hearing331257500Preliminary Injunction001 | | | | 0 |
| Preliminary Injunction 0 0 1 | | | | |
| | | | | 1 |
| | Pretrial Conference | 277 | 242 | 330 |

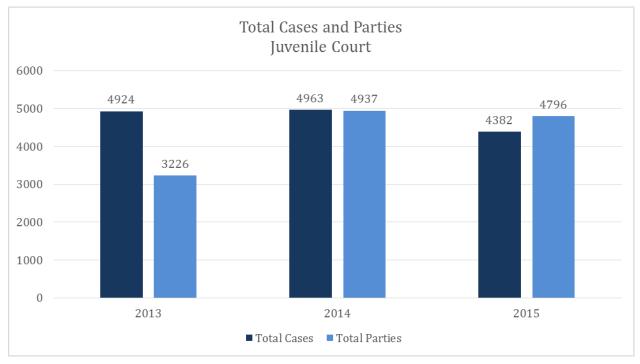
| Hearing Type | 2013 | 2014 | 2015 |
|-----------------------|------|------|------|
| Probation Report | 57 | 0 | 0 |
| Probation Revocation | 57 | 0 | 0 |
| Protective Order | 94 | 185 | 212 |
| Remand Hearing | 4 | 0 | 1 |
| Resolution Hearing | 23 | 0 | 0 |
| Restitution Hearing | 3 | 4 | 43 |
| Review Hearing | 161 | 149 | 239 |
| Roll Call | 80 | 47 | 144 |
| Sanctions | 2 | 0 | 3 |
| Scheduling Conference | 809 | 207 | 360 |
| Sentencing | 838 | 211 | 247 |
| Status Conference | 4 | 38 | 2 |
| Status Hearing | 0 | 0 | 3 |
| Sufficiency Bond | 1 | 0 | 0 |
| Supplemental Order | 1 | 16 | 5 |
| Suppression Hearing | 0 | 5 | 0 |
| TRO | 1 | 0 | 3 |
| Trial | 37 | 94 | |
| Trial by Declaration | 0 | 0 | 1 |
| Trial de Novo | 0 | 0 | 7 |
| Waiver of Prelim | 128 | 136 | 223 |
| UCCJEA | 0 | 2 | 0 |
| Unknown | 22 | 222 | 0 |
| Grand Total | 5632 | 4225 | 4694 |

Source: CORIS

Juvenile Court

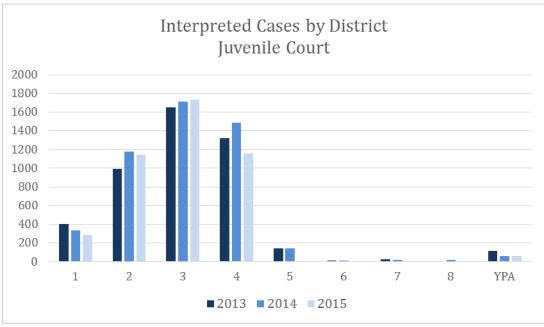
In juvenile court, the total number of cases and parties requiring interpreters decreased in FY 2015. *See* Table 15. Nevertheless, the 3rd district saw an increase in the number of interpreted cases. *See* Table 16. However, all other districts saw a decrease in the number of cases utilizing interpreters. *Id*.





Source: CARE (FY 2013-2015)





Source: CARE (FY 2013-2015)

Justice Court

As in district court and juvenile court, the number of hearings interpreted declined in justice court. *See* Table 17. In FY 2014, the number of justice court hearings that were interpreted was 6,868, while the number of interpreted hearings in FY 2015 was 6680. *See* Language Access Report (Dec. 2014); Table 17. Interpretation data from justice courts is imprecise, as justice court clerks do not consistently enter this information. Further, because interpreters are paid individually by each justice court (and at different rates) rather than the State, there is no data on how many hours are interpreted in justice court. But for the first time ever, this report includes data on the justice court locations of interpreted hearings. *See* Table 19.

Table 17.

| Language | Number of Hearings Interpreted |
|------------|--------------------------------|
| Spanish | 6019 |
| Arabic | 120 |
| Farsi | 69 |
| Vietnamese | 62 |
| ASL | 44 |
| Other | 43 |
| Tongan | 37 |
| Somali | 36 |
| Burmese | 29 |
| Mandarin | 26 |
| Russian | 21 |
| Samoan | 19 |
| Cantonese | 16 |
| Kirundi | 14 |
| Portuguese | 14 |
| Bosnian | 13 |
| Nepali | 13 |
| Chuukese | 11 |
| Swahili | 9 |
| Korean | 9 |
| French | 8 |
| Cambodian | 7 |
| Japanese | 5 |
| Urdu | 5 |
| Hindi | 4 |
| Karen | 4 |

| Language | Number of Hearings Interpreted |
|------------------|--------------------------------|
| Laotion | 4 |
| Mongolian | 3 |
| Thai | 3 |
| Linguistica | 2 |
| Maimai | 2 |
| Amharic/Tigrinya | 2 |
| American Sign | 2 |
| Navajo | 2 |
| Italian | 1 |
| Albanian | 1 |
| Tibetan | 1 |
| Grand Total | 6680 |

Source: CORIS (FY 2015)

Table 18.

| Case Type | 2015 |
|--------------------|------|
| Unknown | 6 |
| Infraction | 31 |
| Misdemeanor DUI | 722 |
| Other | |
| Misdemeanor | 1822 |
| Parking Citation | 5 |
| Small Claim | 58 |
| Traffic Citation | 7 |
| Traffic Court Case | 4029 |
| Grand Total | 6680 |

Source: CORIS (FY 2015)

Table 19.

| Location | Number of Hearings |
|------------------|--------------------|
| West Valley City | 988 |
| Ogden | 468 |
| Midvale | 418 |
| South Salt Lake | 399 |
| Salt Lake County | 333 |
| Taylorsville | 327 |
| West Jordan | 327 |
| Provo City | 311 |
| Salt Lake City | 294 |
| Murray | 293 |
| Washington Co | 232 |
| Utah County | 221 |
| Orem City | 217 |

| Location | Number of Hearings |
|------------------|--------------------|
| Wasatch County | 179 |
| Logan City | 136 |
| Sandy | 126 |
| Draper | 111 |
| Springville | 103 |
| Summit County | 93 |
| Lehi | 82 |
| Iron County | 73 |
| Clearfield | 67 |
| North Salt Lake | 55 |
| Payson | 54 |
| Holladay | 52 |
| Woods Cross | 48 |
| Sunset City | 38 |
| Centerville | 37 |
| Clinton City | 33 |
| Saratoga Springs | 26 |
| Santaquin | 25 |
| Wellsville | 23 |
| Sanpete County | 22 |
| North Logan | 21 |
| Box Elder County | 21 |
| South Jordan | 19 |
| Roy/Weber Co | 17 |
| Mapleton | 14 |
| Uintah County | 13 |
| Grand County | 13 |
| Nibley | 12 |
| Harrisville | 12 |
| Goshen | 10 |
| Highland | 8 |
| Delta City | 8 |
| Vernal City | 8 |
| South Ogden | 8 |
| Sevier County | 7 |
| Riverdale | 6 |
| Riverton | 6 |
| Mantua | 6 |
| Herriman | 5 |
| Moroni City | 5 |
| Duchesne County | 5 |
| Fillmore City | 5 |
| Millard County | 4 |
| Hyde Park | 4 |
| Genola | 4 |
| South Weber | 3 |

| Location | Number of Hearings |
|------------------|--------------------|
| Willard | 3 |
| Tremonton City | 3 |
| Santa Clara | 3 |
| Manti City | 2 |
| Heber City | 2 |
| Mt. Pleasant | 2 |
| Orderville | 1 |
| Manila | 1 |
| Gunnison | 1 |
| Emery Co. Castle | |
| Dale | 1 |
| Grand Total | 6680 |

Source: CORIS (FY 2015)

Language Access Program Costs³

Language Interpreting Costs

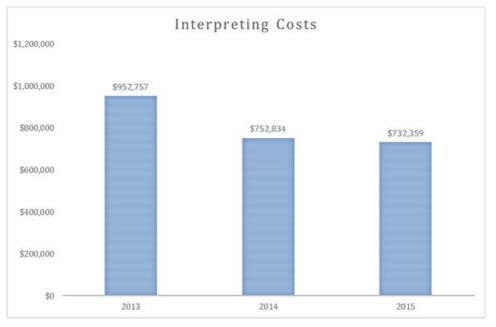
The total interpreting costs for FY 2015 were about \$732,000. *See* Table 20.Statewide interpreting costs decreased by around \$20,000 from FY 2014 to FY 2015. *Id.* Costs in the 2nd district increased slightly, while 4th district costs increased by almost \$15,000, and 5th district costs increased by around \$4,600. *See* Tables 21 and 22. The 3rd district saw a significant decrease in costs, falling \$36,927 from \$698,255 in FY 2014 to \$661,328 in FY 2015. *Id.*

The increased number of interpreted hours in FY 2015 likely accounts for the increased costs in the 2nd, 4th and 5th districts, although it is not clear from the data why the percent increase in costs in the 4th district (10%) is so significant, compared to the other two districts (0.62% and 17% respectively), when compared to the percent increase in the number of hearings.

The decrease in interpreting costs in the 3rd district is likely attributable to the decreased number of interpreted hours. This decrease in hours and connected decrease in costs is likely due, at least in part, to discontinuing the use of Miscellaneous Interpreters as noted above.

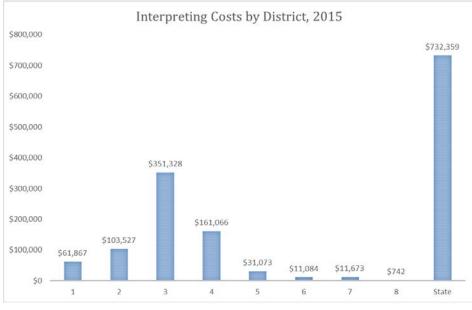
³ Language Access Program costs including interpreting and travel are paid out of the Juror Witness Interpreter ("JWI") Fund. The Legislature approves ongoing funding for the JWI on an annual basis. Any JWI expenses in excess of the base ongoing budget are funded the next year with one-time funding in order to balance the fund.





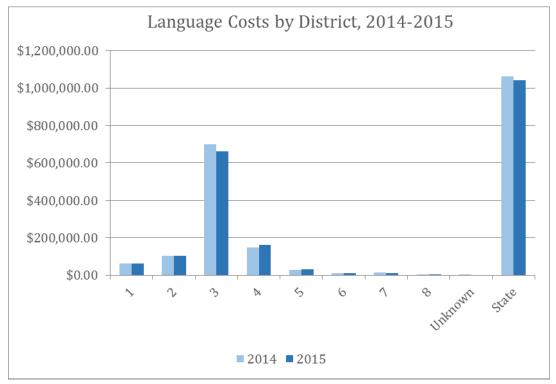
Source: FINET (FY 2015)





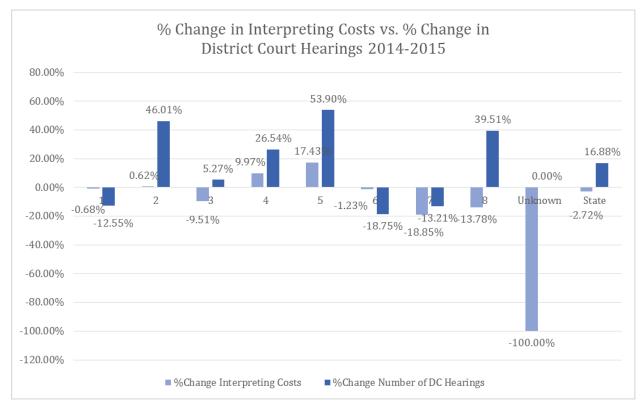
Source: FINET (FY 2015)

Table 22.



Source: FINET (FY 2014-2015)





Source: FINET (FY 2014 & 2015)

Travel Costs

The total travel costs for FY 2015 were almost \$74,000. *See* Table 24. In FY 2015, travel costs increased by around \$7,000 statewide. *Id.* Travel costs went up by around \$3,500 in the 1st district, and nearly \$7,000 in the 3rd district. *See* Tables 26 and 26. Travels costs decreased in the 7th district by roughly \$3,500, and by \$300 in the 8th district (50%). *Id.*

It is unclear from the data why travel costs increased so much in the 1st district, particularly with the decrease in hearings. However, very few interpreters live in the 1st district and, at times, it can be difficult to schedule a local interpreter. It is likely that the increased cost was due to interpreters traveling from outside areas. The data are not

⁴ This chart does not take into account the cost of the four staff interpreters, since that cost is fairly static. That cost is discussed below.

clear on what caused the increase in travel costs in 7th district. But the 7th district faces similar challenges to the 1st district in terms of scheduling local interpreters.

The increased travel costs in 3rd district can be attributed to cases requiring interpreters of rare languages, including Arabic, being flown in from out-of-state to cover hearings. Although the Program utilizes remote interpreting, it is a best practice to have an in-person interpreter for trials and evidentiary hearings.



Table 24.

Source: FINET (FY 2013-2015)





Source: FINET

Table 26.



Source: FINET (FY 2013-2015)

Statewide, costs have increased by roughly \$27,000. Although this number does not quite correllate with all districts, it is line with the 17% increase in number of interpreted hearings statewide.

Staff Interpreter Program

The 3rd district currently employs four full-time staff interpreters. Each of the staff interpreters is paid \$22.34 per hour including benefits, compared to \$39.41 per hour with no benefits for contract interpreters. The total cost to the State Courts is \$310,000.

Data Sources

FINET

FINET is the most reliable source for data because both the court and the interpreter have an interest in paying and being paid an accurate amount. Further, interpreters submit invoices for all travel and for all interpretation, both inside and outside the courtroom. To help ensure the accuracy of each invoice, interpreter coordinators sign off on them and the Language Access Program Coordinator reviews them for payment.

CORIS

CORIS provides data from district court and justice court. CORIS data is likely underreported. However, judicial assistants typically record the presence of an interpreter, so the data from CORIS provides good information on interpretation trends in the district court. However, there is currently no audit system in place to ensure that an interpreter is recorded whenever one is used. Additionally, when an interpreter interprets outside of the courtroom, those interpretations are not recorded in CORIS.

Justice court data continues to be limited, since justice courts pay their own their interpreters out of county and municipality budgets. Therefore, there is no way to know

exactly how many hearings or how many hours are interpreted in justice court and, more importantly, how often the justice courts follow rule 3-306 of the Utah Code of Judicial Administration and seek to appoint a certified interpreter before moving on to a less-qualified interpreter.

CARE

CARE provides interpretation data from juvenile court. Due to the nature of juvenile court cases, CARE does not provide hearing data to CORIS. However, the CARE data provides not only the number of cases that have used an interpreter, but also the number of parties requiring an interpreter. This information is helpful, since more than one party to a case may require an interpreter.

Remote Interpreting

The remote interpreting project allows interpreters in the Third District to interpret hearings in Duchesne, Manti, Moab, Richfield, Roosevelt, and Vernal. The program has resulted in measurable benefits to the courts, including cost-savings. As an example, travel costs associated with the Eighth District decreased from \$1,234 in 2013, to \$533 in 2014, and to \$227 in 2015.

Expanding the remote interpreting project has been put on hold until it can be determined whether remote interpreting will be addressed by the remote hearings project that is currently underway.

Interpreter Information on the Courts' Website

Information about the following topics is available on the State Courts' website:

<u>American Sign Language Interpreters</u>

- <u>Find a Court Interpreter</u> (roster of licensed interpreters by language and credentials)
- How to Become a Court Interpreter
- <u>Request a Court Interpreter</u> (includes forms and instructions in English, Spanish, and Vietnamese)
- English-Spanish Legal Terminology
- <u>Language Access Committee</u> (information about the Language Access Committee's efforts)

Recommendations

1. Implement a System to Capture the Video Record in Hearings Involving ASL and Deaf Interpreters

It is extremely important that the interpretation that takes place in hearings involving ASL or Deaf parties and witnesses be captured for the record. Right now, all hearings are recorded by audio. However, unless the communication between the interpreter and the deaf person is captured on video, there is essentially no record of what was actually communicated.

As a carryover from last year's Language Access Report, a subcommittee of the Language Access Committee has been studying this issue. The subcommittee will be presenting its findings to the TCE's in the next few months, and the issue may come back to the Council as well.

2. Study the Process and Cost for Extending Remote Interpreting from Telephonic Appearances to Video Appearances

The Language Access Committee should study the cost and logistics of extending the remote interpreting program to video and should report to the Council next year. Although the remote interpreting program has been working fairly well, telephonic appearances by interpreters are not ideal. Interpreters have reported delays and problems with the remote interpreting equipment. Even when the equipment is working well, interpreters have expressed concerns that without seeing the lips and facial expressions of those they interpret for, there are words and nuances to the communication that may be missed. The Language Access Committee's plan should consider existing equipment that may be used for this purpose.

3. Study Ways to Fund the Development of a Computer Program to Collect Interpreter Data and to Better Track the Use of Interpreters and the Associated Costs

The Language Access Program Manager should work with IT and the Finance Department to study how to fund the development of a computer program to track interpreters and interpreter costs. The Courts' current systems for tracking interpreters and the associated costs are not ideal for those purposes. Data must be analyzed by hand using three different systems including, at times, pulling hundreds of individual invoices to review payments.

An interpreter program would allow for more efficient and accurate data collection. Additionally, such a program would allow the State Courts' to better track interpreter data in the justice courts. The Language Access Program Manager has worked with IT to develop a plan for a database that would track interpreters, and the recommendation is that the two continue to work together to assess alternative avenues for funding the development of the program, as well as a timeline for when it could be finished.