AGENDA

SUPREME COURT'S ADVISORY COMMITTEE ON THE UTAH RULES OF APPELLATE PROCEDURE

Administrative Office of the Courts 450 South State Street Salt Lake City, Utah 84114

> Executive Dining Room Thursday, June 11, 2014 12:00 p.m. to 1:30 p.m.

12:00 p.m.	Welcome and Approval of Minutes (Tab 1)	Joan Watt
12:05 p.m.	Rules without Comment (Tab 2)	Alison Adams-Perlac
12:15 p.m.	Rule 9 (Tab 3)	Joan Watt
12:25 p.m.	Rule 23B (Tab 4)	Joan Watt
12:35 p.m.	Rules 4(e) and 48 (Tab 5)	Paul Burke
12:45 p.m.	Nonpublic Records – Rules 21, 21A, 55 and 56 (Tab 6)	Alison Adams-Perlac
12:55 p.m.	Rules 24 and 27 (Tab 7) Rule 24 and <i>State v. Nielsen</i> (Tab 8)	Troy Booher Joan Watt
1:25 p.m.	Other Business	
1:30 p.m.	Adjourn	

Next Meeting: September 4, 2014 at 12:00 p.m.

Tab 1

MINUTES

SUPREME COURT'S ADVISORY COMMITTEE ON THE UTAH RULES OF APPELLATE PROCEDURE

Administrative Office of the Courts 450 South State Street Salt Lake City, Utah 84114

> Judicial Council Room Thursday, May 1, 2014 12:00 p.m. to 1:30 p.m.

PRESENT

EXCUSED

Joan Watt – Chair Alison Adams-Perlac – Staff Alan Mouritsen Tim Shea

Troy Booher

Paul Burke

Marian Decker

Judge Gregory Orme

Rodney Parker

Bryan Pattison (by phone)

John Plimpton – Recording Secretary

Bridget Romano

Clark Sabey

Lori Seppi

Anne Marie Taliaferro

Judge Fred Voros

Mary Westby

1. Welcome and Approval of Minutes

Joan Watt

Ms. Watt welcomed the committee to the meeting. She asked for any comments on the minutes from the previous meeting. Ms. Seppi pointed out that, on page 2, "Judge's Voros's" should be changed to "Judge Voros's."

Ms. Seppi moved to approve the minutes from the April 10, 2014 meeting as amended. Ms. Taliaferro seconded the motion and it passed unanimously.

2. Discussion of Supreme Court Meeting and Rule 24

Joan Watt

Ms. Watt stated that that she <u>and</u>, Ms. Adams-Perlac<u>, and Mr. Sabey</u> presented to the supreme court the proposed change to the 14,000 word limit in capital case briefs and the nature of the case shift. She stated that the court adopted the change to the 14,000-word limit in capital case

briefs, but it did not adopt the other changes because the court and committee are still considering how to revamp the structure of briefs to make them more helpful to the appellate courts and other elements of Rule 24 are still in flux.

Ms. Adams-Perlac stated that the changes to Rule 24 she included in the agenda were not all presented to the court, only the changes about the structure of the briefs were. She stated that the committee had already approved the changes not presented to the court, so they should be left alone. She stated that once the court decides how it would like briefs to be structured, Rule 24 would come back to the committee for approval and then be posted for public comment. She stated that once Rule 24 is finally approved with all of the changes, there will be a CLE or an article in the Utah Bar Journal on the changes. Ms. Watt stated that this way of amending Rule 24 is preferable to doing it piecemeal. Ms. Watt stated that Rule 24 should be tabled until the next meeting.

Ms. Romano stated that the changes made to Rule 24(a)(9) should reflect the supreme court's recent clarification on the marshaling requirement in *State v. Nielsen*. Ms. Adams-Perlac added that some of the justices said that having an introduction in briefs would be helpful. Ms. Watt stated that the justices were very positive about the committee trying to revise the rules to make briefs more accessible.

Rule 24 was tabled until the next meeting.

3. Rule 4(e) Paul Burke

The committee departed from the agenda and discussed Rule 4(e) before Rules 23B and 38B. Mr. Burke stated that he was tasked with drafting revisions to Rule 4(e) in light of three considerations: (1) the committee's determination that the rule is currently backwards in dealing with timely versus untimely motions, (2) whether a motion for an extension of time to file a notice of appeal should be filed and decided on ex parte, and (3) the analogous federal rule. Mr. Burke proposed the following for Rule 4(e):

(e) Extension of time to appeal. The trial court, upon a showing of good cause, may extend the time for filing a notice of appeal upon motion filed before the expiration of the time prescribed by paragraphs (a) and (b) of this rule. A motion filed within 30 days after the expiration of the time prescribed by rule for filing notice of appeal may be granted by the trial court upon a showing of good cause or excusable neglect. Responses to motions for an extension of time are disfavored and the court may decide such a motion upon filing. No extension shall exceed 30 days past the prescribed time or 14 days beyond the date of entry of the order granting the motion, whichever occurs later.

Mr. Booher asked whether the Rule should only say that responses are disfavored if the motion is filed before the time period expires. Mr. Burke stated that would be a policy choice. Mr. Booher stated that a party might want to inform the court about case law on what constitutes excusable neglect or good cause for motions filed after the 30-day time period. Ms. Watt agreed with

Mr. Booher. Mr. Burke stated that if the committee adopts Mr. Booher's suggestion, the committee might want to consider breaking Rule 4(e) into subparts.

Mr. Burke stated that the current Rule provides 10 days for an untimely motion, but the federal rule provides 14 days and his revisions mirrored the federal rule for discussion purposes. Mr. Sabey stated that under the current Rules the practical result would be roughly the same, but it would be shorter if there was a holiday. He noted that the committee might want to change the time calculations in the Rules to match the civil rules.

Judge Voros stated that the first and second sentences convey parallel information but use nonparallel grammar. He suggested rewriting the sentences with parallel grammar. Mr. Burke stated that given the suggestions so far, he would propose breaking Rule 4(e) into two subparts, one dealing with motions filed prior to expiration and one dealing with motions filed after expiration.

Judge Voros asked whether "good cause or excusable neglect" ought to be "good cause and excusable neglect." Mr. Sabey stated that "excusable neglect" is a term of art that incorporates "good cause," it is similar to "good cause plus." Mr. Booher stated that usually the reason for requesting an extension is to decide whether appealing is worth the expense, and this will always constitute good cause. He proposed deleting "good cause" as a reason for granting a motion to extend after expiration. Ms. Watt asked whether the language "good cause or excusable neglect" has ever created an issue in the appellate courts. She expressed a preference for keeping that language.

The committee agreed that Rule 4(e) should be broken into subparts. Mr. Burke stated he would revise the proposal accordingly for the next meeting.

Mr. Burke will revise the proposal for Rule 4(e) for the committee's review at the next meeting.

4. Rule 38B Joan Watt

The committee departed from the agenda and discussed Rule 38B before Rule 23B.

Judge Voros moved to approve Rule 38B as proposed. Ms. Westby seconded the motion, and it passed unanimously.

5. Rule 23B Joan Watt

Ms. Watt stated that Rule 23B has been in subcommittee for about 2 years. She stated that a couple of years ago the committee voted to repeal Rule 23B as part of an appellate taskforce that was dealing with indigent representation. The committee had determined that Rule 23B was not benefitting defendants very much, it was difficult and time consuming, and it made it difficult to get lawyers to take on appeals for indigent criminal clients. Ms. Watt stated that the committee got pushback on its proposal to repeal it, so it formed a subcommittee to improve Rule 23B. Ms. Watt stated that the only member of the Rule 23B subcommittee who is not on the appellate committee is

Laura Dupaix, who is the chief of the criminal appellate division of the Attorney General's office (AG).

Ms. Watt stated that what the subcommittee came up with is a rule that keeps Rule 23B in place but that echoes language that is currently a standing order in both appellate courts. She stated that under the existing rule, a motion for remand under the Rule must be filed before the brief, but under the subcommittee's proposal the motion for remand must be filed with the brief unless there are extraordinary circumstances. Ms. Watt stated that having the motion filed with the brief has proven to be more workable.

Judge Orme stated that filing the motion with the brief has worked much better than filing the motion before filing the brief. Judge Voros stated that the proposed rule does a good job of making clear that an appellant cannot treat facts it hopes to show on remand as facts in its brief. Mr. Sabey stated that this is also an improvement over the current standing orders. Judge Voros stated that there is general agreement that the proposed rule is an improvement. Ms. Seppi also stated that the proposed rule is a great improvement, and submitting the motion with the brief should make it easier for the appellate courts. Judge Orme noted that it is also better for the appellant because it speeds up the resolution of the appeal. Ms. Decker stated that it is also better for the appellee. Judge Orme stated that the proposal is more efficient because it would allow the court to dispose of an unmeritorious ineffective assistance claim on the ground that the claim would fail even if the appellant could establish the proffered facts on remand. Ms. Seppi added to this, noting that the proposal would allow the court to reverse on grounds other than ineffective assistance, thereby rendering remand unnecessary.

Mr. Booher asked why an appellee would file a 23B motion for remand. Judge Voros stated the idea was not to foreclose the possibility that an appellee would file one. Ms. Westby stated that Laura Dupaix said the AG had filed one before, but that Ms. Westby had never seen it happen. Mr. Sabey said that Ms. Dupaix wanted a remand to bolster the State's case in responding to an ineffective assistance claim, which does not squarely fit the definition of a Rule 23B remand, so that definition would need to be changed. Mr. Booher suggested that it would be strange to remand for further factual findings to support the appellee's case on appeal after the opening brief is filed. He suggested that allowing for this would not be a good idea. He asked what the language "facts . . . that could support a determination that counsel was ineffective" in subsection (a) would be changed to. Judge Voros stated that the word "support" could be replaced with "effect," or that "or refute" could be added. Ms. Westby stated she could not conceive of a scenario in which an appellee would file a 23B motion, but that the reference to an appellee's motion could be removed, and in the rare circumstance that an appellee did want to file a 23B motion, it could do so under Rules 2 (Suspension of Rules) and 23B. Mr. Sabey stated that the AG was able to file a 23B motion when the Rules did not expressly provide for it. He said he is persuaded that an appellee's 23B motion would be a "once in a blue moon" event, and the Rules should only address more regular occurrences. Mr. Parker asked what the harm would be in allowing both parties to file a 23B motion.

Mr. Sabey stated that he was persuaded that there should be no specific reference to an appellee's motion, so long as the Rule does not prohibit such motions. Mr. Booher stated that he would not approve the proposal until he knew of circumstances in which the State would file a Rule

23B motion. The committee agreed to discuss with Ms. Dupaix the circumstances in which the AG filed a 23B motion.

Mr. Burke moved to table the Rule 23B proposal until the committee learned from Ms. Dupaix the circumstances in which the AG filed a 23B motion. Judge Orme seconded the motion and it passed unanimously.

6. Global Review of Rules

Troy Booher

The committee amended Rule 35 to read as follows:

Rule 35. Petition for rehearing.

- (a) <u>Petition for rehearing permitted</u>. A rehearing will not be granted in the absence of a petition for rehearing. A petition for rehearing may be filed only in cases that have received plenary review and the court has issued—as an opinion, memorandum decision, or per curiam decision. No other petitions for rehearing will be considered—regarding the denial of a petition for permission to appeal an interlocutory order, the denial of a petition for writ of certiorari, the denial of a motion for remand pursuant to rule 23B, or the grant or denial of any motion for summary disposition pursuant to rule 10.
- (b) Time for filing; contents; answer; oral argument not permitted. A petition for rehearing may be filed with the clerk within 14 days after issuance of the opinion, memorandum decision, or per curiam decision the entry of the decision of the court, unless the time is shortened or enlarged by order.
- (c) <u>Contents of petition</u>. The petition shall state with particularity the points of law or fact which the petitioner claims the court has overlooked or misapprehended and shall contain such argument in support of the petition as the petitioner desires. Counsel for petitioner must certify that the petition is presented in good faith and not for delay.
 - (d) Oral argument. Oral argument in support of the petition will not be permitted.
- (e) <u>Response</u>. No <u>answer-response</u> to a petition for rehearing will be received unless requested by the court. The <u>Any answer-response</u> to the petition for rehearing shall be filed within 14 days after the entry of the order requesting the <u>answer-response</u>, unless otherwise ordered by the court. A petition for rehearing will not be granted in the absence of a request for a responsen answer.
- (bf) Form of petition; length. The petition shall be in a form prescribed by Rule 27 and shall include a copy of the decision to which it is directed.
- (g): Number of copies to be filed and served. An original and six-6 copies shall be filed with the court. Two copies shall be served on counsel for each party separately represented.
- (h) *Length*. Except by order of the court, a petition for rehearing and any response requested by the court shall not exceed 15 pages.
- (i) *Color of cover*. The cover of a petition for rehearing shall be tan; that of any response to a petition for rehearing filed by a party, white; and that of any response filed by an amicus curiae, green. All brief covers shall be of heavy cover stock. There shall be adequate contrast between the printing and the color of the cover.

- (ej) Action by court if granted. If a petition for rehearing is granted, the court may make a final disposition of the cause without reargument, or may restore it to the calendar for reargument or resubmission, or may make such other orders as are deemed appropriate under the circumstances of the particular case.
- (\underline{dk}) Untimely or consecutive petitions. Petitions for rehearing that are not timely presented under this rule and consecutive petitions for rehearing will not be received by the clerk.
- (el) Amicus curiae. An amicus curiae may not file a petition for rehearing but may file an answer-response to a petition if the court has requested an answer-response under subparagraph (ae) of this rule.
- Mr. Burke moved to approve Rule 35 as amended. Mr. Sabey seconded the motion, and it passed unanimously.
- Mr. Parker moved to approve Rule 47 as proposed. Mr. Booher seconded the motion, and it passed unanimously.
- Mr. Parker stated that Rule 48(c) needs to clearly state that an ineffective petition for rehearing does not toll the time for filing a petition for a writ of certiorari.

Rule 48(c) was tabled until the next meeting.

The committee agreed that the language in Rule 48(e) should parallel the language in Rule 4(e). Mr. Burke stated that he would draft a revision to Rule 48(e) that parallels the Rule 4(e) proposal for the next meeting.

Mr. Burke moved to table Rule 48(e) until the next meeting. Judge Voros seconded the motion, and it passed unanimously.

7. Taskforce Update

Judge Fred Voros

There was no taskforce update.

8. Other Business

There was no other business discussed at the meeting.

9. Adjourn

The meeting was adjourned at 1:35 p.m. The next meeting will be held Wednesday, June 11, 2014.

Tab 2

Rule 5. Discretionary appeals from interlocutory orders.

- (a) Petition for permission to appeal. An appeal from an interlocutory order may be sought by any party by filing a petition for permission to appeal from the interlocutory order with the clerk of the appellate court with jurisdiction over the case within 20 days after the entry of the order of the trial court, with proof of service on all other parties to the action. A timely appeal from an order certified under Rule 54(b), Utah Rules of Civil Procedure, that the appellate court determines is not final may, in the discretion of the appellate court, be considered by the appellate court as a petition for permission to appeal an interlocutory order. The appellate court may direct the appellant to file a petition that conforms to the requirements of paragraph (c) of this rule.
- (b) Fees and copies of petition. For a petition presented to the Supreme Court, the petitioner shall file with the Clerk of the Supreme Court an original and five copies of the petition, together with the fee required by statute. For a petition presented to the Court of Appeals, the petitioner shall file with the Clerk of the Court of Appeals an original and four copies of the petition, together with the fee required by statute. The petitioner shall serve the petition on the opposing party and notice of the filing of the petition on the trial court. If an order is issued authorizing the appeal, the clerk of the appellate court shall immediately give notice of the order by mail to the respective parties and shall transmit a certified copy of the order, together with a copy of the petition, to the trial court where the petition and order shall be filed in lieu of a notice of appeal.
- (c) Content of petition.

- (c)(1) The petition shall contain:
- (c)(1)(A) A concise statement of facts material to a consideration of the issue presented and the order sought to be reviewed;

(c)(1)(B) The issue presented expressed in the terms and circumstances of the case but without unnecessary detail, and a demonstration that the issue was preserved in the trial court. Petitioner must state the applicable standard of appellate review and cite supporting authority;

- (c)(1)(C) A statement of the reasons why an immediate interlocutory appeal should be permitted, including a concise analysis of the statutes, rules or cases believed to be determinative of the issue stated; and
- (c)(1)(D) A statement of the reason why the appeal may materially advance the termination of the litigation.
- (c)(2) If the appeal is subject to assignment by the Supreme Court to the Court of Appeals, the phrase "Subject to assignment to the Court of Appeals" shall appear immediately under the title of the document, i.e. Petition for Permission to Appeal. Appellant may then set forth in the petition a concise statement why the Supreme Court should decide the case in light of the relevant factors listed in Rule 9(c)(9).
- (c)(3) The petitioner shall attach a copy of the order of the trial court from which an appeal is sought and any related findings of fact and conclusions of law and opinion. Other documents that may be relevant to determining whether to grant permission to appeal may be referenced by identifying trial court docket entries of the documents.
- (d) <u>Page limitation. A petition for permission to appeal shall not exceed 20 pages, excluding table of contents, if any, and the addenda.</u>
- (e) Service in criminal and juvenile delinquency cases. Any petition filed by a defendant in a criminal case originally charged as a felony or by a juvenile in a delinquency proceeding shall be served on the Criminal Appeals Division of the Office of the Utah Attorney General.

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(ef) AnswerResponse; no reply. No response to a petition for permission to appeal will be received unless requested by the court. Within 10 days after an order requesting a responseservice of the petition, any other party may oppose or concur with the petition. file an answer in opposition or concurrence. If the appeal is subject to assignment by the Supreme Court to the Court of Appeals, the answer may contain a concise response to the petitioner's contentions under Rule 5(c). Any response to a petition for permission to appeal shall be subject to the same page limitation set out in subsection (d). An original and five copies of the answer shall be filed in the Supreme Court. An original and four copies shall be filed in the Court of Appeals. The respondent shall serve the answerresponse on the petitioner. The petition and any answerresponse shall be submitted without oral argument unless otherwise ordered. No reply in support of a petition for permission to appeal shall be permitted, unless requested. No petition will be granted in the absence of a request for a response. (fg) Grant of permission. An appeal from an interlocutory order may be granted only if it appears that the order involves substantial rights and may materially affect the final decision or that a determination of the correctness of the order before final judgment will better serve the administration and interests of justice. The order permitting the appeal may set forth the particular issue or point of law which will be considered and may be on such terms, including the filing of a bond for costs and damages, as the appellate court may determine. The clerk of the appellate court shall immediately give the parties and trial court notice by mail or by electronic service of any order granting or denying the petition. If the petition is granted, the appeal shall be deemed to have been filed and docketed by the granting of the petition. All proceedings subsequent to the granting of the petition shall be as, and within

the time required, for appeals from final judgments except that no docketing statement shall be filed under Rule 9 unless the court otherwise orders, and no cross-appeal may be filed under rule 4(d).

- (gh) Stays pending interlocutory review. The appellate court will not consider an application for a stay pending disposition of an interlocutory appeal until the petitioner has filed a petition for interlocutory appeal.
- (i) <u>Cross-petitions not permitted.</u> A cross-petition for permission to appeal a non-final order is not permitted by this rule. All parties seeking to appeal from an interlocutory order must comply with subsection (a) of this rule.

Rule 37. Draft: January 9, 2014

Rule 37. Suggestion of mootness; voluntary dismissal.

(a) Suggestion of mootness. It is the duty of each party at all times during the course of an appeal or other proceeding to inform the court of any circumstances which have transpired subsequent to the filing of the appeal or other proceeding which render moot one or more of the issues raised. If a party determines that one or more, but less than all, of the issues have been rendered moot, the party shall promptly advise the court by filing a "suggestion of mootness" in the form of a motion under Rule 23. If all parties to an appeal or other proceeding agree as to the mootness of one or more, but less than all, of the issues raised, a stipulation to that effect shall be filed with the suggestion of mootness. If an appellant determines all issues raised in the appeal or other proceeding are moot, a motion for voluntary dismissal shall be filed pursuant to the provisions of paragraph (b) of this rule.

- (b) Voluntary dismissal. At any time prior to the issuance of a decision an appellant may move to voluntarily dismiss an appeal or other proceeding. If all parties to an appeal or other proceeding agree that dismissal is appropriate, a stipulation to that effect shall be filed with the motion for voluntary dismissal. Any such stipulation shall specify the terms as to payment of costs, if applicable, and provide for payment of whatever fees are due.
- (c) If appellant has the right to effective assistance of counsel, a motion to dismiss for reasons other than mootness shall be accompanied by appellant's personal affidavit demonstrating that appellant's decision to dismiss the appeal is voluntary and made with knowledge of the right to an appeal and an understanding of the consequences of voluntary dismissal.
- (c)(d) A suggestion of mootness or motion for voluntary dismissal shall be subject to the appellate court's approval.

Advisory Committee Note. Criminal defendants have a constitutional right to the effective assistance of counsel. Strickland v. Washington, 466 U.S. 668 (1984); State v. Arguelles, 921 P.2d 439, 441 (Utah 1996). Parties in juvenile court proceedings have a statutory right to effective assistance of counsel. State ex rel. E.H. v. A.H., 880 P.2d 11, 13 (Utah App. 1994); see Utah Code Ann. § 78-3a-913(1)(a)(Supp. 1998). To protect

Rule 37. Draft: January 9, 2014

these rights and the right to appeal, Utah Code Ann. § 77-18a-1(1)(Supp. 1998); id. §

- 78-3a-909(1)(1996), the last sentence was added to rule 37(b) to assure that the
- decision to abandon an appeal is an informed choice made by the appellant, not
- unilaterally by appellant's attorney.



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Approved Rules of Appellate Procedure That Received No Public Comments

Judge Fred Voros < jfvoros@utcourts.gov>

Thu, Jun 5, 2014 at 2:57 PM

To: Alison Adams-Perlac <alisonap@utcourts.gov>

Cc: Alan Mouritsen <amouritsen@parsonsbehle.com>, Ann Marie Taliaferro <ann@brownbradshaw.com>, Bridget Romano

Romano

Romano opromano@utah.gov>, "Bryan J. Pattison"

| Spattison@djplaw.com>, Clark Sabey <clarks@utcourts.gov>, Joan Watt <jwatt@sllda.com>, John Plimpton <jbplimpton@gmail.com>, Judge Gregory Orme

| Spot oprome@utcourts.gov>, Lori Seppi oprome@sllda.com>, Marian Decker oprome@utah.gov>, Mary Westby

| Spot oprome@utcourts.gov>, Paul Burke oprome@reprome oprome op

In rule 5, lines 66-67, we say that "No reply in support of a petition for permission to appeal shall be permitted, unless requested." By whom? I think we mean the court, but as written a petitioner could think that he needs to request leave to file a reply.

In the following sentence we say that "No petition will be granted in the absence of a request for a response." Instead of being the last sentence in subsection (f), I wonder if this should be the first sentence?

In rule 37, line 19, I wonder if the phrase "a motion to dismiss" would be more clearly stated "a motion to voluntarily dismiss" or "a motion for voluntary dismissal." Otherwise, the rule seems to apply to even appellee's motions to dismiss.

On Wed, Jun 4, 2014 at 5:30 PM, Alison Adams-Perlac <alisonap@utcourts.gov> wrote: [Quoted text hidden]

J. Frederic Voros, Jr.
Utah Court of Appeals
450 South State Street
Post Office Box 140230
Salt Lake City, Utah 84114-0230

Tab 3

Rule 9. Docketing statement.

(a) <u>Purpose</u>. A docketing statement has two principal purposes: (1) to demonstrate
 that the appellate court has jurisdiction over the appeal, and (2) to identify at least one
 substantial issue for review. The docketing statement is a document used for
 jurisdictional and screening purposes. It should not include argument.

- (b) Time for filing. Within 21 days after a notice of appeal, cross-appeal, or a petition for review of an administrative order is filed, the appellant, cross-appellant, or petitioner shall file an original and two copies of a docketing statement with the clerk of the appellate court and serve a copy with any required attachments on all parties. The Utah Attorney General shall be served in any appeal arising from a crime charged as a felony or a juvenile court proceeding.
- (b) Interlocutory appeals. When a petition for interlocutory review is granted under Rule 5, a docketing statement shall not be filed, unless otherwise ordered.
- (c) Content of docketing statement in a civil case. The docketing statement in an appeal arising from a civil case shall include contain the following information:
- (c)(1) A concise statement of the nature of the proceeding and the effect of the order appealed, and the district court case number, e.g., "This appeal is from a final judgment or decree of the First District Court granting summary judgment in case number 001900055." or "This petition is from an order of the Utah State Tax Commission."
 - (c)(2) The statutory provision that confers jurisdiction on the appellate court.
- (c)($\frac{32}{2}$) The following dates relevant to a determination of the timeliness of the notice of appeal and the jurisdiction of the appellate court:
- (c)($\underline{23}$)(\underline{iA}) The date of entry of the final judgment or order from which the appeal is taken.
- (c)(<u>2</u>3)(<u>ii</u>B) The date the notice of appeal or petition for review-was filed <u>in the</u> trial court.
 - (c)(23)(iiiC) If the notice of appeal was filed after receiving an extension of the time to file pursuant to Rule 4(e), the date the motion for an extension was granted.
- 29 (c)(2)(iv) If any motions listed in Rule 4(b) were filed, the date such motion was filed 30 in the trial court and the date of entry The date of any motions filed pursuant to Rules

50(b), 52(b), or 59, Utah Rules of Civil Procedure, or Rule 24, Utah Rules of Criminal 31 Procedure, and the date and effect of any orders disposing of such motions. 32 (c)(2)(v) If the appellant is an inmate confined in an institution and is invoking Rule 33 21(f), the date the notice of appeal was deposited in the institution's internal mail 34 system.a statement to that effect. 35 (c)(25)(vi) If a motion to reinstate the time to appeal was filed pursuant to Rule 4(g), 36 the date of the order disposing of such motion. 37 (c)(3) If the an-appeal is taken from an order in a multiple-party or a multiple-claim 38 case, and the judgment has been certified as a final judgment by the trial court pursuant 39 to Rule 54(b) of the, Utah Rules of Civil Procedure, a statement of what claims and 40 parties remain before the trial court for adjudication, and a statement of whether the 41 facts underlying the appeal are sufficiently related to the facts underlying the claims 42 remaining before the trial court to constitute res judicata on those claims. 43 (c)(5)(A) a statement of what claims and parties remain before the trial court for 44 adjudication, and 45 (c)(5)(B) a statement of whether the facts underlying the appeal are sufficiently 46 similar to the facts underlying the claims remaining before the trial court to constitute 47 48 res judicata on those claims. (c)(46) A statement of at least one substantial issue appellant intends to assert on 49 appeal. An issue not raised in the docketing statement may nevertheless be raised in 50 the brief of the appellant; conversely, an issue raised in the docketing statement does 51 not have to be included in the brief of the appellant. 52 53 (c)(5) A concise summary of the facts necessary to provide context for the issues presented. 54 (c)(6) A reference to all related or prior appeals in the case, with case numbers and 55 citations. 56 If the case is criminal, 57 (c)(6)(A) the charges of which the defendant was convicted or, if the defendant is not 58 convicted, the dismissed or pending charges; 59 (c)(6)(B) any sentence imposed; and 60

61	(c)(6)(C) whether the defendant is currently incarcerated.
62	(c)(7) A statement of the issues appellant intends to assert on appeal, including, for
63	each issue,
64	(c)(7)(A) citations to determinative statutes, rules, or cases;
65	(c)(7)(B) the applicable standard of appellate review, with supporting authority.
66	(c)(8) A succinct summary of facts material to a consideration of the issues
67	presented.
68	(c)(9) If the appeal is subject to assignment by the Supreme Court to the Court of
69	Appeals, and the appellant advocates or opposes such an assignment, a succinct
70	statement of reasons why the Supreme Court should or should not assign the case. The
71	Supreme Court may, for example, consider whether the case presents or involves one
72	or more of the following:
73	(c)(9)(A) a novel constitutional issue;
74	(c)(9)(B) an important issue of first impression;
75	(c)(9)(C) a conflict in Court of Appeals decisions;
76	(c)(9)(D) any other persuasive reason why the Supreme Court should or should not
77	resolve the issue.
78	(c)(10) A reference to all related or prior appeals in the case, with case numbers and
79	citations
80	(d) Content of a docketing statement in a criminal case. The docketing statement in
81	an appeal arising from a criminal case shall include:
82	(d)(1) A concise statement of the nature of the proceeding, including the highest
83	degree of any of the charges in the trial court, and the district court case number, e.g.,
84	"This appeal is from a judgment of conviction and sentence of the Third District Court on
85	a third degree felony charge in case number 001900055."
86	(d)(2) The following dates relevant to a determination of the timeliness of the appeal
87	and the jurisdiction of the appellate court:
88	(d)(2)(i) The date of entry of the final judgment or order from which the appeal is
89	taken.
90	(d)(2)(ii) The date the notice of appeal was filed in the district court.

(d)(2)(iii) If the notice of appeal was filed after receiving an extension of the time to 91 file pursuant to rule 4(e), the date the motion for an extension was granted. 92 (d)(2)(iv) If a motion pursuant to Rule 24 of the Utah Rules of Criminal Procedure 93 was filed, the date such motion was filed in the trial court and the date of entry of any 94 order disposing of such motion. 95 (d)(2)(v) If a motion to reinstate the time to appeal was filed pursuant to Rule 4(f), 96 the date of the order disposing of such motion. 97 (d)(2)(vi) If the appellant is an inmate confined to an institution and is invoking Rule 98 21(f), the date the notice of appeal was deposited in the institution's internal mail 99 100 system. (d)(3) The charges of which the defendant was convicted, and any sentence 101 imposed; or, if the defendant was not convicted, the dismissed or pending charges. 102 (d)(4) A statement of at least one substantial issue appellant intends to assert on 103 appeal. An issue not raised in the docketing statement may nevertheless be raised in 104 the brief of the appellant; conversely, an issue raised in the docketing statement does 105 not have to be included in the brief of the appellant. 106 (d)(5) A concise summary of the facts necessary to provide context for the issues 107 presented. If the conviction was pursuant to a plea, the statement of facts should 108 include whether a motion to withdraw the plea was made prior to sentencing, and 109 110 whether the plea was conditional. (d)(6) A reference to all related or prior appeals in the case, with case numbers and 111 112 citations. (d) Necessary attachments. Copies of the following must be attached to each copy 113 of the docketing statement: 114 (d)(1) The final judgment or order from which the appeal is taken; 115 (d)(2) Any rulings or findings of the trial court or administrative tribunal included in 116 the judgment from which the appeal is taken; 117 (d)(3) In appeals arising from an order of the Public Service Commission, any 118 application for rehearing filed pursuant to Utah Code Section 54-7-15; 119

120	(d)(4) The notice of appeal and any order extending the time for the filing of a notice
121	of appeal.
122	(d)(5) Any notice of claim.
123	(d)(6) Any motions filed pursuant to Rules 50(b), 52(b), 54(b), or 59, Utah Rules of
124	Civil Procedure, or Rule 24, Utah Rules of Criminal Procedure, and orders disposing of
125	such motions; and
126	(d)(7) If the appellant is an inmate confined in an institution and is invoking Rule
127	4(g), the notarized statement or written declaration required by that provision.
128	(e) Content of a docketing statement in a review of an administrative order. The
129	docketing statement in a case arising from an administrative proceeding shall include:
130	(e)(1) A concise statement of the nature of the proceedings and the effect of the
131	order appealed, e.g., "This petition is from an order of the Workforce Appeals Board
132	denying reconsideration of the denial of benefits."
133	(e)(2) The statutory provision that confers jurisdiction on the appellate court.
134	(e)(3) The following dates relevant to a determination of the timeliness of the petition
135	for review:
136	(e)(3)(i) The date of entry of the final order from which the petition for review is filed.
137	(e)(3)(ii) The date the petition for review was filed.
138	(e)(4) A statement of at least one substantial issue petitioner intends to assert on
139	review. An issue not raised in the docketing statement may nevertheless be raised in
140	the brief of petitioner; conversely, an issue raised in the docketing statement does not
141	have to be included in the brief of petitioner.
142	(e)(5) A concise summary of the facts necessary to provide context for the issues
143	presented.
144	(e)(6) If applicable, a reference to all related or prior petitions for review in the same
145	case.
146	(e)(7) Copies of the following documents must be attached to each copy of the
147	docketing statement:
148	(e)(7)(i) The final order from which the petition for review is filed.

(e)(7)(ii) In appeals arising from an order of the Public Service Commission, any 149 application for rehearing filed pursuant to Utah Code section 54-7-15. 150 (e) Appellee's statement regarding assignment. If the appeal is subject to 151 assignment by the Supreme Court to the Court of Appeals, an appellee may within 10 152 days of service of the docketing statement file a succinct statement of reasons why the 153 appeal should or should not be assigned. 154 (f) Consequences of failure to comply. Failure to file a Ddocketing statements within 155 the time period provided in subsection (b) which fail to comply with this rule will not be 156 accepted. Failure to comply may result in dismissal of a civil the appeal or the a petition 157 for review. Failure to file a docketing statement within the time period provided in 158 subsection (b) in a criminal case may result in a finding of contempt or other sanction if 159 appellant is represented by counsel, and may result in dismissal of the appeal if 160 appellant is not represented by counsel. An issue not listed in the docketing statement 161 may nevertheless be raised in appellant's opening brief. 162 (g) Appeals from interlocutory orders. When a petition for permission to appeal from 163 an interlocutory order is granted under Rule 5, a docketing statement shall not be filed 164 unless otherwise ordered. 165 **Advisory Committee Notes** 166 The content of the docket statement has been slightly reordered to first state 167 168 information governing the jurisdiction of the court. The docket statement and briefs contain a new section requiring a statement of the 169 applicable standard of review, with citation of supporting authority, for each issue 170 presented on appeal. 171

The content of the docket statement has been reordered and brought into conformity

with revised Rule 4, Utah Rules of Appellate Procedure. This rule is satisfied by a

docketing statement in compliance with form 7.

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Rule 9. Docketing statement.

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2 (a) <u>Purpose. A docketing statement has two principal purposes: (1) to demonstrate</u> 3 <u>that the appellate court has jurisdiction over the appeal, and (2) to identify at least one</u>

- 4 <u>substantial issue for review. The docketing statement is a document used for</u>
- 5 <u>jurisdictional and screening purposes. It should not include argument.</u>
 - (b) Time for filing. Within 21 days after a notice of appeal, cross-appeal, or a petition for review of an administrative order is filed, the appellant, cross-appellant, or petitioner shall file an original and two copies of a docketing statement with the clerk of the appellate court and serve a copy with any required attachments on all parties. The Utah Attorney General shall be served in any appeal arising from a crime charged as a felony or a juvenile court proceeding.
 - (b) Interlocutory appeals. When a petition for interlocutory review is granted under Rule 5, a docketing statement shall not be filed, unless otherwise ordered.
 - (c) Content of docketing statement in a civil case. The docketing statement in an appeal arising from a civil case shall include contain the following information:
 - (c)(1) A concise statement of the nature of the proceeding and the effect of the order appealed, and the district court case number, e.g., "This appeal is from a final judgment or decree of the First District Court granting summary judgment in case number 001900055." or "This petition is from an order of the Utah State Tax Commission."
 - (c)(2) The statutory provision that confers jurisdiction on the appellate court.
 - (c)($\frac{32}{2}$) The following dates relevant to a determination of the timeliness of the notice of appeal and the jurisdiction of the appellate court:
 - (c)($\underline{23}$)(\underline{iA}) The date of entry of the final judgment or order from which the appeal is taken.
- (c)(<u>2</u>3)(<u>ii</u>B) The date the notice of appeal or petition for review-was filed <u>in the</u> trial court.
 - (c)(23)(iiiC) If the notice of appeal was filed after receiving an extension of the time to file pursuant to Rule 4(e), the date the motion for an extension was granted.
- 29 (c)(2)(iv) If any motions listed in Rule 4(b) were filed, the date such motion was filed 30 in the trial court and the date of entry The date of any motions filed pursuant to Rules

31 50(b), 52(b), or 59, Utah Rules of Civil Procedure, or Rule 24, Utah Rules of Criminal Procedure, and the date and effect of any orders disposing of such motions. 32 (c)(2)(v) If the appellant is an inmate confined in an institution and is invoking Rule 33 21(f), the date the notice of appeal was deposited in the institution's internal mail 34 system.a statement to that effect. 35 (c)(25)(vi) If a motion to reinstate the time to appeal was filed pursuant to Rule 4(g), 36 the date of the order disposing of such motion. 37 (c)(3) If the an-appeal is taken from an order in a multiple-party or a multiple-claim 38 case, and the judgment has been certified as a final judgment by the trial court pursuant 39 to Rule 54(b) of the, Utah Rules of Civil Procedure, a statement of what claims and 40 parties remain before the trial court for adjudication, and a statement of whether the 41 facts underlying the appeal are sufficiently related to the facts underlying the claims 42 remaining before the trial court so that the appellate decision will not have preclusive 43 effect on the claims remaining in the lower court so as to constitute res judicata on 44 those claims. 45 (c)(5)(A) a statement of what claims and parties remain before the trial court for 46 adjudication, and 47 (c)(5)(B) a statement of whether the facts underlying the appeal are sufficiently 48 similar to the facts underlying the claims remaining before the trial court to constitute 49 res judicata on those claims. 50 (c)(46) A statement of at least one substantial issue appellant intends to assert on 51 appeal. An issue not raised in the docketing statement may nevertheless be raised in 52 the brief of the appellant; conversely, an issue raised in the docketing statement does 53 not have to be included in the brief of the appellant. 54 (c)(5) A concise summary of the facts necessary to provide context for the issues 55 presented. 56 (c)(6) A reference to all related or prior appeals in the case, with case numbers and 57 58 citations. If the case is criminal. 59

60	(c)(6)(A) the charges of which the defendant was convicted or, if the defendant is not
61	convicted, the dismissed or pending charges;
62	(c)(6)(B) any sentence imposed; and
63	(c)(6)(C) whether the defendant is currently incarcerated.
64	(c)(7) A statement of the issues appellant intends to assert on appeal, including, for
65	each issue,
66	(c)(7)(A) citations to determinative statutes, rules, or cases;
67	(c)(7)(B) the applicable standard of appellate review, with supporting authority.
68	(c)(8) A succinct summary of facts material to a consideration of the issues
69	presented.
70	(c)(9) If the appeal is subject to assignment by the Supreme Court to the Court of
71	Appeals, and the appellant advocates or opposes such an assignment, a succinct
72	statement of reasons why the Supreme Court should or should not assign the case. The
73	Supreme Court may, for example, consider whether the case presents or involves one
74	or more of the following:
75	(c)(9)(A) a novel constitutional issue;
76	(c)(9)(B) an important issue of first impression;
77	(c)(9)(C) a conflict in Court of Appeals decisions;
78	(c)(9)(D) any other persuasive reason why the Supreme Court should or should not
79	resolve the issue.
80	(c)(10) A reference to all related or prior appeals in the case, with case numbers and
81	citations
82	(d) Content of a docketing statement in a criminal case. The docketing statement in
83	an appeal arising from a criminal case shall include:
84	(d)(1) A concise statement of the nature of the proceeding, including the highest
85	degree of any of the charges in the trial court, and the district court case number, e.g.,
86	"This appeal is from a judgment of conviction and sentence of the Third District Court on
87	a third degree felony charge in case number 001900055."
88	(d)(2) The following dates relevant to a determination of the timeliness of the appeal
89	and the jurisdiction of the appellate court:

90	(d)(2)(i) The date of entry of the final judgment or order from which the appeal is
91	taken.
92	(d)(2)(ii) The date the notice of appeal was filed in the district court.
93	(d)(2)(iii) If the notice of appeal was filed after receiving an extension of the time to
94	file pursuant to rule 4(e), the date the motion for an extension was granted.
95	(d)(2)(iv) If a motion pursuant to Rule 24 of the Utah Rules of Criminal Procedure
96	was filed, the date such motion was filed in the trial court and the date of entry of any
97	order disposing of such motion.
98	(d)(2)(v) If a motion to reinstate the time to appeal was filed pursuant to Rule 4(f),
99	the date of the order disposing of such motion.
100	(d)(2)(vi) If the appellant is an inmate confined to an institution and is invoking Rule
101	21(f), the date the notice of appeal was deposited in the institution's internal mail
102	system.
103	(d)(3) The charges of which the defendant was convicted, and any sentence
104	imposed; or, if the defendant was not convicted, the dismissed or pending charges.
105	(d)(4) A statement of at least one substantial issue appellant intends to assert on
106	appeal. An issue not raised in the docketing statement may nevertheless be raised in
107	the brief of the appellant; conversely, an issue raised in the docketing statement does
108	not have to be included in the brief of the appellant.
109	(d)(5) A concise summary of the facts necessary to provide context for the issues
110	presented. If the conviction was pursuant to a plea, the statement of facts should
111	include whether a motion to withdraw the plea was made prior to sentencing, and
112	whether the plea was conditional.
113	(d)(6) A reference to all related or prior appeals in the case, with case numbers and
114	citations.
115	(d) Necessary attachments. Copies of the following must be attached to each copy
116	of the docketing statement:
117	(d)(1) The final judgment or order from which the appeal is taken;
118	(d)(2) Any rulings or findings of the trial court or administrative tribunal included in
119	the judgment from which the appeal is taken;

120	(d)(3) In appeals arising from an order of the Public Service Commission, any
121	application for rehearing filed pursuant to Utah Code Section 54-7-15;
122	(d)(4) The notice of appeal and any order extending the time for the filing of a notice
123	of appeal.
124	(d)(5) Any notice of claim.
125	(d)(6) Any motions filed pursuant to Rules 50(b), 52(b), 54(b), or 59, Utah Rules of
126	Civil Procedure, or Rule 24, Utah Rules of Criminal Procedure, and orders disposing of
127	such motions; and
128	(d)(7) If the appellant is an inmate confined in an institution and is invoking Rule
129	4(g), the notarized statement or written declaration required by that provision.
130	(e) Content of a docketing statement in a review of an administrative order. The
131	docketing statement in a case arising from an administrative proceeding shall include:
132	(e)(1) A concise statement of the nature of the proceedings and the effect of the
133	order appealed, e.g., "This petition is from an order of the Workforce Appeals Board
134	denying reconsideration of the denial of benefits."
135	(e)(2) The statutory provision that confers jurisdiction on the appellate court.
136	(e)(3) The following dates relevant to a determination of the timeliness of the petition
137	for review:
138	(e)(3)(i) The date of entry of the final order from which the petition for review is filed.
139	(e)(3)(ii) The date the petition for review was filed.
140	(e)(4) A statement of at least one substantial issue petitioner intends to assert on
141	review. An issue not raised in the docketing statement may nevertheless be raised in
142	the brief of petitioner; conversely, an issue raised in the docketing statement does not
143	have to be included in the brief of petitioner.
144	(e)(5) A concise summary of the facts necessary to provide context for the issues
145	presented.
146	(e)(6) If applicable, a reference to all related or prior petitions for review in the same
147	<u>case.</u>
148	(e)(7) Copies of the following documents must be attached to each copy of the
149	docketing statement:

150 (e)(7)(i) The final order from which the petition for review is filed. (e)(7)(ii) In appeals arising from an order of the Public Service Commission, any 151 application for rehearing filed pursuant to Utah Code section 54-7-15. 152 (e) Appellee's statement regarding assignment. If the appeal is subject to 153 assignment by the Supreme Court to the Court of Appeals, an appellee may within 10 154 days of service of the docketing statement file a succinct statement of reasons why the 155 appeal should or should not be assigned. 156 (f) Consequences of failure to comply. Failure to file a Docketing statements within 157 the time period provided in subsection (b) which fail to comply with this rule will not be 158 accepted. Failure to comply may result in dismissal of a civil the appeal or the a petition 159 for review. Failure to file a docketing statement within the time period provided in 160 subsection (b) in a criminal case may result in a finding of contempt or other sanction if 161 appellant is represented by counsel, and may result in dismissal of the appeal if 162 appellant is not represented by counsel. An issue not listed in the docketing statement 163 may nevertheless be raised in appellant's opening brief. 164 (g) Appeals from interlocutory orders. When a petition for permission to appeal from 165 an interlocutory order is granted under Rule 5, a docketing statement shall not be filed 166 167 unless otherwise ordered. **Advisory Committee Notes** 168 169 The content of the docketing statement has been slightly reordered to first state information governing the jurisdiction of the court. 170 The docketing statement and briefs contain a new section requiring a statement of 171 the applicable standard of review, with citation of supporting authority, for each issue 172 presented on appeal. 173 The content of the docketing statement has been reordered and brought into 174 175 conformity with revised Rule 4, Utah Rules of Appellate Procedure. This rule is satisfied by a docketing statement in compliance with form 7. 176



Rules of Appellate Procedure June Meeting

Clark Sabey <clarks@utcourts.gov> To: Alison Adams-Perlac <alisonap@utcourts.gov> Wed, May 21, 2014 at 11:30 AM

Sounds good.

To follow up on the discussion at the last Court Conference, I conducted some research (albeit quite brief) on how our case law has stated the standard for Rule 54(b) certifications. If I remember correctly, some members of the Court questioned whether a similar statement in the text of a proposed rule was the best means of phrasing the standard for purposes of the Appellate Rules.

The standard seems to have originated in Kennecott Corp. v. State Tax Comm'n, 814 P.2d 1099, 1104-05 (Utah 1991), which stated: "Where the facts are sufficiently similar to constitute res judicata on the remaining issues. 54(b) certification is generally precluded."

The same statement recently was quoted in:

Central Utah Water Conservancy Dist. v. Upper East Union Irrigation Co., 2013 UT 67, ¶41, 321 P.3d 1113 ("[I]f the facts underlying a claim certified as final under rule 54(b) 'are sufficiently similar to constitute res judicata on the remaining issues, 54(b) certification is generally precluded")

It also has been paraphrased in an unpublished decision in Gillmor v. Gillmor, 2011 UT App 25.

There may be other references paraphrasing the same standard in slightly different terms than I employed for my search. I thought I had seen the Kennecott statement of the standard more frequently, but I believe these citations will be adequate to provide the starting point for the Committee's discussion.

Clark

[Quoted text hidden]

Tab 4

Rule 23B. Motion to remand for findings necessary to determination of ineffective assistance of counsel claim.

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(a) Grounds for motion: time. A party to an appeal in a criminal case may move the 3 court to remand the case to the trial court for entry of findings of fact, necessary for the 4 appellate court's determination of and conclusions of law relative to a claim of ineffective 5 assistance of counsel. The motion Remand shall be available only upon 6 a nonspeculative allegation of facts, not fully appearing in the record on appeal, which, if 7 true, could support a determination that counsel was ineffective. The motion must be 8 supported by affidavits alleging facts likely to be admissible or by other likely admissible 9 evidence. 10 (b) Time for filing; response; reply. Except as provided in paragraph (b)(2), an 11 appellant's motion for remand shall be filed contemporaneously with the Brief of 12 Appellant. The motion and supporting documents shall be separate from the brief, and 13 any facts alleged in connection with the motion shall not be argued in the brief. The 14 response to Tthe motion shall be filed prior to the filing of the appellant's brief. Upon a 15 showing of good cause, the court may permit a motion to be filed after the filing of the 16 appellant's brief. In no event shall the court permit a motion to be filed after oral 17 argument. Nothing in this rule shall prohibit the court from remanding the case under 18 this rule on its own motion at any time if the claim has been raised and the motion would 19 have been available to a party. with the Brief of Appellee and shall be separate from the 20 brief. A reply, if any, shall be filed within 30 days after the response to the motion is 21 filed. Any reply shall be limited to responding to new matter set forth in the response to 22 23 the motion. (b)(1) An appellee's motion for remand shall be filed contemporaneously with the 24 Brief of Appellee. The motion and supporting documents shall be separate from the 25 26 brief, and any facts alleged in connection with the motion shall not be argued in the brief. The response to the motion shall be filed within 30 days. A reply, if any, shall be 27 filed within 30 days after the response to the motion is filed. Any reply shall be limited to 28

responding to new matter set forth in the response to the motion.

(b)(2) An appellant may request leave to file a motion for remand before filing the Brief of Appellant. The request must be accompanied by the motion for remand and shall state why the motion should be considered before briefing. Absent an order granting a separate motion for stay, the briefing schedule will not be stayed pending action on a request for early consideration of a motion for remand.

(c) Contents of motion for remand; response; reply. The contents of the motion for

(c) Contents of motion for remand; response; reply. The contents of the motion for remand shall conform to the requirements of Rule 23. The memorandum in support of the motion or the response, excluding supporting documents, shall not exceed 7,000 words. The motion shall include or be accompanied by affidavits alleging alleging facts likely to be admissible or other likely admissible evidence

support a finding of deficient performance of the attorneycounsel. The affidavits shall also allege facts that show and a finding the claimed of prejudice-suffered by the appellant as a result. Affidavits and other evidence submitted in support of a motion are not part of the record on appeal and will be considered only to determine whether to grant or deny the motion. Any reply shall be limited to 3,500 words. claimed deficient performance. The motion shall also be accompanied by a proposed order or remand that identifies the ineffectiveness claims and specifies the factual issues relevant to each such claim to be addressed on remand.

A response shall be filed within 20 days after the motion is filed. The response shall include a proposed order of remand that identifies the ineffectiveness claims and specifies the factual issues relevant to each such claim to be addressed by the trial court in the event remand is granted, unless the responding party accepts that proposed by the moving party. Any reply shall be filed within 10 days after the response is served.

(ed) Order of the court. If the requirements of parts (a) andthrough (bc) of this rule have been metsatisfied, the court may order that the case be temporarily remanded to the trial court for the purpose of entry of findings of fact relevant to a claim of ineffective assistance of counsel. The order of remand shall identify the ineffectiveness claims and specify the factual issues relevant to each such claim to be addressed on remand.

by the trial court. The order shall also direct the trial court to complete the proceedings on remand within 90 days of issuance of the order of remand, absent a finding by the trial court of good cause for a delay of reasonable length.

If it appears to the appellate court that the appellant's attorney of record on the appeal faces a conflict of interest upon remand, the court shall direct that counsel withdraw and that new counsel for the appellant be appointed or retained.

(de) Effect on appeal proceedings.

- (e)(1) A motion for remand will be addressed in the normal course of plenary consideration of the case on appeal unless the appellate court orders otherwise. If a motion for remand is granted, resolution of the appeal will be deferred until the completion of the proceedings on remand. After the proceedings on remand are complete and the supplemental record has been received by the appellate court, Oral argument and the deadlines for the parties shall file supplemental briefs pursuant to a scheduling order. The scope of the supplemental briefing shall be limited to the issues addressed on remand. Supplemental briefs shall be vacated upon the filing of a motion to remand under this rule. Other procedural steps required by these rules shall not be stayed by be limited to no more than 5,000 words for an initial brief and 2,500 words for a reply brief.
- (e)(2) An order granting a request to file a motion for remand, unless a stay is ordered by the court upon stipulation or motion of the parties or upon the court's motion. before briefing automatically vacates the briefing schedule. The court shall set a time for a response to the motion of no less than 30 days. A reply, if any, shall be filed no later than 10 days after the response and shall be limited to responding to new matter set forth in the response to the motion. The court may resolve the motion before briefing or may defer the motion pending briefing and plenary consideration of the merits of the case. If a motion for remand is granted before briefing, the appeal will be stayed pending the completion of the proceedings on remand. If the motion for remand is denied or deferred pending plenary consideration, the court may reset the briefing schedule if necessary.

(ef) Proceedings before the trial court. Upon remand the trial court shall promptly conduct hearings and take evidence as necessary to enter the findings of fact necessary to determine relative to the claim of ineffective assistance of counsel. Any claimsCompulsory process shall be available to the parties for the purpose of the hearing. The trial court may not consider any allegation of ineffectiveness not identified in the order of remand, shall not be considered by the trial court on remand, unless the trial court determines that the interests of justice or judicial efficiency require consideration of issues not specifically identified in the order of remanddoing so. Evidentiary hearings shall be conducted without a jury and as soon as practicable after remand. The burden of proving a fact shall be upon the proponent of the fact. The standard of proof shall be a preponderance of the evidence. The trial court shall enter written findings of fact and conclusions of law concerning the claimed deficient performance by counsel and the claimed prejudice suffered by appellant as a result, in accordance with the order of remand. Proceedings on remand shall be completed within 90 days of entry of the order of remand, unless the trial court finds good cause for a delay of reasonable length.

- (fg) Preparation and transmittal of the record. At the conclusion of all proceedings before the trial court, the clerk of the trial court and the court reporter shall immediately prepare the record of the supplemental proceedings as required by these rules. If the record of the original proceedings before the trial court has been transmitted to the appellate court, the clerk of the trial court shall immediately transmit the record of the supplemental proceedings upon preparation of the supplemental record. If the record of the original proceedings before the trial court has not been transmitted to the appellate court, the clerk of the court shall transmit the record of the supplemental proceedings upon the preparation of the entire record.
- (gh) <u>Subsequent proceedings in the Aappellate court determination</u>. Upon receipt of the record from the trial court, the clerk of the court shall notify the parties of the new schedule for briefing or <u>oral argument supplemental briefing</u> under <u>thesethis</u> rules. Errors claimed to have been made during the trial court proceedings conducted pursuant to this rule are reviewable under the same standards as the review of errors in

other appeals. The fFindings of fact <u>and conclusions of law</u> entered pursuant to this rule are reviewable under the same standards as the review of findings of fact in applicable to other appeals.

Tab 5

RULE 4(e) and 48(e) PROPOSALS

Current Utah Rule 4(e)

(e) Extension of time to appeal. The trial court, upon a showing of excusable neglect or good cause, may extend the time for filing a notice of appeal upon motion filed not later than 30 days after the expiration of the time prescribed by paragraphs (a) and (b) of this rule. A motion filed before expiration of the prescribed time may be ex parte unless the trial court otherwise requires. Notice of a motion filed after expiration of the prescribed time shall be given to the other parties in accordance with the rules of practice of the trial court. No extension shall exceed 30 days past the prescribed time or 10 days from the date of entry of the order granting the motion, whichever occurs later.

Current Rule 48(e)

(e) Extension of time. The Supreme Court, upon a showing of excusable neglect or good cause, may extend the time for filing a petition or a cross-petition for a writ of certiorari upon motion filed not later than 30 days after the expiration of the time prescribed by paragraph (a) or (c) of this rule, whichever is applicable. Any such motion which is filed before expiration of the prescribed time may be ex parte, unless the Supreme Court otherwise requires. Notice of any such motion which is filed after expiration of the prescribed time shall be given to the other parties. No extension shall exceed 30 days past the prescribed time or 10 days from the date of entry of the order granting the motion, whichever occurs later.

Analogous Federal Rule

- (5) Motion for Extension of Time.
- (A) The district court may extend the time to file a notice of appeal if:
- (i) a party so moves no later than 30 days after the time prescribed by this Rule 4(a) expires; and
- (ii) regardless of whether its motion is filed before or during the 30 days after the time prescribed by this Rule 4(a) expires, that party shows excusable neglect or good cause.
- (B) A motion filed before the expiration of the time prescribed in Rule 4(a)(1) or (3) may be ex parte unless the court requires otherwise. If the motion is filed after the expiration of the prescribed time, notice must be given to the other parties in accordance with local rules.
- (C) No extension under this Rule 4(a)(5) may exceed 30 days after the prescribed time or 14 days after the date when the order granting the motion is entered, whichever is later.

Proposed Rule 4(e)

Motions for Extension of Time

(1) The trial court, upon a showing of good cause, may extend the time for filing a notice of appeal upon motion filed before the expiration of the time prescribed by paragraphs (a) and (b) of this rule. Responses to such motions for an extension of time are disfavored and the court may rule at any time after the filing of the motion. No extension shall exceed 30 days beyond

the prescribed time or 14 days beyond the date of entry of the order granting the motion, whichever occurs later.

(2) The trial court, upon a showing of good cause or excusable neglect, may extend the time for filing a notice of appeal upon motion filed after the expiration of the time prescribed by paragraphs (a) and (b) of this rule. The court may rule at any time after the filing of the motion. No extension shall exceed 30 days beyond the prescribed time or 14 days beyond the date of entry of the order granting the motion, whichever occurs later.

Rule 48. Time for petitioning.

- (e) Extension of time.
- (1) The Supreme Court, upon a showing of good cause, may extend the time for filing a petition or a cross-petition for a writ of certiorari upon motion filed before the expiration of the time prescribed by paragraph (a) or (c) of this rule. Responses to such motions are disfavored and the court may rule at any time after the filing of the motion. No extension shall exceed 30 days past the prescribed time or 10 days from the date of entry of the order granting the motion, whichever occurs later, and no more than one extension will be granted.
- (2) The Supreme Court, upon a showing of good cause or excusable neglect, may extend the time for filing a petition or a cross-petition for a writ of certiorari upon motion filed after the expiration of the time prescribed by paragraph (a) or (c) of this rule, whichever is applicable. No extension shall exceed 30 days past the prescribed time or 10 days from the date of entry of the order granting the motion, whichever occurs later, and no more than one extension will be granted.

Tab 6

Rule 21. Filing and service.

(a) Filing. Papers required or permitted to be filed by these rules shall be filed with the clerk of the appropriate court. Filing may be accomplished by mail addressed to the clerk. Except as provided in subpart (f), filing is not considered timely unless the papers are received by the clerk within the time fixed for filing, except that briefs shall be deemed filed on the date of the postmark if first class mail is utilized. If a motion requests relief which may be granted by a single justice or judge, the justice or judge may accept the motion, note the date of filing, and transmit it to the clerk.

- (b) Service of all papers required. Copies of all papers filed with the appellate court shall, at or before the time of filing, be served on all other parties to the appeal or review. Service on a party represented by counsel shall be made on counsel of record, or, if the party is not represented by counsel, upon the party at the last known address. A copy of any paper required by these rules to be served on a party shall be filed with the court and accompanied by proof of service.
- (c) Manner of service. Service may be personal or by mail. Personal service includes delivery of the copy to a clerk or other responsible person at the office of counsel. Service by mail is complete on mailing.
- (d) Proof of service. Papers presented for filing shall contain an acknowledgment of service by the person served or a certificate of service in the form of a statement of the date and manner of service, the names of the persons served, and the addresses at which they were served. The certificate of service may appear on or be affixed to the papers filed. If counsel of record is served, the certificate of service shall designate the name of the party represented by that counsel.

27	(e) Signature. All papers filed in the appellate court shall be signed by
28	counsel of record or by a party who is not represented by counsel.
29	(f) Representations to court. By filing papers in the appellate court, an
30	attorney or unrepresented party is certifying that to the best of the person's
31	knowledge formed after an inquiry reasonable under the circumstances:
32	(f)(1) it is not being presented for any improper purpose, such as to harass
33	or to cause unnecessary delay or needless increase in the cost of litigation;
34	(f)(2) the legal contentions are warranted by existing law or by
35	a nonfrivolous argument for the extension, modification, or reversal of existing
36	law or the establishment of new law;
37	(f)(3) the factual contentions are supported by the record on appeal; and
38	(f)(4) the filing complies with Rule 21A and rule 4-202.02 of the Utah Code
39	of Judicial Administration.
40	(fg) Papers filed by an inmate confined in an institution are timely filed if
41	they are deposited in the institution's internal mail system on or before the last
42	day for filing. Timely filing may be shown by a notarized statement or written
43	declaration setting forth the date of deposit and stating that first-class postage
44	has been prepaid.
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47	Advisory Committee Notes
48	Paragraph (e) is added to Rule 21 to consolidate various signature
49	provisions formerly found in other sections of the rules.

Rule 21A. Draft: May 21, 2014

Rule 21A. Appellate filings containing other than public information and records.

- (a) Record on appeal. All parts of the record on appeal retain the same classification as in the trial court or administrative agency unless otherwise classified by the appellate court.
- (b) Appellate filings. If any appellate filing contains information or records
 classified as other than public, the filing party shall also file a copy with all
 non-public information redacted. The party must identify the appropriate
- 9 classification, and cite to the statute, rule or order that supports that classification.

11 Advisory Committee Notes

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- The Utah Code of Judicial Administration, Rule 4-202.02 classifies judicial records generally.
- Rule 11 defines "record on appeal."

Rule 55. Draft: June 5, 2014

Rule 55. Petition on appeal.

(a) Filing; dismissal for failure to timely file. The appellant shall file with the clerk of the Court of Appeals an original and four copies of the petition on appeal. The petition on appeal must be filed with the appellate clerk within 15 days from the filing of the notice of appeal or the amended notice of appeal. If the petition on appeal is not timely filed, the appeal shall be dismissed. It shall be accompanied by proof of service. The petition shall be deemed filed on the date of the postmark if first-class mail is utilized. The appellant shall serve a copy on counsel of record of each party, including the Guardian ad Litem, or, if the party is not represented by counsel, then on the party at the party's last known address, in the manner prescribed in Rule 21(c).

- (b) Preparation by trial counsel. The petition on appeal shall be prepared by appellant's trial counsel. Trial counsel may only be relieved of this obligation by the juvenile court upon a showing of extraordinary circumstances. Claims of ineffective assistance of counsel do not constitute extraordinary circumstances but should be raised by trial counsel in the petition on appeal.
- (c) Format. All petitions on appeal shall substantially comply with the Petition on Appeal form that accompanies these rules. The petition shall not exceed 15 pages, excluding the attachments required by Rule 55(d)(6). The petition shall be typewritten, printed or prepared by photocopying or other duplicating or copying process that will produce clear, black and permanent copies equally legible to printing, on opaque, unglazed paper 8 ½ inches wide and 11 inches long. Paper may be recycled paper, with or without deinking. The printing must be double spaced, except for matter customarily single spaced and indented. Margins shall be at least one inch on the top, bottom and sides of each page. Page numbers may appear in the margins. Either a

Rule 55. Draft: June 5, 2014

proportionally spaced or monospaced typeface in a plain, roman style may be

- used. A proportionally spaced typeface must be 13-point or larger for both text
- and footnotes. Examples are CG Times, Times New Roman, New Century,
- Bookman and Garamond. A monospaced typeface may not contain more than
- ten characters per inch for both text and footnotes. Examples are Pica and
- 33 Courier.
- (d) Contents. The petition on appeal shall include all of the following
- 35 **elements**:
- (d)(1) A statement of the nature of the case and the relief sought.
- (d)(2) The entry date of the judgment or order on appeal.
- (d)(3) The date and disposition of any post-judgment motions.
- (d)(4) A concise statement of the material adjudicated facts as they relate
- to the issues presented in the petition on appeal.
- (d)(5) A statement of the legal issues presented for appeal, how they were
- preserved for appeal, and the applicable standard of review. The issue
- statements should be concise in nature, setting forth specific legal questions.
- General, conclusory statements such as "the juvenile court's ruling is not
- supported by law or the facts" are not acceptable.
- (d)(6) The petition should include supporting statutes, case law, and other
- legal authority for each issue raised, including authority contrary to appellant's
- 48 case, if known.
- (d)(7) The petition on appeal shall have attached to it:
- 50 (d)(7)(A) a copy of the order, judgment, or decree on appeal;
- (d)(7)(B) a copy of any rulings on post-judgment motions.
- (e) Compliance with Rule 21A. Petitions made under this rule that contain
- information or records classified as other than public shall comply with Rule
- 54 <u>21A.</u>

Rule 56. Draft: June 5, 2014

Rule 56. Re	sponse to	petition	on ap	peal.
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- 2 (a) Filing. Any appellee, including the Guardian ad Litem, may file a
- response to the petition on appeal. An original and four copies of the response
- 4 must be filed with the clerk of the Court of Appeals within 15 days after service
- of the appellant's petition on appeal. It shall be accompanied by proof of
- 6 service. The response shall be deemed filed on the date of the postmark if
- 7 first-class mail is utilized. The appellee shall serve a copy on counsel of
- record of each party, including the Guardian ad Litem, or, if the party is not
- 9 represented by counsel, then on the party at the party's last known address, in
- the manner prescribed in Rule 21(c).
- (b) Format. A response shall substantially comply with the Response to
- Petition on Appeal form that accompanies these rules. The response shall not
- exceed 15 pages, excluding any attachments, and shall comply with Rule
- 27(a) and (b), except that it may be printed or duplicated on one side of the
- sheet.

- (c) Compliance with Rule 21A. Responses made under this rule that
- contain information or records classified as other than public shall comply with
- 18 Rule 21A.

Tab 7

Rule 24. Briefs.

- 2 (a) Definitions. For purposes of this rule, the terms "appeal," "cross-
- 3 appeal," "appellant," and "appellee" include the equivalent elements of original
- 4 proceedings filed in the appellate court.
- <u>(b)</u> Brief of the appellant. The <u>bB</u>rief of the <u>aAppellant</u> shall contain under
- 6 appropriate headings and in the order indicated:
- 7 (ab)(1) List of parties. A complete list of all parties to the proceeding in the
- 8 court or agency whose judgment or order is sought to be reviewed, except
- 9 where the caption of the case on appeal contains the names of all such
- parties and except as provide in paragraph (e). The list should be set out on a
- separate page which appears immediately inside the cover.
- (ab)(2) Table of contents. A table of contents , including the contents of the
- addendum, with page references to the items included in the brief, including
- page or tab references to items in the addendum.
- (ab)(3) <u>Table of authorities</u>. A table of authorities <u>including all with cases</u>,
- alphabetically arranged and with parallel citations, rules, statutes and other
- authorities cited, with references to the pages of the brief where they are
- cited.
- (ab)(4) Introduction. A briefconcise statement of the nature of the case, the
- 20 contentions on appeal, and a summary of the arguments made in the body of
- 21 the brief. showing the jurisdiction of the appellate court.
- 22 <u>(a)(5) A statement of the issues presented for review, including for each</u>
- 23 issue: the standard of appellate review with supporting authority; and
- 24 (a)(5)(A) citation to the record showing that the issue was preserved in the
- 25 trial court; or
- 26 (a)(5)(B) a statement of grounds for seeking review of an issue not
- 27 preserved in the trial court.

(a)(6) Constitutional provisions, statutes, ordinances, rules, and regulations 28 whose interpretation is determinative of the appeal or of central importance to 29 the appeal shall be set out verbatim with the appropriate citation. If the 30 pertinent part of the provision is lengthy, the citation alone will suffice, and the 31 provision shall be set forth in an addendum to the brief under paragraph (11) 32 of this rule. 33 (ab)(75) A sStatement of the case. To the extent relevant to the 34 contentions on appeal, a procedural history including the disposition(s) below 35 and a statement of the facts. Both the procedural history and statement of 36 facts The statement shall first indicate briefly the nature of the case, the 37 course of proceedings, and its disposition in the court below. A statement of 38 the facts relevant to the issues presented for review shall follow. All 39 statements of fact and references to the proceedings below shall be 40 supported by citations to the record in accordance with paragraph (ef) of this 41 rule. 42 (a)(8) Summary of arguments. The summary of arguments, suitably 43 paragraphed, shall be a succinct condensation of the arguments actually 44 made in the body of the brief. It shall not be a mere repetition of the heading 45 under which the argument is arranged. 46 (ab)(96) An a Argument. For each ground for relief presented, Tthe 47 argument section shall contain the following under appropriate subheadings 48 and in the order indicated: 49 (b)(6)(A) Contention statement. A statement of the error that the appellant 50 contends warrants relief on appeal. contentions and reasons of the appellant 51 with respect to the issues presented, including the grounds for reviewing any 52 issue not preserved in the trial court, with citations to the authorities, statutes, 53 and parts of the record relied on. A party challenging a fact finding must first 54

marshal all record evidence that supports the challenged finding. A party 55 seeking to recover attorney's fees incurred on appeal shall state the request 56 explicitly and set forth the legal basis for such an award. 57 (b)(6)(B) Preservation. A citation to the record in accordance with 58 paragraph (f) of this rule showing that the contention was preserved in the trial 59 court or administrative agency. An appellant contending that evidence was 60 erroneously admitted or excluded shall identify the pages of the record where 61 the evidence was identified, offered, and admitted or excluded. If the 62 contention was not preserved, a statement of the grounds for seeking review 63 of the unpreserved claimcontention of error. 64 65 (b)(6)(C) Standard of review. The standard of review governing the 66 contention, with supporting authority. 67 (ab)(106)(D) Relief sought. A statement of short conclusion stating the 68 precise relief sought. A party seeking to recover attorney's fees incurred on 69 appeal shall state the request explicitly and set forth the legal basis for such 70 an award. 71 (b)(6)(E) Grounds for relief requested. An argument setting forth controlling 72 legal authority together with reasoned analysis explaining why that authority 73 requires reversal of the order or verdict challenged on appeal. The legal 74 citations shall conform to the public domain citation format and shall use 75 italics. No text in a brief shall be underlined or in ALL CAPS unless it is a 76 quotation. References to the proceedings below shall be accompanied with 77 citations to the relevant pages of the record. Where the appellant contends 78 that a finding or verdict is not supported by sufficient evidence, the appellant 79 should marshal the record evidence supporting the finding or verdict. 80 (b)(7) Conclusion. A brief conclusion. 81

(b)(8) Signature. A signature in compliance with Rule 21(e). 82 (b)(9) Proof of Service. A proof of service in compliance with Rule 21(d). 83 (b)(10) Certificate of cCompliance. If applicable, a certificate of compliance 84 in accordance with subparagraph (g)(1)(C) of this rule. 85 (ab)(11) Addendum. An addendum to the brief or a statement that no 86 addendum is necessary under this paragraph. The addendum shall be bound 87 as part of the brief unless doing so makes the brief unreasonably thick, in 88 which case it shall be separately bound and contain a table of contents. If the 89 addendum is bound separately, the addendum shall contain a table of 90 contents. The addendum shall contain a copiesy of the following: 91 (a)(11)(A) any constitutional provision, statute, rule, or regulation of central 92 importance cited in the brief but not reproduced verbatim in the brief; 93 (ab)(11)(BA) in cases being reviewed on certiorari, a copy of the decision 94 of the Court of Appeals under reviewopinion; in all cases any court opinion of 95 central importance to the appeal but not available to the court as part of a 96 regularly published reporter service; and 97 (b)(11)(B) the text of any constitutional provision, statute, rule, or regulation 98 whose interpretation is necessary to a resolution on the contentions set forth 99 in the brief; 100 (b)(11)(C) the order or judgment appealed from or sought to be reviewed, 101 together with any related minute entries, memorandum decisions, and findings 102 of fact and conclusions of law; and 103 (ab)(11)(CD) those other parts of the record necessary to an understanding 104 of the issues on appeal such as jury instructions, insurance policies, leases, 105 search warrants, real estate purchase contracts, and transcript pages. that 106 are of central importance to the determination of the appeal, such as the 107 challenged instructions, findings of fact and conclusions of law, memorandum 108

decision, the transcript of the court's oral decision, or the contract or document 109 subject to construction. 110 (b)(12) Citation of decisions. Published decisions of the Supreme Court 111 and the Court of Appeals, and unpublished decisions of the Court of Appeals 112 issued on or after October 1, 1998, may be cited as precedent in all courts of 113 the State. Other unpublished decisions may also be cited, so long as all 114 parties and the court are supplied with accurate copies at the time all such 115 decisions are first cited.] 116 (bc) Brief of the appellee. The bBrief of the aAppellee shall conform to the 117 requirements of paragraph (ab) of this rule, except that the brief 118 of appellee need not include: 119 (bc)(1) a contention statement, the standard of review, or a citation to the 120 record showing that a contention was preserved unless the appellee is 121 dissatisfied with those subsections of the brief of appellant; of the issues or of 122 the case unless the appellee is dissatisfied with the statement of the 123 appellant; or 124 (bc)(2) an addendum, except to provide relevant material not included in 125 the addendum of the appellantBrief of Appellant. The appellee may refer to 126 the addendum of the appellant. 127 (ed) Reply brief. The appellant may file a Reply bBrief of Appellant, in reply 128 to the brief of the appellee, and if the appellee has cross-appealed, 129 the appellee may file a Reply Brief of Cross-Appellant. brief in reply to the 130 response of the appellant to the issues presented by the cross-appeal. Reply 131 briefs shall be limited to answering any new matter set forth in the opposing 132 brief. The content of the reply brief shall conform to the requirements of 133 paragraphs (a)(2), (3), (9), and (10) of this rule. No further briefs may be filed 134 except with leave of the appellate court. 135

(d)(1) A reply shall conform to the requirements of paragraphs (b)(2), (3), 136 (7), (8), (9), and (10) of this rule. 137 (d)(2) A reply brief shall be limited to addressing arguments raised in the 138 Brief of Appellee or the Brief of Cross-Appellee. The beginning of each section 139 of a reply brief shall specify those pages in the Brief of Appellee or the Brief of 140 Cross-Appellee where the arguments being addressed appear. 141 (de) References in briefs to parties. Counsel will be expected in their briefs 142 and oral arguments to keep to a minimum references to parties by such 143 designations as "appellant" and "appellee." or by initials. HTo promotes clarity, 144 counsel are encouraged -to use the designations used in the lower court or in 145 the agency proceedings; or the actual names of parties, or descriptive terms 146 such as "the employee," "the injured person,-" "the taxpayer,-"; or the actual 147 names of parties. Counsel shall avoid references by name to minors or to 148 biological, adoptive, or foster parents in cases involving child abuse, neglect, 149 or dependency, termination of parental rights, or adoption. With respect to the 150 names of minors or parents in those cases, counsel are encouraged to use 151 descriptive terms such as "child," "the 11-year old," "mother," "adoptive 152 parent," and "foster father." etc. 153 (ef) References in briefs to the record. References shall be made to the 154 pages of the original record as paginated pursuant to Rule 11(b) or to pages 155 of any statement of the evidence or proceedings or agreed statement 156 prepared pursuant to Rule 11(f) or 11(g). References to pages of published 157 depositions or transcripts shall identify the sequential number of the cover 158 page of each volume as marked by the clerk on the bottom right corner and 159 each separately numbered page(s) referred to within the deposition or 160 transcript as marked by the transcriber. References to exhibits shall be made 161 to the exhibit numbers. References to "Trial Transcript" or "Memorandum in 162

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Support of Motion for Summary Judgment" do not comply with this rule unless accompanied by the relevant page numbers in the record on appeal. If reference is made to evidence the admissibility of which is in controversy. reference shall be made to the pages of the record at which the evidence was identified, offered, and received or rejected. (fg) Length of briefs. (fg)(1) Type-volume limitation. (fg)(1)(A) In an appeal involving the legality of a death sentence, a principal brief is acceptable if it contains no more than 28,000 words or it uses a monospaced face and contains no more than 2,600 lines of text; and a reply brief is acceptable if it contains no more than 14,000 words or it uses a monospaced face and contains no more than 1,300 lines of text. In all other appeals, Aa principal brief is acceptable if it contains no more than 14,000 words or it uses a monospaced face and contains no more than 1,300 lines of text; and a reply brief is acceptable if it contains no more than 7,000 words or it uses a monospaced face and contains no more than 650 lines of text. (fg)(1)(B) Headings, footnotes and quotations count toward the word and line limitations, but the table of contents, table of citations, and any addendum containing statutes, rules, regulations or portions of the record as required by paragraph (ab)(11) of this rule do not count toward the word and line limitations. (fg)(1)(C) Certificate of compliance. A brief submitted under Rule 24(fg)(1) must include a certificate by the attorney or an unrepresented party that the brief complies with the type-volume limitation. The person preparing the certificate may rely on the word or line count of the word processing system used to prepare the brief. The certificate must state either the number of

words in the brief or the number of lines of monospaced type in the brief.

(fg)(2) Page limitation. Unless a brief complies with Rule 24(fg)(1), a principal briefs shall not exceed 30 pages, and a reply briefs shall not exceed 15 pages, exclusive of pages containing the table of contents, tables of citations and any addendum containing statutes, rules, regulations, or portions of the record as required by paragraph (ab)(11) of this rule. In cases involving cross-appeals, paragraph (gh) of this rule sets forth the length of briefs.

- (gh) Briefs in cases involving cross-appeals. If a cross-appeal is filed, the party first filing a notice of appeal shall be deemed the appellant, unless the parties otherwise agree or the court otherwise orders. Each party shall be entitled to file two briefs.
- (gh)(1) <u>Brief of appellant.</u> The appellant shall file a Brief of Appellant, which shall present the issues raised in the appeal in compliance with paragraph (b) of this rule.
- (gh)(2) <u>Brief of appellee and cross-appellant.</u> The appellee shall then file one brief, entitled Brief of Appellee and Cross-Appellant. The brief which shall respond to the issues raised in the Brief of Appellant and present the issues raised in the cross-appeal and shall comply with the relevant provisions in paragraphs (b) and (c) of this rule.
- (gh)(3) Reply brief of appellant and brief of cross-appellee. The appellant shall then file one brief, entitled Reply Brief of Appellant and Brief of Cross-Appellee., The brief which shall reply to the Brief of Appellee and respond to the Brief of Cross-Appellant and shall comply with the relevant provisions in paragraphs (c) and (d) of this rule.
- (gh)(4) Reply brief of cross-appellant. The appellee may then file a Reply Brief of Cross-Appellant, which shall reply to the Brief of Cross-Appellee. The brief shall comply with paragraph (d) of this rule.
 - (gh)(5) Type-Volume Limitation.

(gh)(5)(A) The appellant's Brief of Appellant is acceptable if it contains no 217 more than 14,000 words or it uses a monospaced face and contains no more 218 than 1,300 lines of text. 219 (gh)(5)(B) The appellee's Brief of Appellee and Cross-Appellant is 220 acceptable if it contains no more than 16,500 words or it uses 221 a monospaced face and contains no more than 1,500 lines of text. 222 (gh)(5)(C) The appellant's Reply Brief of Appellant and Brief of Cross-223 Appellee is acceptable if it contains no more than 14,000 words or it uses 224 a monospaced face and contains no more than 1,300 lines of text. 225 (gh)(5)(D) The appellee's Reply Brief of Cross-Appellant is acceptable if it 226 contains no more than half of the type volume specified in Rule 24(gh)(5)(A). 227 (gh)(6) Certificate of Compliance. A brief submitted under Rule 24(gh)(5) 228 must comply with Rule 24(fg)(1)(C). 229 (gh)(7) Page Limitation. Unless it complies with Rule 24(gh)(5) and (6), the 230 appellant's Brief of Appellant must not exceed 30 pages; the appellee's Brief 231 of Appellee and Cross-Appellant, 35 pages; the appellant's-Reply Brief of 232 Appellant and Brief of Cross-Appellee, 30 pages; and the appellee's Reply 233 Brief of Cross-Appellant, 15 pages. 234 (hi) Permission for over length brief. While such motions are disfavored. 235 the court for good cause shown may upon motion permit a party to file a brief 236 that exceeds the page, word, or line limitations of this rule. The motion shall 237 state with specificity the issues to be briefed, the number of additional pages, 238 words, or lines requested, and the good cause for granting the motion. A 239 motion filed at least seven days prior to the date the brief is due or seeking 240 three or fewer additional pages, 1,400 or fewer additional words, or 130 or 241 fewer lines of text need not be accompanied by a copy of the brief. A motion 242 filed within seven days of the date the brief is due and seeking more than 243

three additional pages, 1,400 additional words, or 130 lines of text shall be accompanied by a copy of the finished brief. If the motion is granted, the responding party is entitled to an equal number of additional pages, words, or lines without further order of the court. Whether the motion is granted or denied, the draft brief will be destroyed by the court.

- (ij) Briefs in cases involving multiple appellants or appellees. In cases involving more than one appellant or appellee, including cases consolidated for purposes of the appeal, any number of either may join in a single brief, and any appellant or appellee may adopt by reference any part of the brief of another. Parties may similarly join in reply briefs.
- (jk) Citation of supplemental authorities. When pertinent and significant authorities come to the attention of a party after briefing or that party's brief has been filed, or after oral argument but before decision, athat party may promptly advise the clerk of the appellate court, by letter-setting forth the citations. The letter shall identify the authority, indicate the page of the brief or point argued orally to which it pertains, and briefly state its relevance. Any other party may respond by letter within seven days of the filing of the original letter. The body of any letter filed pursuant to this rule may not exceed 350 words. An original letter and nine copies shall be filed in the Supreme Court. An original letter and seven copies shall be filed in the Court of Appeals. There shall be a reference either to the page of the brief or to a point argued orally to which the citations pertain, but the letter shall state the reasons for the supplemental citations. The body of the letter must not exceed 350 words. Any response shall be made within seven days of filing and shall be similarly limited.

269	(kl) Compliance with Rule 21A. Any filing made under this rule that
270	contains information or records classified as other than public shall comply
271	with Rule 21A.
272	(m) Requirements and sanctions. All briefs under this rule must be concise.
273	presented with accuracy, logically arranged with proper headings and free
274	from burdensome, irrelevant, immaterial or scandalous matters. Briefs which
275	that are not in compliance may be disregarded or stricken, on motion
276	or sua sponte by the court, and the court may assess attorney fees against
277	the offending lawyer.
278	Advisory Committee Notes
279 280 281	Section (a) clarifies that in briefs governed by this rule the parties should use the terms "appellant" and "appellee" rather than "petitioner" and respondent."
282 283 284 285 286 287 288 289 290	The 2014 amendments eliminate, add, and change a number of requirements. The rule eliminates the statement of jurisdiction, the setting forth of determinative provisions, the nature of the case, and the summary of the argument. The rule adds to what must be included in the addendum, an introduction that replaces some of the eliminated requirements, and a citation requirement at the beginning of each section of a reply brief. And the rule changes the statement of issues to contention statements and moves the contention statements, standards of review, and preservation requirements to the argument section of the brief.
291292293294295	The rule now reflects the marshaling requirement articulated in <i>State v.</i> Nielsen, 2014 UT 10, P.3d, which holds that the failure to marshal is no longer a technical deficiency that will result in default, but is the manner in which an appellant carries its burden of persuasion when challenging a finding or verdict based upon evidence.
296 297	Briefs that do not comply with the technical requirements of this rule are subject to Rule 27(e).

298	Examples of the public domain citation format referenced in subsection
299	(b)(6)(E) are as follows:
300	Before publication in Utah Advanced Reports:
301	Smith v. Jones, 1999 UT 16.
302	Smith v. Jones, 1999 UT App 16.
303	Before publication in Pacific Reporter but after publication in Utah
304	Advance Reports:
305	Smith v. Jones, 1999 UT 16, 380 Utah Adv. Rep. 24.
306	Smith v. Jones, 1999 UT App 16, 380 Utah Adv. Rep. 24.
307	After publication in Pacific Reporter:
308	Smith v. Jones, 1999 UT 16, 998 P.2d 250.
309	Smith v. Jones, 1999 UT App 16, 998 P.2d 250.
310	Examples of a pinpoint citation to a Utah Supreme Court opinion or a Utah
311	Court of Appeals opinion issued on or after January 1, 1999, would be as
312	follows:
313	Before publication in Utah Advance Reports:
314	Smith v. Jones, 1999 UT 16, ¶ 21.
315	Smith v. Jones, 1999 UT App 16, ¶ 21.
316	Smith v. Jones, 1999 UT App 16, ¶¶ 21-25.
317	Before publication in Pacific Reporter but after publication in Utah
318	Advance Reports:
319	Smith v. Jones, 1999 UT 16, ¶ 21, 380 Utah Adv. Rep. 24.
320	Smith v. Jones. 1999 UT App 16. ¶ 21. 380 Utah Adv. Rep. 24.

321	After publication in Pacific Reporter:
322	Smith v. Jones, 1999 UT 16, ¶ 21, 998 P.2d 250.
323	Smith v. Jones, 1999 UT App 16, ¶ 21, 998 P.2d 250.
324 325	If the immediately preceding authority is a post-January 1, 1999, opinion, cite to the paragraph number:
326	<u>ld. ¶ 15.</u>
327	Rule 24(a)(9) now reflects what Utah appellate courts have long held. See
328	In re Beesley, 883 P.2d 1343, 1349 (Utah 1994); Newmeyer v. Newmeyer,
329	745 P.2d 1276, 1278 (Utah 1987). "To successfully appeal a trial court's
330	findings of fact, appellate counsel must play the devil's advocate. 'Attorneys
331	must extricate themselves from the client's shoes and fully assume the
332	adversary's position. In order to properly discharge the marshalling duty, the
333	challenger must present, in comprehensive and fastidious order, every scrap
334	of competent evidence introduced at trial which supports the very findings the
335	appellant resists." ONEIDA/SLIC, v. ONEIDA Cold Storage and Warehouse,
336	Inc., 872 P.2d 1051, 1052-53 (Utah App. 1994)(alteration in original)(quoting
337	West Valley City v. Majestic Inv. Co., 818 P.2d 1311, 1315 (Utah App. 1991)).
338	See also State ex rel. M.S. v. Salata, 806 P.2d 1216, 1218 (Utah App. 1991);
339	Bell v. Elder, 782 P.2d 545, 547 (Utah App. 1989); State v. Moore, 802 P.2d
340	732, 738-39 (Utah App. 1990).
341	The brief must contain for each issue raised on appeal, a statement of the
342	applicable standard of review and citation of supporting authority.

Rule 27 Draft: June 5, 2014

Rule 27. Form of briefs.

(a) Paper size; printing margins. Briefs shall be typewritten, printed or prepared by photocopying or other duplicating or copying process that will produce clear, black and permanent copies equally legible to printing, on opaque, unglazed paper 8 1/2 inches wide and 11 inches long, and shall be securely bound along the left margin. Paper may be recycled paper, with or without deinking. The printing must be double spaced, except for matter customarily single spaced and indented. Margins shall be at least one inch on the top, bottom and sides of each page. Page numbers may appear in the margins.

- (b) TypefaceFont. All briefs shall use one of the following fonts: Book

 Antiqua or Garamond. Either a proportionally spaced or monospaced typeface in a plain, roman style may be used. A proportionally spaced typefaceAll text must be 13-point or larger for both text and footnotes. A monospaced typeface may not contain more than ten characters per inch for both text and footnotes.
- (c) Binding. Briefs shall be printed on both sides of the page, and bound with a compact-type binding so as not unduly to increase the thickness of the brief along the bound side. Coiled plastic and spiral-type bindings are not acceptable.
- (d) Color of cover; contents of cover. The cover of the opening brief of appellant shall be blue; that of appellee, red; that of intervenor, guardian ad litem, or amicus curiae, green; that of any reply brief, or in cases involving a cross-appeal, the appellant's second brief, gray; that of any petition for rehearing, tan; that of any response to a petition for rehearing, white; that of a petition for certiorari, white; that of a response to a petition for certiorari, orange; and that of a reply to the response to a petition for certiorari, yellow. The cover of an addendum shall be the same color as the brief with which it is

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filed. All brief covers shall be of heavy cover stock. There shall be adequate contrast between the printing and the color of the cover. The cover of all briefs shall set forth in the caption the full title given to the case in the court or agency from which the appeal was taken, as modified pursuant to Rule 3(g), as well as the designation of the parties both as they appeared in the lower court or agency and as they appear in the appeal. In addition, the covers shall contain: the name of the appellate court; the number of the case in the appellate court opposite the case title; the title of the document (e.g., Brief of Appellant); the nature of the proceeding in the appellate court (e.g., Appeal, Petition for Review); the name of the court and judge, agency or board below; and the names and addresses of counsel for the respective parties designated as attorney for appellant, petitioner, appellee, or respondent, as the case may be. The names of counsel for the party filing the document shall appear in the lower right and opposing counsel in the lower left of the cover. In criminal cases, the cover of the defendant's brief shall also indicate whether the defendant is presently incarcerated in connection with the case on appeal and if the brief is an Anders brief.

(e) Effect of non-compliance with rules. The clerk shall examine all briefs before filing. If they are not prepared in accordance with these rules, they will not be filed but shall be returned to be properly prepared. The clerk shall retain one copy of the non-complying brief and the party shall file a brief prepared in compliance with these rules within 5 days. The party whose brief has been rejected under this provision shall immediately notify the opposing party in writing of the lodging. The clerk may grant additional time for bringing a brief into compliance only under extraordinary circumstances. This rule is not intended to permit significant substantive changes in briefs.

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The change from the term "pica size" to "ten characters per inch" is intended to accommodate the widespread use of word processors. The definition of pica is print of approximately ten characters per inch. The amendment is not intended to prohibit proportionally spaced printing.

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An Anders brief is a brief filed pursuant to Anders v. California, 386 U.S. 97 S.Ct. 1396 (1967), in believes 793. cases where counsel no nonfrivolous appellate issues exist. In order for an Anders-type brief to be accepted by either the Utah Court of Appeals or the Utah Supreme Court, counsel must comply with specific requirements that are more rigorous than those set forth in Anders. See, e.g. State v. Wells, 2000 UT App 304, 13 P.3d 1056 (per curiam); In re D.C., 963 P.2d 761 (Utah App. 1998); State v. Flores, 855 P.2d 258 (Utah App. 1993) (per curiam); Dunn v. Cook, 791 P.2d 873 (Utah 1990); and State v. Clayton, 639 P.2d 168 (Utah 1981).

Tab 8

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State offers two lines of response. First it asks us to stop short of reaching the merits in light of Nielsen's purported failure to marshal the evidence—specifically, his failure to present, "in comprehensive and fastidious order, every scrap of competent evidence introduced at trial which supports the very findings the appellant resists." *Chen v. Stewart*, 2004 UT 82, ¶ 77, 100 P.3d 1177 (internal quotation marks omitted). Second, and alternatively, the State challenges Nielsen's position on the merits, identifying evidence in the record that it sees as sufficient to sustain an inference that Trisha was taken against her will.

¶32 We reject the State's first point but agree with its second. Before addressing the merits of Nielsen's challenge to the sufficiency of the evidence, we first consider the State's marshaling argument—acknowledging some dicta in our prior cases that appears to support it, but refining and clarifying the standard going forward.

1. Marshaling

¶33 Our rules of appellate procedure prescribe standards for the form, organization, and content of a brief on appeal. See UTAH R. APP. P. 24. Some of the standards in rule 24 are sufficiently clear and objective that the failure to follow them may result in the rejection of a noncompliant brief by our clerk's office. A brief that exceeds the rule's limits on length, for example, would be rejected by our clerk's office, as would a brief that fails to include a table of contents or statement of the standard of review. See id. 24(a)(2), (5). Typically a party filing a noncompliant brief would be given an opportunity to correct these sorts of deficiencies. But failure to do so theoretically could result in our failure to reach the merits on the basis of the party's procedural default under rule 24.

¶34 Other standards in rule 24 are more subjective, and not susceptible to rejection by the clerk's office or to procedural default by the court. Such standards are often an outgrowth of a party's burden of persuasion on appeal. Thus, rule 24 requires the appellant's brief to set forth "the contentions and reasons of the appellant with respect to the issues presented . . . with citations to the authorities, statutes, and parts of the record relied on." *Id.* 24(a)(9). Our clerk's office makes no attempt to police this rule at the outset. That assessment is left to the court. And we perform it not as a matter of gauging procedural compliance with the rule, but as a necessary component of our evaluation of the case on its

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merits, as viewed through the lens of the applicable standard of review. See State v. Thomas, 961 P.2d 299, 305 (Utah 1998) ("While failure to cite to pertinent authority may not always render an issue inadequately briefed, it does so when the overall analysis of the issue is so lacking as to shift the burden of research and argument to the reviewing court."); Salt Lake Cnty. v. Butler, Crockett & Walsh Dev. Corp., 2013 UT App 30, ¶ 37 n.5, 297 P.3d 38 (holding that the appellant "has not met its burden of persuasion on appeal by adequately briefing a plausible claim").

¶35 Historically, our marshaling requirement was understood to fall into the latter category. For many years, we conceived of the responsibility to marshal the evidence supporting a challenged factual finding as a mere component of an appellant's broader burden of overcoming the weighty deference granted to factual determinations in the trial court. Thus, when a party failed to marshal and distinguish evidence supportive of a challenged verdict or finding of fact, our response was not to decline to reach the merits as a matter of default, but simply to affirm on the ground that the appellant had failed to carry its heavy burden of persuasion.

¶36 This version of the marshaling principle was announced in our cases as early as 1961. See Charlton v. Hackett, 360 P.2d 176, 176 (Utah 1961). We followed this approach consistently for several decades thereafter. See, e.g., Nyman v. Cedar City, 361 P.2d 1114, 1115 (Utah 1961); Egbert & Jaynes v. R.C. Tolman Constr. Co., 680 P.2d 746, 747 (Utah 1984). We coined the term "marshal[ing]" in 1985, see Scharf v. BMG Corp., 700 P.2d 1068, 1070 (Utah 1985), but still continued to view marshaling as part of the overall burden necessary to meet the clear error standard of review on appeal. See, e.g., IFG Leasing Co. v. Gordon, 776 P.2d 607, 616–17 (Utah 1989).

¶37 Over time our caselaw occasionally has migrated in the other direction—toward the hard-and-fast *default* notion of a procedural rule. Instead of noting an appellant's failure to marshal as a step toward concluding that it had failed to establish clear error, we sometimes have identified a marshaling deficiency as a ground for an appellant's procedural default—citing a lack of marshaling as a basis for not reaching the merits. *See, e.g., United Park City Mines Co. v. Stichting Mayflower Mountain Fonds*, 2006 UT 35, ¶¶ 38, 41, 140 P.3d 1200.

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¶38 Over a similar span of time, we also added some additional teeth to the rule. Thus, while rule 24(a)(9) itself (adopted in 1999) speaks only of "marshal[ing] all record evidence that supports the challenged finding," our caselaw has sometimes extended this principle to require an appellant to "present, in comprehensive and fastidious order, every scrap of competent evidence introduced at trial which supports the very findings the appellant resists," and to do so in a manner in which he "temporarily remove[s] [his] own prejudices and fully embrace[s] the adversary's position" by assuming the role of "devil's advocate." *Chen*, 2004 UT 82, ¶¶ 77–78 (internal quotation marks omitted).

¶39 Our commitment to the hard-and-fast default notion of the marshaling rule has been less than complete. Sometimes we have openly overlooked a failure to marshal and proceeded to the merits. See, e.g., State v. Green, 2005 UT 9, ¶¶ 12-13, 108 P.3d 710. In many other cases, moreover, we have reverted to our earlier conception of marshaling, and disposed of the case on its merits despite an alleged failure to marshal "every scrap" of contrary evidence. And in all events we have declined to state a limiting principle, leaving the question of whether to treat marshaling as a basis for a default or instead as a component of the burden of persuasion purely a matter of our discretion. See Martinez v. Media-Paymaster Plus/Church of Jesus Christ of Latter-day Saints, 2007 UT 42, ¶¶ 19–20, 164 P.3d 384 (noting that parties risk forfeiting their challenges to factual questions when they fail to marshal but sustaining the court of appeals' choice to resolve the case on its merits because "[t]he reviewing court . . . retains discretion to consider independently the whole record and determine if the decision below has adequate factual support").

¶40 The time has come to reconcile and regularize our cases in this field. In so doing, we recognize and reiterate the importance of the requirement of marshaling. It is a boon to both judicial economy and fairness to the parties. See Chen, 2004 UT 82, ¶ 79. Thus, an appellant who seeks to prevail in challenging the sufficiency of the evidence to support a factual finding or a verdict on appeal should follow the dictates of rule 24(a)(9), as a party who fails to identify and deal with supportive evidence will never persuade an appellate court to reverse under the deferential standard of review that applies to such issues. That said, we now conclude that the hard-and-fast default notion of marshaling is more problematic than helpful—particularly when compounded by the heightened requirements of our caselaw (to present "every scrap" of evidence and to play "devil's advocate") and our retention of

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discretion to disregard a marshaling defect where we deem it appropriate.

¶41 We therefore repudiate the default notion of marshaling sometimes put forward in our cases and reaffirm the traditional principle of marshaling as a natural extension of an appellant's burden of persuasion. Accordingly, from here on our analysis will be focused on the ultimate question of whether the appellant has established a basis for overcoming the healthy dose of deference owed to factual findings and jury verdicts—and not on whether there is a technical deficiency in marshaling meriting a default.

¶42 In so holding, we do not mean to minimize the significance of our longstanding requirement of marshaling. Instead we aim only to clarify it and put it in proper perspective. Thus, we reiterate that a party challenging a factual finding or sufficiency of the evidence to support a verdict will almost certainly fail to carry its burden of persuasion on appeal if it fails to marshal. Our point is only that that will be the question on appeal going forward. The focus should be on the merits, not on some arguable deficiency in the appellant's duty of marshaling.

¶43 Too often, the appellee's brief is focused on this latter point, and not enough on the ultimate merits of the case. To encourage the latter and discourage the former, we also hereby repudiate the requirements of playing "devil's advocate" and of presenting "every scrap of competent evidence" in a "comprehensive and fastidious order." Supra ¶ 38. That formulation is nowhere required in the rule. And its principal impact on briefing has been to incentivize appellees to conduct a fastidious review of the record in the hope of identifying a scrap of evidence the appellant may have overlooked. That is not the point of the marshaling rule, and will no longer be an element of our consideration of it.

¶44 Under this standard as now clarified, we reject the State's request that we treat Nielsen's failure to marshal every scrap of evidence supporting the jury's verdict as a stand-alone basis for rejecting his challenge to his kidnapping conviction. We proceed instead to the merits of Nielsen's argument, while emphasizing that our assessment of his claim on appeal is certainly affected (and greatly undermined) by the overbroad assertions in his brief regarding the absence of evidence in the record and by his general failure to identify and deal with that evidence.